



**NAPA COUNTY REGIONAL PARK &
OPEN SPACE DISTRICT**

Karen Bower Turjanis
Director, Ward One

Tony Norris
Director, Ward Two

Brent Randol
Director, Ward Three

Dave Finigan
Director, Ward Four

Barry Christian
Director, Ward Five

AGENDA

BOARD OF DIRECTORS REGULAR MEETING

Monday, July 8, 2019 at 2:00 P.M.

Napa County Board of Supervisors Chambers, 1195 Third Street, 3rd floor, Napa, CA

General Information

Agenda items will generally be considered in the order indicated below, except for Set Matters, which will be considered at the time indicated. Agenda items may from time to time be taken out of order at the discretion of the President.

The meeting room is wheelchair accessible. Assistive listening devices and interpreters are available through the District Secretary. Requests for disability related modifications or accommodations, aids, or services may be made to the Secretary's office no less than 48 hours prior to the meeting date by contacting 707.259.8603.

Any member of the audience desiring to address the District on a matter on the Agenda, please proceed to the rostrum and, after receiving recognition from the President, give your name, address, and your comments or questions. In order that all interested parties have an opportunity to speak, please be brief and limit your comments to the specific subject under discussion. Time limitations shall be at the discretion of the President.

State law requires agency officers (Directors and Officers) to disclose, and then be disqualified from participation in, any proceeding involving a license, permit, or other entitlement for use, if the officer has received from any participant in the proceeding an amount exceeding \$250 within the prior 12 month period. State law also requires any participant in a proceeding to disclose on the record any such contributions to an agency officer.

All materials relating to an agenda item for an open session of a regular meeting of the Board of Directors which are provided to a majority or all of the members of the Board by Board members, staff or the public within 72 hours of but prior to the meeting will be available for public inspection, on and after at the time of such distribution, in the NCRPOSD Office at 1195 Third Street, Suite 210, Napa, California 94559, Monday through Friday, between the hours of 8:00 a.m. and 4:30 p.m., except for County holidays. Materials distributed to a majority or all of the members of the Board at the meeting will be available for public inspection at the public meeting if prepared by the members of the Board or County staff and after the public meeting if prepared by some other person. Availability of materials related to agenda items for public inspection does not include materials which are exempt from public disclosure under Government Code §§6253.5, 6254, 6254.3, 6254.7, 6254.15, 6254.16, or 6254.22.

1. Call to Order and Roll Call

2. Public Comment

In this time period, anyone may address the Board of Directors regarding any subject over which the Board has jurisdiction but which is not on today's posted agenda. In order to provide all interested parties an opportunity to speak, time limitations shall be at the discretion of the President. As required by Government Code, no action or discussion will be undertaken on any item raised during this Public Comment period.

3. Set Matters

None

4. Administrative Items

- a. Consideration and potential approval of minutes for Board of Directors meetings on June 10, 2019.
- b. Consideration and potential approval of the 2019 Update to the District Master Plan.
- c. Consideration and potential approval of Resolution 2019-02 requesting the Napa County Board of Supervisors call a special election and consolidate it with the March 3, 2020 Presidential primary election, for the purpose of enabling the people of Napa County to vote on the question of whether an ordinance should be approved that enacts a retain transactions and use tax at the rate of one-quarter of one percent for fifteen years.
- d. Receipt of report on expenditures, encumbrances, donations, and grants approved by District staff.
- e. Review of the District Projects Status Report.
- f. Receipt of monthly report for Bothe-Napa Valley State Park and the Bale Grist Mill State Historic Park.

5. Announcements by Board and Staff

In this time period, members of the Board of Directors and staff will announce meetings, events, and other matters of interest. No action will be taken by the Board on any announcements.

6. Agenda Planning

In this time period, members of the Board of Directors and staff will discuss matters for possible consideration at future meetings. Other than to determine whether and when such matters should be agendized, no action will be taken by the Board on these items unless specifically noted otherwise.

8. Adjournment



**NAPA COUNTY REGIONAL PARK &
OPEN SPACE DISTRICT**

Karen Bower-Turjanis
Director, Ward One

Tony Norris
Director, Ward Two

Brent Randol
Director, Ward Three

Dave Finigan
Director, Ward Four

Barry Christian
Director, Ward Five

MINUTES

BOARD OF DIRECTORS REGULAR MEETING

Monday, June 10, 2019 at 2:00 P.M.

1. Call to Order and Roll Call

Directors present: Karen Bower-Turjanis, Barry Christian, Dave Finigan, Tony Norris

Directors absent: Brent Randol

Staff present: John Woodbury, Chris Cahill, Teresa Bledsoe

2. Public Comment

None

3. Set Matters

Public Hearing. Consideration and approval of budget, employee allocation table, and salary scales for FY 2019-20.

Public hearing was opened. There were no public comments. Public hearing was closed. A brief discussion ensued. Directors voted to approve the proposed budget for FY 2019-20, along with employee allocation table and salary scales.

DF-TN-KBT-BC-BR

X

4. Administrative Items

a. Consideration and potential approval of minutes for Board of Directors meetings on May 13, 2019.

Minutes for the May 13, 2019 meeting were approved.

TN-DF-KBT-BC-BR

A X

b. Consideration and potential approval of certificate of acceptance of grant deed for APN 019-220-017, payment of \$76,000 for the purchase of the land, and payment of \$3,430 for the Land Trust of Napa County's appraisal, title insurance and closing costs for their 2014 acquisition of the property on behalf of the District, and authorization for the Board President and/or General Manager to execute all necessary documents.

Directors voted to approve Certificate of Acceptance of grant deed for APN# 019-220-017-000, approve payment to Land Trust of Napa County in the amount of \$79,430 and authorize Board President and/or General Manager to execute all necessary documents.

TN-DF-KBT-BC-BR

X

- c. Consideration and potential approval of request to extend option (Agreement No. 18-10) for the purchase of 164 acres on Dry Creek Road (APN #034-370-036 and -039).
Directors voted to authorize General Manager to request extension of the Agreement No. 18-10 option period to December 15, 2019.
KBT-TN-DF-BC-BR
X
- d. Consideration and potential approval of certificate of acceptance of grant deed for that portion of APN No. 034-370-040 that is west of the centerline of Dry Creek Road, and authorization for Board President and/or General Manager to execute all necessary documents including but not limited to the Covenant and Use Restriction on a portion of APN No. 034-040-015.
Directors voted to approve Certificate of Acceptance of grant deed for the portion of APN No. 034-370-040-000 that is west of the centerline of Dry Creek Road and authorize Board President and/or General Manager to execute all necessary documents including but not limited to the Covenant and Use Restriction on a portion of APN No. 034-040-015-000.
KBT-DF-TN-BC-BR
X
- e. Consideration and potential approval of interim policies regarding employee health and dental insurance benefits and approval of a contract therefor with Kaiser Permanente.
Directors voted to approve an employee health and dental insurance contract with Kaiser Permanente with an estimated not-to-exceed District cost of +/- \$3,500 per month and adopt the interim benefit policies included in this staff report.
DF-TN-KBT-BC-BR
X
- f. Consideration and potential approval of Amendment No. 1 to Agreement No. 18-09 with Jonny Ehlers for Naturalist Programming, extending the term to June 30, 2020.
Directors voted to approve Amendment No. 1 to Agreement No. 18-09.
KBT-TN-DF-BC-BR
X
- g. Receipt of report on expenditures, encumbrances, donations, and grants approved by District staff.
Directors received report. No action taken.
- h. Review of the District Projects Status Report.
John Woodbury gave report on Amy's Grove, Bay/River Trail, The Cove, Lake Hennessy North Shore Trails, Moore Creek, Smittle Creek and Suscol Headwaters Preserve. Chris Cahill gave report on Camp Berryessa.
- i. Receipt of monthly report for Bothe-Napa Valley State Park and the Bale Grist Mill State Historic Park.
John Woodbury gave report.

5. Announcements by Board and Staff

- John Woodbury announced that the Mad Firkin Fest is coming up at the Bale Grist Mill on August 3, 2019 as well as the Fiesta en el Molino Bale on September 14, 2019.
- Karen Bowers-Turjanis announced that the Harvest Dinner will take place at the Bale Grist Mill on August 24, 2019 and tickets are now available on Brown Paper Tickets. Also, she recently met with Supervisor Brad Wagenknecht to discuss a number of different things and is in the process of organizing some meetings with various council members of Napa, Yountville and St. Helena.
- Dave Finigan announced that he recently spoke at the North Napa Rotary Club in the evening and really enjoyed being able to address the entire group.
- Tony Norris was recently at the Water Symposium and said that it was well attended and he was able to give his brief presentation on fire recovery efforts at The Cove. He thanked Chris Cahill for the slides provided for that meeting and also gave an update on a committee meeting recently attended.
- Barry Christian recently spoke to Cope Family Center, a family resource center in Napa (they had recently done a staff retreat at which they stayed in the yurts up at Bothe State Park) and NCRPOSD was very well received by them. Also, Barry recently received a newsletter from 2050 Vision and in it NCRPOSD's processes are mentioned with a very positive tone in terms of our ability to protect and preserve land in the Napa Valley. Barry mentioned his attendance yesterday at an event hosted by the American Canyon Community Parks Foundation called *Coffee Morning at the Wetlands Edge* at which some of the 2050 Vision members were in attendance and he announced that on Sunday, June 23rd ACCPF will be hosting the *Fagan Marsh Hike* from 9:30-11:30 AM. They also did a very successful event called the *Old WWI Destroyer hike* a few months ago with about 150 people in attendance.

6. Agenda Planning

- Tony Norris asked that on future agendas we spare some time to hear presentations as part of our regular meeting schedule on subjects such as forestry, water conservation and climate change and a host of other things all inter-related.

7. Adjournment

Adjourned to the Regular NCRPOSD Board Meeting on July 8, 2019.

BARRY CHRISTIAN, Board Vice-President

ATTEST:

Teresa Bledsoe, Acting District Secretary

Key

Vote: TN = Tony Norris; KBT = Karen Bower-Turjanis; DF = David Finigan; BC = Barry Christian; BR = Brent Randol

The maker of the motion and second are reflected respectively in the order of the recorded vote.

Notations under vote: N = No; A = Abstain; X = Excused



STAFF REPORT

By: John Woodbury
Date: July 8, 2019
Item: **4.B**
Subject: Consideration and potential approval of the 2019 Update to the District Master Plan.

RECOMMENDATION

Approve the 2019 Update to the District Master Plan

ENVIRONMENTAL DETERMINATION

The proposed action is not a project as defined by 14 California Code of Regulations 15378 (State CEQA Guidelines) and therefore CEQA is not applicable. The Update does not commit the District to particular projects, but only indicates possible projects which the District will further research, evaluate the feasibility of, and only potentially implement. The purpose of the Master Plan is to show the range of projects which the District is interested in further evaluating, and potential strategies for implementing those projects. Which and how many of the projects are implemented will depend on whether property can be acquired or the permission of affected land owners obtained, the ability to obtain permits, the availability of funding, and further prioritization between those projects which are found to be feasible. Prior to making a decision to implement any specific project, an analysis of impacts pursuant to the California Environmental Quality Act will be prepared.

BACKGROUND

The draft 2019 Update to the Master Plan was released for public comment by the Board of Directors on March 3, 2019. Since then, Directors and staff have made 15 formal presentations to a broad range of community organizations, disseminated the draft at events such as Earth Day, announced the availability of the draft for public comment at numerous other venues, and met with several dozen elected and community leaders. Nearly all comments received were very positive, (1) praising what the District has done so far, (2) indicating there was a lot of need for the District to do more in the future, and (3) supporting the District seeking voter approval for a dedicated ¼ cent sales tax to fund the work of the District.

Only a few comments expressed reservations or concerns. One commenter said that given all the District had already done, there was no reason for the District to do more, and indicated opposition to any new taxes. Another commenter wanted more detail about how proposed future funding would be spent. A third commenter wanted the District to be more actively engaged in supporting the wine industry on land use issues. All other comments made at presentations or received in writing supported what the District has done up to now, and supported the Update's (1) added emphasis on vegetation management to reduce wildfire risk, (2) acknowledgement of the District's role in combating climate change, (3) increased focus on

protecting watersheds including especially municipal watersheds, and (4) helping the cities implement their local park and recreation plans. All these commenters supported the District seeking voter approval for a dedicated sales tax, with some advocating for a one-half percent tax rate, though most discussion focused on a one-quarter percent tax rate.

Copies of written comments received will be available at the meeting.

A few changes have been made to the draft Update based on comments received:

- several references to the Bay Area Ridge Trail have been added to project descriptions
- the budget projections in Table 2 have been slightly modified to reflect an updated estimate of land costs
- language was added to the goal regarding improving public access to parks to indicate that if new funding is obtained for local parks, the District would be the agency to provide such parks for neighborhoods in unincorporated parts of the County.

Other than the above changes, the draft before the Board today is the same as what was released for public comment in March.

RENEWAL



D R A F T

2019 UPDATE

to the

Napa Open Space District 2008 Master Plan



NAPA COUNTY REGIONAL PARK &
OPEN SPACE DISTRICT

Background

The Napa County Regional Park and Open Space District (commonly referred to as the Napa Open Space District) was approved by the voters in 2006 along with its first Board of Directors consisting of Harold Kelly, Tony Norris, Guy Kay, David Finigan and Myrna Abramowicz. The five-member Board of Directors serve for staggered four year terms. The current Board of Directors includes:

Ward One	Karen Bower Turjanis (kbowerturjanis@ncrposd.org)
Ward Two	Tony Norris (tnorris@ncrposd.org)
Ward Three	Brent Randol (brandol@ncrposd.org)
Ward Four	Dave Finigan (dfinigan@ncrposd.org)
Ward Five	Barry Christian (bchristian@ncrposd.org)

The District adopted its first Master Plan in 2009. The Plan was updated by the Board of Directors in 2012. The current update is intended to document what the District has accomplished to date, and to set the District's policy and financial framework for the next 15 years.

Process for this Update:

Board of Directors review Preliminary Draft	March 2019
Release Preliminary draft for public review	March 2019
Outreach and receive public comment	March - July 2019
Public Hearing	July 2019 (tentative)
Adoption	July-August 2019 (tentative)

For inquiries about the Plan, or to otherwise communicate with the District, please contact the District General Manager John Woodbury at jwoodbury@ncrposd.org, 707-259-5933, or the Directors at the emails shown above, or write to NOSD at 1195 Third Street, 2nd floor, Napa, CA 94559.

I. Executive Summary

The Napa Open Space District remains committed to the goals identified in the Master Plan adopted by the District Board of Directors in 2008. This Update reaffirms those goals, but adjusts specific objectives and provides greater focus, based on the achievements and experience of the District in its first twelve years of operation, as well as a better understanding of broader trends in the community and in the natural environment.

Since formation, the District has:

- preserved 5,090 acres of open space through acquisition in fee title and 200 acres through conservation easements,
- developed and/or operates 53 miles of non-motorized recreational trails,
- saved two State Parks from closing, including 1,900 acres of forest, a campground and day use area and the water-driven Bale Grist Mill along with other historic buildings,
- opened 900 acres of open space owned by other agencies for non-motorized recreation,
- established and now operates one youth-oriented camp
- acquired and is now restoring another group camp
- organized nearly 96,300 hours of volunteer service, worth just over \$1.9 million of benefit

This Update describes 14 parks, trails and other open space properties where the District has made significant investment and public outreach. These 14 project sites are categorized as Committed Projects.

In terms of priorities going forward, the primary and most essential focus of the District continues to be to protect, restore and preserve open space lands and their associated resources for current and future generations. Key aspects of this overarching goal include protection of water supplies and quality, maintaining and improving ecosystem health and protection of wildlife habitat including both core areas and connecting corridors.



Egret takes flight in wetlands near the Napa River and Bay Trail in American Canyon

Experiences and knowledge gained in the decade since the District Master Plan was adopted in 2008 have reinforced the importance of this goal, as well as suggesting how the District should sharpen its focus. In particular, the devastating wildfires of recent years have demonstrated the interconnectedness of public health and safety with ecosystem health, and the need to ramp up forest management activities.

In addition to protecting and stewarding valuable open space areas, the District also remains committed to making these areas accessible to the public. Considerable scientific research confirms what we innately know: spending time in nature is good for our physical, mental and spiritual well-being. It's also an excellent way to gain an understanding of what we as humans should be doing to care for the environment on which our quality of life depends.

“Healthy Parks Healthy People” is more than just a slogan for the District; it is a guiding principle for all the District’s work. Thus, the District intends to continue its work providing public access to the open space lands it protects and manages.

With this update to the Master Plan, the District acknowledges the need for a more comprehensive and seamless approach to outdoor recreation. While the

District's focus continues to be on nature-based recreation, there is no sharp line between a tot lot in a residential neighborhood, a city bicycle and pedestrian path, a community sports field, and a regional open space park. For this reason, this Update calls for the District to strengthen partnerships with the cities within Napa County, for planning, funding and implementing projects.

In 1970, half of all Napa residents lived in rural areas; today, more than 80 percent live in one of the five municipalities in Napa County. With an increasingly urban population, deliberate and organized effort to educate the next generation is necessary if people are to value the natural environment and understand how to care for it. This Update calls for continuing and expanding the District's naturalist program, providing field trips and outdoor education programs for students as well as the general population.

In 2015 the District convened a community advisory committee consisting of representatives from the County, each municipality and a range of community interests. The committee was asked three questions: (1) do you like what the District has done so far, (2) has the District done enough, or is there more to be done, and (3) if there is more to be done, how do we pay for it? The committee members concluded that they were impressed by what the District had accomplished with limited resources, that there was much more to be done, and that the District should seek voter approval for a small sales tax to pay for this essential work.

This Update renews the District's commitment to seeking adequate dedicated funding for the District. The District intends to work with Napa County, the four cities and one town within the County, other special districts and interested organizations to develop compatible partnerships for funding projects and provide improved public access to our abundant natural resources. The intent is to place a measure providing dedicated funding before the voters in 2020 in support of the objectives contained in this Master Plan Update.

Three scenarios are discussed in this Update:

- (1) Maintenance of Effort on Committed Projects. The Napa County discretionary grant based on a percentage of the County's Transient Occupancy Tax receipts is assumed to continue, as well as the District's ability to successfully compete for various other grants. Under this scenario, efforts to preserve Napa's natural landscapes will be strictly limited; it will take an estimated 60-plus years to complete the repairs, restorations and improvements needed for the District's already Committed Projects list.
- (2) Enhanced Progress. In addition to continuing existing revenue sources, this scenario assumes new revenues are approved that are equal to a ¼ cent sales tax dedicated to the purposes identified in this Master Plan Update. Under this scenario, in the next 15 years the District would be able to preserve an estimated 20,000



Volunteer planting buckeye tree as part of bank restoration project at Moore Creek

acres of land. This is expected to be sufficient to protect many, though not all, of the most valuable open space lands in the County that come on the market during this period of time, to manage those lands for water supply, water quality, and wildlife habitat purposes, and to

make necessary improvements so the public can responsibly enjoy these beautiful landscapes. This scenario assumes 20 percent of the new revenues would be made available to the four cities and one town within Napa County to implement their park and recreation goals. This scenario also includes dedicated funding for fuel reduction/invasive plant removal to help manage wildfire risk, and dedicated funding to provide at least one outdoor education experience annually for every school child.

- (3) Accelerated Preservation and Implementation. This scenario assumes new revenues equal to a ½ cent sales tax dedicated to the purposes identified in this Master Plan Update. This

valuable open space lands that come on the market, with less risk of losing unique and irreplaceable resources to inappropriate development.



Napa County Search and Rescue team trains at Camp Berryessa

scenario assumes 20 percent of the new revenues would be made available to the four cities and one town within Napa County to implement their park and recreation goals, and also includes the wildfire management and outdoor education activities contained in Scenario Two. The additional revenues in Scenario Three would enable the District to protect and manage an estimated 40,000 acres of additional watershed, habitat and other

II. District Goals

The District Master Plan adopted in 2008 identifies four goals for the Napa County Regional Park and Open Space District. The spirit of these four goals continue to guide the District. They are restated in this Update as follows:

Goal: Preserve, restore and protect open space lands, watershed resources and wildlife habitat. Of particular importance is the protection of watersheds that provide municipal drinking water, as well as watersheds that feed the rivers, lakes and wetlands so essential to both wildlife and agriculture. We must also improve forest



Linda Falls is a source of drinking water for the City of Napa—and adds exceptional beauty that all can appreciate

management in order to reduce the risk of catastrophic wildfire.

Goal: Develop a system of parks, trails, and accessible open space that supports outdoor recreation and promotes physical and mental health. District objectives include serving as broad a range of nature-based recreational interests as possible, distributed equitably throughout Napa County, with special attention given to projects in closest proximity to where people live and work.

Goal: Provide historical, cultural and environmental education. The District's focus is hands-on outdoor education (as contrasted to classroom learning) that takes advantage of District-owned and/or operated open space lands. A primary objective is to train the next generation of Napa County residents to understand and be good stewards of our water, air, land and other natural resources, as well as the plants and animals with which we share this precious place.

Goal: Pursue effective District management and interagency partnerships. The District needs to maintain and strengthen its organizational capacity, while also coordinating with and supporting partnerships with other agencies, community-based organizations and the private sector to take advantage of their existing capacity and minimize public costs. A guiding principle of the District as articulated in the first District Master Plan of 2008 is to not duplicate or compete with existing agencies, organizations or the private sector; rather, District energy has and will continue to be dedicated to projects and programs that otherwise would not be accomplished, and where District involvement adds value.

III. What We've Accomplished

Since its formation in 2006, the Napa Open Space District has compiled a portfolio of open space properties, parks and trails that it owns outright and/or operates on behalf of others. Together, these open space lands preserve watersheds, woodlands, wildlife and other natural resources, provide recreational and educational opportunities, and serve as building blocks for future strategic acquisitions.

Since formation, the District has:

- preserved 5,090 acres of open space through acquisition and 200 acres through conservation easements,
- developed and/or operates 53 miles of non-motorized recreational trails,
- saved two State Parks from closing, including 1,900 acres of forest, a campground and day use area and the water-driven Bale Grist Mill along with other historic buildings,
- opened 900 acres of open space owned by other agencies for non-motorized recreation,
- established and operates one youth-oriented camp
- acquired and is now restoring another group camp
- organized nearly 96,300 hours of volunteer service, worth just over \$1.9 million of benefit

The discussion below outlines the 14 projects where the District has already made substantial investments. In this Update, these projects are referred to as the Committed Projects. Other projects identified in the 2008 Master Plan are still desirable, but for one reason or another have not yet progressed. These other potential projects are included in the Appendix to this Update, with brief notes about their status. For more complete descriptions of these other projects, please refer to the 2008 Master Plan and the 2012 Update.

Moore Creek Park

Moore Creek Park consists of 673 acres of municipal watershed land owned and managed by the District (the

Moore Creek Unit) and 900 acres owned by the City of Napa and managed by the District for recreational use (the Lake Hennessey Unit). The park currently has about 15 miles of trails, including approximately 3 miles of the Bay Area Ridge Trail, and plans for approximately 5 additional miles of trails within the park, as well as a trail connection north to Angwin. The park protects 3 miles of Moore Creek, an important source of Lake Hennessey's drinking water supply. About 50 percent of the Moore Creek watershed is now protected from



Moore Cree flows into Lake Hennessey and provides water for City of Napa residents

conversion to other uses, thanks to the District's purchase combined with other publicly-owned land and

conservation easements held by the Land Trust of Napa County. Moore Creek Park preserves iconic Oak woodlands, a mixed forest of Madrone, Douglas Fir and Gray Pine, grasslands and serpentine chaparral. In 2017 over 20,000 people used the trails in Moore Creek Park; of these, 68 percent were hikers, under 1 percent were equestrians, and 31 percent were mountain bicyclists. If the opportunity arises, the District is interested in acquiring land to expand the park and increase protection for the Lake Hennessey watershed.

Next steps:

- Complete the Madrone Footpath
- Complete a mountain bike optimized trail alternative to the Alta Hennessey Trail
- Be prepared to protect more of the Moore Creek and Chiles Creek watersheds as opportunities arise. For budget projection purposes, \$30 million is estimated to be needed for future acquisitions of undeveloped Lake Hennessey watershed parcels.

Napa River and Bay Trail

The Napa River and Bay Trail is a Class I (paved) pedestrian and bicycle path which will eventually connect from the southern boundary of the City of American Canyon to the northern boundary of the City of Napa. Over two-thirds of the population of Napa County lives in the area served by this trail. Except for the section north of Imola Avenue in the City of Napa, the route is also part of the ambitious 350 mile-long region-wide San Francisco Bay Trail, now a little more than half completed. The portions of the route within the cities are mostly the responsibility of the respective cities, while the District has focused on the sections of the trail within the unincorporated area between the two. In partnership with the City of American Canyon, the District has constructed about 5 miles of the trail, with just over 4 miles remaining to be completed. In addition, in partnership with the Vine Trail Coalition, the District has agreed to hold the trail easement and manage the trail for a short segment between the former Napa Pipe property and Kennedy Park which is shared by the Napa River and Bay Trail and the Napa Valley Vine Trail; that section will be constructed as part



The Napa River and Bay Trail is an excellent place to observe wild flights of birds

of the redevelopment of the former Napa Pipe property, together with the section of the trail across the former Napa Pipe property. An estimated \$2.5 million will be needed to complete the missing section between Suscol Ferry Road and Green Island Road. Timing depends on whether rights of way can be obtained from the public agencies that own the property along the proposed route and permits obtained from regulatory agencies.

Next steps:

- The key hurdle is whether the California Department of Fish and Wildlife will permit the construction of approximately 700 feet of boardwalk on the perimeter of Fagan Marsh.
- If CDFW permit can be obtained for the boardwalk, seek a trail easement from the Napa Sanitation District for the rest of the route.
- If the above two actions can be completed, then a variety of regulatory permits will be needed.
- For budget projection purposes, \$2.5 million is estimated to be needed to complete the trail.

Suscol Headwaters Preserve

This Preserve encompasses the upper watershed of year-round Suscol Creek and protects valuable habitat for endangered steelhead trout and red-legged frogs, as well as several species of raptors, mountain lions and other wildlife. The Preserve also protects a Native American cultural site. Finally, public ownership of this

area enables the construction of over five miles of the Bay Area Ridge Trail between Highway 12 in Jameson Canyon and Skyline Park. The Bay Area Ridge Trail is a planned 550-mile recreational trail circumnavigating the Bay Area along the ridges that surround San Francisco Bay. Region-wide, nearly 400 miles of the Ridge Trail



Suscol Headwaters Preserve just three months after the October 2017 wildfires burned through the watershed

has been completed.

The Suscol Preserve has historically been grazed with cattle, and the District intends to continue this practice, both to be supportive of agriculture, and to manage invasive grasses and reduce wildfire risk. The District acquired the first 411 acres of the Preserve in 2015, and the second 298 acres in 2017. Funding for acquisition of the Preserve came from the Priority Conservation Area program managed by the Metropolitan Transportation Commission and the Association of Bay Area Governments, from mitigation funds generated by the expansion of Highway 12, and from the State Coastal Conservancy. The Napa Valley Transportation Authority was a key partner in securing these funds, since purchase of the Preserve was the most cost-effective method to satisfy one of the mitigation requirements for the Highway 12 improvement project.

Next Steps:

- Obtain a Use Permit from Napa County

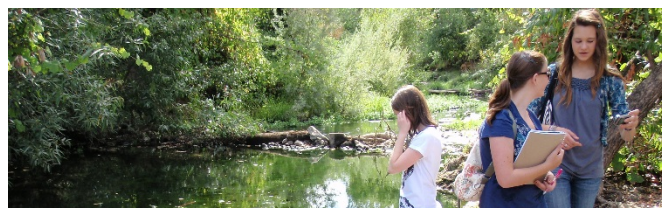
- Reconfigure existing ranch roads on the property in order to reduce soil erosion and better accommodate recreational use
- Construct several miles of new trails, mostly multi-use, though one of the proposed new loop trails may be optimized for mountain bicyclists
- Construct a trailhead staging area to provide public access from Highway 12
- Construct a new red-legged frog pond to comply with funding requirements
- An estimated \$500,000 and 2-3 years of work will be needed to complete these improvements

Napa River Ecological Reserve

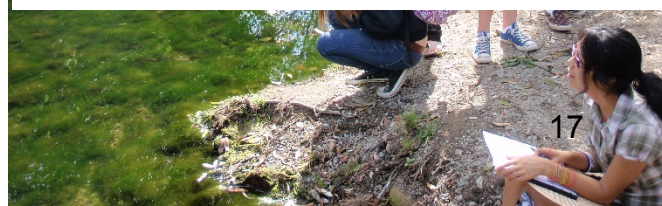
The District manages the front meadow on the 55-acre Napa River Ecological Reserve owned by the State of California and located on Yountville Crossroad where it bridges the Napa River. The Reserve offers one of the few spots along the non-tidal Napa River where the public can access the water. The Reserve features riparian woodland with great birdwatching, and is also a popular location for swimming and water play in the hot summer months. The District has been working for several years to control invasive plants in the meadow and replant with native vegetation. The District has also installed a short nature trail and an information kiosk

and improved the parking area. District maintenance responsibilities include regular cleaning of a portable toilet, weekly trash pickup, and removal of graffiti as soon as it occurs. No further improvements to the Reserve are planned, but periodic removal of teasel, Himalayan blackberry, fennel, Harding grass and other invasive plant species will be required in perpetuity.

Next Steps:



Napa River Ecological Reserve is a great location for students to study river ecology



- Continue meadow restoration and weed control
- Continue on-going cleaning and maintenance
- Continue sponsoring outdoor education field trips

Mt. Veeder including The Cove and Amy's Grove

The 51 acre Amy's Grove property at the confluence of Dry Creek and Wing Creek was donated to the District in 2015. In 2016 the District obtained an option to purchase a 160 acre rustic camp on Mt. Veeder, to the west of Amy's Grove at the headwaters of Wing Creek, that was owned by the Girl Scouts of Northern California and known as The Cove. The Cove includes the peak of Mt. Veeder, which is the highest mountain entirely within the boundaries of Napa County, and which offers an impressive 360 degree vista. Both properties burned in the firestorms in October 2017; Amy's Grove was only lightly burned, but the fire in The Cove was extremely hot, destroying all the campground improvements and killing most of trees. The natural environment is expected to recover and evolve through natural processes, though active restoration work is needed at The Cove.

The District intends to replace the campground improvements so it can continue to be used for camping by Girl Scouts, Boy Scouts, and other groups. This will entail constructing a new water system, reestablishing campsites, and building rustic shade and rain shelters. In addition, the trails that led from the campground to the peak of Mt. Veeder need to be entirely rebuilt.

In 2017 the District obtained options to expand Amy's Grove by purchasing an additional 164 acres, and accepting the donation of another 7 acres, that straddle Dry Creek to the north of Wing Creek. These acquisitions will protect two more year-round tributaries of Dry Creek, plus another ¾ mile of the main stem of Dry Creek. Enchanted Hills Camp is located between this additional property, Amy's Grove and The Cove. The District is now exploring with Lighthouse for the Blind, which owns and operates Enchanted Hills Camp, about the potential for a trail connecting from Dry Creek Road to the top of Mt. Veeder, passing through the woods next to Enchanted Hills Camp. The

trail would be designed to serve both the visually-impaired users of Enchanted Hills Camp as well as the general public.

If the opportunity arises, the District is interested in expanding Amy's Grove and The Cove through additional acquisitions, to provide more water quality protection for the Wing Creek and Dry Creek watersheds, as well as enhanced recreational amenities.



Next Steps:

- Complete the restoration of The Cove and repair of

Snow softens the visual impact of the October 2017 wildfires that burned through The Cove

the campground and trails, including removal of dead hazardous trees, replanting , and control of post-fire invasive plants

Snow softens the visual impact of the October 2017 wildfire that burned through The Cove

- Exercise options to expand Amy's Grove by 171 acres
- Construct a new trail connecting Amy's Grove to The Cove, along with interpretive elements, in partnership with Lighthouse for the Blind
- Exercising existing options for land acquisitions will require \$1,150,000. The trail, parking and other improvements proposed for Amy's Grove are estimated to cost \$500,000. Forest restoration and

rebuilding of the campground at The Cove is estimated to cost another \$500,000.

Oat Hill Mine Trail

Built in the 1890's to serve the Oat Hill, Corona and Twin Peaks mercury mines, the Oat Hill Mine Road was abandoned as a public road in the 1970's. The road was reopened by the District in 2007 as a non-motorized recreational trail between Calistoga and the western terminus of Aetna Springs Road, and is known as the Oat Hill Mine Trail.

In 2017 over 18,000 people used the Oat Hill Mine Trail; of these 88 percent were hikers, and nearly all of the rest were mountain bicyclists. The southern 4 miles of the trail are part of the Bay Area Ridge Trail.

The Oat Hill Mine Road easement continues north of Aetna Springs Road to the Lake County line, but has not been opened for recreational use because the right of way runs through the middle of former mining areas that have not yet been adequately cleaned and secured. The District has supported work by the non-profit organization Tuleyome and the owner of two of the mines to clean up and secure the mines; when that work is complete the District will evaluate the feasibility of opening the Trail north of Aetna Springs Road.

The Oat Hill Mine Road easement crosses both public



The Oat Hill Mine Trail winds through the volcanic cliffs of the Palisades north of Calistoga

and private parcels. One of the privately-owned parcels was donated to the District in 2014. Should they become available, the District would be interested in acquiring the other private parcels to protect recreational use of the trail and to prevent inappropriate development in an area with both high habitat values and an extreme risk of wildfire.

Next Steps:

- If determined to be safe to do so, extend the Oat Hill Mine Trail north to the Lake County line
- Purchase other private properties along the Oat Hill Mine Trail if they become available
- Up to \$1 million may be needed for future acquisition of privately-owned open space land along the trail corridor; another estimated \$250,000 would be needed for trail improvements between Aetna Springs Road and the Lake County line. A possible back country camp is estimated to cost up to \$250,000 to provide potable water and appropriate sanitation.

Bothe-Napa Valley State Park and Bale Grist Mill State Historic Park

Faced with the proposed closure of 70 State Parks, including two in Napa County, the District in April 2012 assumed operating responsibility for Bothe-Napa Valley State park and the Bale Grist Mill State Historic Park under a 5-year agreement (which has now converted to a month-to-month agreement). The District and State Parks are negotiating a new 20-year Operating Agreement. Since assuming operating responsibility, the District has completed the installation of 10 yurts, restored 5 cabins, repaired and reoccupied the historic Wright House, made safety improvements to the swimming pool, and made substantial progress in addressing decades of deferred maintenance, though considerable deferred maintenance remains to be addressed.

Bothe-Napa Valley State Park includes a campground with 47 tent/RV sites, 10 yurts, 5 cabins, a group camp site, day use area, swimming pool, visitor center and pioneer cemetery. It also includes just over 7 miles of



trails, including nearly 4 miles of the Bay Area Ridge Trail. The Bale Grist Mill is a restored water-driven mill that provides a fascinating venue for learning about life in Napa in the late 1800's. The District operates an active naturalist program at Bothe and offers student and public tours of the Mill.

Since assuming operation, the District has been able to increase revenues without raising basic fees, and cut expenses through more efficient operations, with the result that the District operates the two parks "in the black" without County-funded assistance. The positive cash balance is being used to tackle the major maintenance backlog left by State Parks.

Once a new operating agreement is executed, the District expects to continue with repairs and restoration, including bringing into productive use the boarded-up Recreation Hall, two additional cabins and another craftsman-era house. The District is also interested in supporting efforts to restore Ritchie Creek for steelhead migration and spawning. Deferred maintenance costs far exceed available revenues, so the scope and timing of improvements is tied to the level of operating profits that are generated, plus any grants that can be secured. An old estimate developed by State Parks indicates the full cost of all deferred maintenance at the two parks is well over \$8 million.

Next Steps:

- Continue to operate the two parks, and use any revenues not needed for operations to continue restoration and major repairs

- Seek grant funds for specific high cost repairs, including rebuilding the water wheel at the Mill and restoration of Ritchie Creek to enable fish passage
- Support the Vine Trail Coalition's efforts to complete the Vine Trail segment proposed for Bothe-Napa Valley State Park and support the Bay Area Ridge Trail connection to Sugarloaf Ridge State Park in Sonoma County.

Robert Louis Stevenson State Park

The new Operating Agreement for Bothe-Napa Valley State Park and the Bale Grist Mill State Historic Park is also expected to include Robert Louis Stevenson (RLS) State Park. RLS includes many miles of hiking trails, a popular rock climbing area, awesome views from the top of Mt. St. Helena and from Table Rock, and several buildings both historic and modern. The buildings were abandoned until the District helped repair one of them (a small cabin) and its water system, and arranged for a live-in caretaker. The 2017 wildfires damaged the water system.

With a new Operating Agreement, the District intends to complete repairs to the cabin so there can be an on-site staff presence at RLS. The District will also evaluate the feasibility of repairing the other buildings (two houses and two barns).



The peak of Mount St. Helena in Robert Louis Stevenson State Park is a popular destination for those seeking vigorous exercise and unrivaled views

Next Steps:

- Finalize the new Operating Agreement with State Parks
- Prepare a General Development Plan for RLS for approval by State Parks
- Repair the houses and other buildings that have been abandoned within RLS
- Obtain permission from Caltrans to install a bus stop on Highway 29 to serve the staging area for RLS
- Repairs to the cabin and its water system are estimated to cost \$50,000. Repairs to the other buildings in the park and to the staging area could run as high as \$1 million.

Camp Berryessa

Ecocamp Berryessa is a 64 bed (in eight tent cabins) facility serving youth and community groups, located on the banks of the Putah Creek arm of Lake Berryessa. Camp Berryessa is a unique location for learning swimming and boating, and also offers training in cooking (and cleaning!), teamwork, and a myriad of other skills. The District constructed and operates the camp under an agreement with the Bureau of Reclamation, the agency that manages Lake Berryessa and the federal lands surrounding the lake.



A Phase II expansion of the camp, to add another 32 beds and a central dining facility, including expanded

Camp Berryessa offers youth groups everything from archery to water sports, with a lot of environmental education mixed in

wastewater system, is permitted under the District agreement with the Bureau of Reclamation. The District is currently gaining experience operating the Phase I camp to determine the level of demand and cost for the potential Phase II improvements.

Next Steps:

- Continue to operate the camp and develop additional partnerships with other organizations offering youth camping experiences
- Evaluate the desirability of expanding the camp by another 32 beds. If pursued, this Phase II is preliminarily estimated to cost up to \$1.5 million.

Berryessa Peak Trail

This eight mile (sixteen mile round trip) hiking trail, made possible with the donation of a trail easement by a local ranching family, provides public access to several thousand acres of otherwise shut-off public lands



The Berryessa Peak Trail gives access to thousands of acres of federal land with unmatched views thanks to a trail easement donated by a local rancher

owned by the federal government, and offers dramatic views of the Sierra Nevada Mountains to the east, Mt. St. Helena and the Mayacamas Range to the west, Snow Mountain to the north, and Mt. Diablo to the south. A wildfire in 2018 caused minor damage to trail signs and fence stiles. The cost of these repairs is minimal, since the work will be performed by volunteers.

Next Steps:

- Repair fire damage to signs and fence stiles
- Maintain the trail as needed

Putah Creek Land Bank (Spanish Valley, Crystal Flats and Stone Corral)

This land bank of 2,790 acres in three distinct areas was donated to the District in 2010. The Spanish Valley unit comprises 1,900 acres of open grasslands surrounded by oak woodland and chaparral covered hills west and south of Lake Berryessa Estates. Spanish Valley links together several hundred additional acres of scattered tracts owned by the federal government, and preserves an exceptionally rich and healthy ecology. Crystal Flats covers 684 acres along both sides of Putah Creek north of Snell Creek and includes an unimproved campground used by Lake Berryessa Estates property owners. Stone



Corral covers 206 acres east of Lake Berryessa Estates along the western banks of Putah Creek. Stone Corral has a day use area and boat launch used by the Lake Berryessa Estates property owners. The campground, day use area and boat launch were in place before the District obtained fee title to the land. The District's long-term objective is to support appropriate recreational use by both the existing adjacent property owners as well as the general public. At this time there is no specific plan and no estimate of costs. A placeholder projection of \$1 million for unspecified future improvements is included in long-range budget projections contained in this Master Plan Update.

Next Steps:

- Develop a long-term plan for these three areas
- While in land-banked status, manage the properties for their resource values
- Investigate the feasibility of an on-going prescribed burn program to enhance native grasses and forbs in Spanish Valley as well as reduce wildfire risk for the nearby Lake Berryessa Estates community.

Berryessa Vista Wilderness Park

The District acquired this 224-acre oak and bay woodland from the Land Trust of Napa County in 2008 for approximately one-third of its appraised value. The property abuts another 520 acres of publicly or land trust owned open space. Accessible only by hand-launched boat from Capell Cove, the District's property together with the adjacent public and land trust properties protects the area's unique wildlife and habitat, and allows hiking and rustic camping. The District is currently working to make back country trail and campground improvements. The District also intends to acquire from the land trust the 80-acre "donut hole" between current District lands and those owned by the federal government, to provide logical boundaries for and protect the environmental integrity of this largely intact wilderness. Acquisition of other adjacent and nearby undeveloped parcels would be desirable both for habitat and wildlife protection and to



Berryessa Vista Wilderness Park is only accessible by canoe or kayak; in this photo Boy Scouts are exploring Capell Creek just upstream of Lake Berryessa

potentially provide an overland access route into the wilderness park from the Knoxville-Berryessa Road.

Next Steps:

- Redesign trails and 4-wheel drive tracks to reduce existing soil erosion
- Acquire the 80 acre “donut hole” property from the Land Trust of Napa County
- Explore other acquisitions to expand habitat protection and provide overland access
- For budget projection purposes, this Update allocates \$1 million for future land acquisition.

Smittle Creek (Cedar Roughs)

This 443-acre land holding was acquired by the District in 2015 using a grant from the Wildlife Conservation Board. Another 80 acres immediately to the west was acquired at the same time by the Wilderness Land Trust and subsequently transferred to the Bureau of Land Management. The District acquisition protects an area of oak woodlands, grasslands and chaparral, as well as offering the potential for the first practical public access into the 6,500 acre Cedar Roughs Wilderness managed by BLM. Since acquisition, the District has removed a substantial amount of trash from the property, and prepared resource surveys in preparation for obtaining a Use Permit to construct trails and open the area to the public. An estimated \$400,000 is needed to obtain

permits and open the property for public recreation. This estimate includes upgrades to an existing spring-fed water system and installation of a septic system to accommodate a caretaker trailer placed on the property, as well as repairs to existing ranch roads.

Next Steps

- Obtain Use Permit from Napa County
- Construct new trail from the Smittle Creek Day Use Area up to the first ridge within the property
- Repair existing ranch roads to reduce soil erosion
- Explore feasibility of developing a caretaker site
- An estimated \$50,000 is needed for basic trail construction and road repairs. Construction of an RV host site is estimated to cost approximately \$100,000



View of Lake Berryessa from Smittle Creek

IV. Priorities

While the four broad-brush goals identified in the 2008 Master Plan remain essentially unchanged, the District's priorities have evolved through the past twelve years of investigating and implementing projects and operating parks and trails. Community concerns have also evolved, with increased attention being paid to the impacts of growth, watershed threats, drought and wildfire. This section discusses refinements to District priorities in light of the experiences of recent years.

Goal: Preserve, restore and protect open space lands, watershed resources and wildlife habitat.

The primary and most essential focus of the District continues to be to protect, restore and preserve open space lands and their associated resources for current and future generations. Key aspects of this overarching goal include protection of water supplies and quality, maintaining and improving ecosystem health and protection of wildlife habitat including both core areas and connecting corridors.

Experiences and knowledge gained in the decade since the Master Plan was adopted in 2008 have reinforced the importance of this goal, and suggest how the District should sharpen its focus. In particular, the devastating wildfires of recent years have demonstrated the interconnectedness of public health and safety with ecosystem health, and the need to ramp up forest management activities.

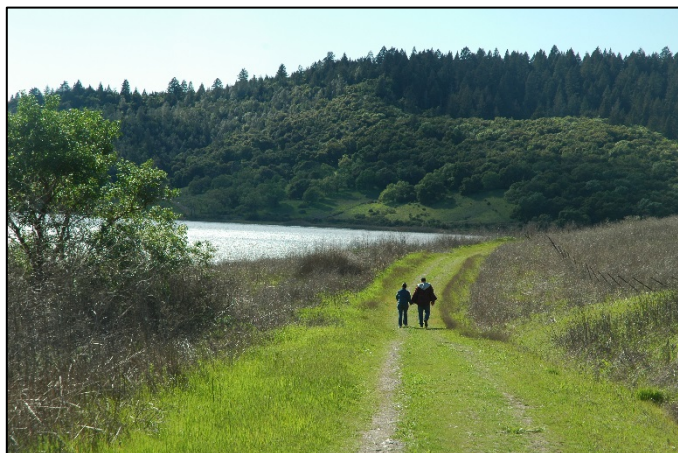
Water Quality and Water Supply

Napa County residents are fortunate to obtain much of their municipal water from local watersheds. This water is collected in 6 locations: Lake Hennessey and Milliken Reservoir (City of Napa), Rector Reservoir (Town of Yountville and Veterans Home), Friesen Lakes

(Angwin), Bell Canyon (City of St. Helena) and Kimball Reservoir (City of Calistoga).

The most effective and cost-efficient way to protect public water supplies and water quality is by protecting the watersheds that generate municipal drinking water supplies. Privately-owned property is subject to the changing needs of those who own the property, and may be developed in a variety of ways which impact the watershed. Permanent protection is best accomplished through public ownership, or through conservation easements held by public agencies or non-profit land trusts dedicated to these purposes. Of the 47,300 acres of municipal watershed lands serving Napa County cities, just over 12,000 acres (or about 25%) are so protected, meaning over 35,000 acres of these critical watershed lands are unprotected and subject to the vagaries of individual interests. Of the unprotected acreage, just over 15,000 acres (or approximately 32 percent) is undeveloped (eg, no houses, commercial buildings, or planted crops, though there may be small-scale improvements for ranching, hunting or other low intensity uses).

Those municipal watershed lands which have not yet been developed should get first priority for protection,



Moore Creek Park is an example of combining watershed protection with compatible public recreation

if for no reason other than that undeveloped parcels can be acquired for less cost than developed parcels while achieving comparable benefit. Within these areas, the lands which also support high levels of biodiversity or which provide connecting corridors for wildlife are especially important.

Most of the unincorporated areas of Napa County depend on groundwater supplies or diversions from in-stream flows. Traditionally, much rural development tapped into surface water. However, traditional stream flows and ponds are in most cases inadequate to supply additional development. Indeed, existing diversions in many cases already exceed the capacity of these streams to fulfill their basic ecosystem functions to support riparian species and wildlife.

Underground aquifers also have their limits. How underground aquifers are connected, and their overall health, is not all that well understood. A few areas, notably the MST (Milliken, Sarco and Tulocay watersheds) east of the City of Napa, have been formally acknowledged as suffering from overdraft. In other rural areas, groundwater supplies are often limited, and/or contain minerals that make them unpotable (high salinity or arsenic for example) or unsuitable for agriculture (high boron for example).

Areas with depleted or declining groundwater supplies are obvious candidates for protection as open space, since such protection can prevent further stress on the overall system. Areas where the groundwater is highly saline or contains chemicals such as boron or arsenic are also logical candidates for protection as open space; such areas have limited value for irrigated agriculture or for residential development, but still generally deliver high ecosystem benefits (collecting and distributing surface rainwater, providing wildlife habitat, and supporting endemic, rare and endangered species)

Objective: Protect 15,000 acres of municipal watershed lands through acquisition of fee title or conservation easements, provided there are willing sellers

Objective: Prioritize protection of ponds, lakes, and major Blue Line streams.

Objective: Prioritize protection of lands with depleted or unusable groundwater supplies.

Ecosystem Health

Guaranteeing healthy watersheds is not a matter of just protecting land in a natural state, but also about maintaining and enhancing ecosystem health. Major threats to ecosystem health include climate change, habitat fragmentation and the proliferation of invasive species. These three factors interact in complex ways that can be devastating—a point driven home by the unprecedented number, scale and destruction of recent wildfires.

- **Climate change.** Climate change is nothing new, but the rate of change is unprecedented in modern human history. Nearly all scientists agree a major cause of climate change today is human activity, and specifically the release of carbon dioxide, methane and other gases or particulate matter into the atmosphere that trap heat and are raising the earth's average temperature. Protecting open space land in its natural state can be beneficial by sequestering carbon in retained vegetation, in root systems and in undisturbed soil. Protecting open space land also has the indirect benefit of helping focus human investment and activities into urban areas, where less energy is required to ensure a vibrant economy. Transportation is a major source of human-generated carbon dioxide; reducing vehicle miles traveled is the single most effective way of reducing the generation of greenhouse gases, and focusing growth into existing urban areas along is the best way of reducing per person vehicle miles travelled (more non-motorized paths and trails also helps).

- **Habitat fragmentation.** Small, isolated habitats do not perform well. The diversity and density of wildlife declines dramatically as habitats become fragmented and isolated. This problem is exacerbated

by climate change. To respond to climate change, animals and plants need to be able to migrate as some habitats become inhospitable to them, and other habitats open up. To enable this movement, it is essential to protect habitats at the landscape scale, with both core areas as well as connecting corridors.

Habitat fragmentation in Napa County today is mostly human-caused. Suburban development sprawling into the countryside has been dramatically slowed by a series of land use initiatives and regulations adopted over many decades. However, the urban limit line and minimum parcel size restrictions that have been used to control suburban expansion are increasingly ineffective at controlling the proliferation of estate homes, remote wineries and clearcutting of forests. While these latter forms of development may visually often appear to retain considerable open space, they can have tremendous adverse impacts on habitat and the diversity and density of wildlife. Thoughtful regulation can reduce these adverse impacts, such as by requiring the retention of habitat corridors, protection of microhabitats (such as wetlands and riparian corridors), and control of stormwater runoff, but regulation has its own limits. Much of rural Napa has already been subdivided into parcels so small that regulations sufficiently strong to adequately protect habitat and water quality would render those parcels largely worthless; this would be both an undue financial burden on individual property owners as well as potentially constitute an illegal “takings” of property rights.

For the most ecologically valuable open space lands, where regulation by itself is inadequate, an essential tool for protecting the ecological benefits that all of the public enjoys is for the public to purchase these lands or to obtain conservation easements over the lands.

- **Invasive species.** The migration of species is a natural feature of long-term evolution. Many of the plants and animals that we tend to regard as part of our open landscapes came from elsewhere in the world. The problem, within a human time frame, is that the



Volunteers including many students have donated hundreds of hours removing teasel, Himalayan blackberry, fennel and other invasive plants from the Napa River Ecological Reserve, and replanting native vegetation to improve habitat for wildlife

rate of movement and change has increased dramatically since the time when the first Europeans arrived in California. This increasingly rapid pace of change allows native species less time to adapt and evolve, resulting in accelerating rates of native species extinction and disruption of ecological balances.

The spread of non-native species can have significant implications for people. Star thistle, goat grass and other invasive weeds severely degrade rangeland suitable for ranching. Invasive *Arrundo donax* worsens flood risk by clogging waterways. In east county streams, tamarisk sucks up surface water and dries up streams. French broom has spread to many parts of rural Napa, creating a dense, highly flammable forest understory that greatly increases the threat of uncontrollable and excessively hot wildfires. As they multiply, invasive weeds further exacerbate habitat fragmentation.

In California, many counties formerly had Weed Management Areas—cooperative, multi-agency, public-private partnerships to control the spread of targeted weeds. Unfortunately, these efforts were even in the best of times never adequately funded, and that funding has since diminished or disappeared. In the last

decade, Napa County's WMA ceased to function due to a lack of funding.

- **Wildfire Risk.** The devastating wildfires in and around Napa County in the past few years are the result of a combination of the above factors. Climate change has increased the frequency of drought, raised average temperatures and lowered humidities. Rural development has put more people in the path of wildfires. The proliferation of some invasive species has increased fuel loads and created fuel ladders into tree canopies, increasing the risk of destructive wildfires.

These changes are on top of the accumulated impact of



Invasive French broom forms a dangerous ladder fuel. Volunteers have spent countless hours removing mature plants and then coming back to pluck new seedlings to reduce wildfire risk at Moore Creek Park

several hundred years of fire suppression, starting with the arrival of the Spanish in the 1600's. Prior to that, Native Americans regularly lit fires to clear out brush and improve the habitats that provided them food. Our iconic oak woodlands are the result of their active fire management. European settlers to the Bay Area did not understand the importance of fire to maintaining the landscape, and banned the practice of setting frequent small fires. We now have an environment with much higher fuel loads than previously, one that is primed to burn. Wildfires today can quickly shift from small-scale, relatively cool events that enhance forest health, to

massive, very hot conflagrations that destroy everything in their path.

Objective: Use the Conservation Lands Network research and mapping to identify the areas with the highest conservation benefits for core habitats and wildlife corridors.

Objective: Prioritize the protection of open space lands with the greatest potential for carbon sequestration in above-ground vegetation and below-ground root zones.

Objective: Use historic wildfire mapping data to identify areas most prone to destructive wildfires, and prioritize these areas for protection from development, so that fewer people and less monetary investment is placed at risk.

Objective: Seek funding to support comprehensive, consistent and sustainable efforts to target the most damaging invasive species, control their spread and density and reduce fuel loads.

Goal: Develop a system of parks, trails, and accessible open space that supports outdoor recreation and promotes physical and mental health.

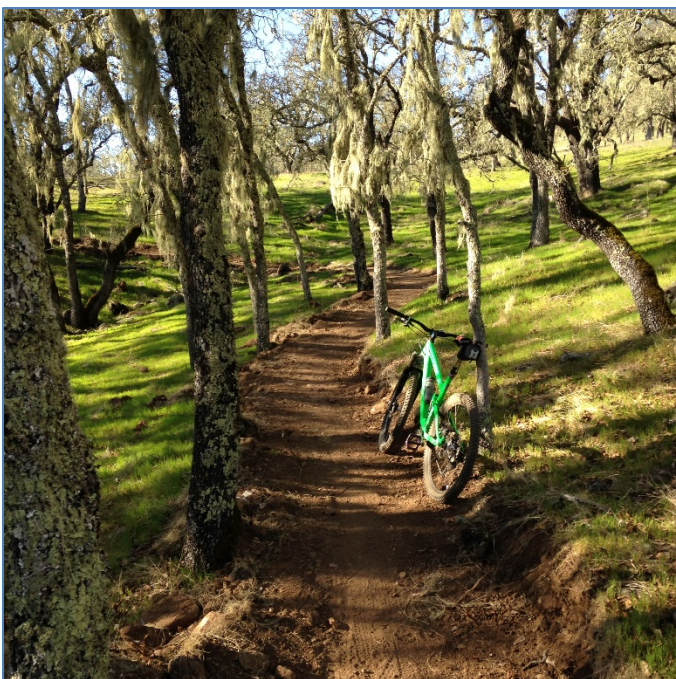
Considerable scientific research confirms what we innately know: spending time in nature is good for our physical, mental and spiritual well-being. It's also an excellent way to gain an understanding of what we as humans should be doing to care for the environment on which our quality of life depends.

"Healthy Parks Healthy People" is more than just a slogan for the District; it is a guiding principle for all the District's work. Thus, the District intends to continue its work providing public access to the open space lands it protects and manages.

With this update to the Master Plan, however, the District acknowledges the need for a more

comprehensive and seamless approach to outdoor recreation. While the District's focus continues to be on nature-based recreation, there is no sharp line between a tot lot in a residential neighborhood, a city bicycle and pedestrian path, a community sports field, and a regional open space park. The four cities and one town within Napa County are primarily responsible for neighborhood and community parks; if new funding can be obtained the District should try to provide similar types of parks for rural communities.

In terms of the District's direct responsibilities, this Update continues to emphasize the construction of new trails and paths, and campgrounds and picnic areas, for these are the primary infrastructure of public access. Plans for new trails range from implementing local sections of multi-use regional trails (Bay Area Ridge



New trails feed both the body and the soul

Trail, San Francisco Bay Trail, and the Napa Valley Vine Trail) to local trails connecting neighborhoods to open space destinations. The District has and will continue to primarily build multi-use trails that serve diverse user groups ranging from casual strollers to serious hikers to mountain bicyclists to equestrians, and facilitate diverse

interests ranging from bird watching to dog walking, and exercise to quiet contemplation.

That said, in some locations it is desirable and appropriate to optimize trail design for particular uses. For example, the Madrone Trail now under construction in Moore Creek Park, is an entirely hand built trail on steep and heavily forested terrain. It is being designed as a footpath for hikers, in part to serve those who want a particularly quiet and contemplative experience, and in part due to the recognition that to build a full multi-use trail in that terrain would require an undue amount of soil disturbance to construct a sufficiently wide trail to be safely used by mountain bicyclists and equestrians. Conversely, in the District's recently acquired Suscol Headwaters Preserve, District staff is investigating the feasibility of a loop trail optimized for mountain bicyclists to supplement the multi-use trails also planned for that area. This area is being considered for a trail optimized for bicyclists because it is adjacent to an area (Skyline Park) already in great demand by bicyclists, yet beyond the distance range of most hikers; in this situation, optimizing the design of one trail in this area for one user group should have minimal impact on the experience of other user groups.

A different type of trail optimization is now under consideration for Amy's Grove. The District has begun discussions with the adjacent Enchanted Hills Camp. In conjunction with the expansion of Amy's Grove through the planned purchase of another 164 acres in 2019, the objective is to construct a trail network optimized for the blind and visually impaired.

In addition to trails the District will also continue to provide other facilities that enable public enjoyment of the outdoors. At Bothe-Napa Valley State Park, the District has continued to operate a traditional campground, while adding yurts and cabins for those wanting a more comfortable forest experience. At Ecocamp Berryessa, the District has built a campground with tent cabins and space for personal tents serving youth and other groups.

The District is now in the process of restoring the fire-damaged girl scout camp at The Cove on Mt. Veeder, with the goal of re-opening this well-loved camping facility.

The 2008 Master Plan contemplated backcountry camping on or near the Oat Hill Mine Trail, at Moore Creek Park, and potentially elsewhere. That continues to be a District objective.

To complement the above initiatives, the District has made some progress working with the cities within Napa County on joint projects such as the Napa River and Bay Trail, or the removal of invasive French Broom from Westwood Hills Park. This Update recognizes the need for the District and the cities to work even more closely in the future, so that the public is provided a full, seamless and complementary network of open spaces and recreational facilities.

Another challenge is to ensure the permanent protection of Skyline Wilderness Park, including both its open space benefits as well as its recreational amenities. Skyline Park is State of California land leased to the County of Napa, which in turns has an agreement with the non-profit Skyline Park Citizens Association to operate and maintain it. The State lease expires in 2030, after which the State could sell the land for other purposes. While Skyline Park is not a direct District responsibility, the District's General Manager acts as the County's agent in administering the agreements with the State and the Association. The District and the County of Napa are committed to acquiring the property to preserve the park in perpetuity. Several attempts have been made to acquire the property, but getting State approval has so far not been successful.

Objective: Increase the amount of accessible parkland by at least 20,000 acres.

Objective: Construct another 50 miles of recreational trails over the next 15 years

Objective: Develop additional back county camping

Objective: Cooperate with the municipalities of Napa County to provide seamless recreation programming and a full range of park and recreation facilities

Objective: Work with the Skyline Park Citizens Association and the County of Napa to obtain State authorization to acquire the property so that it will remain a park in perpetuity.

Goal: Provide historical, cultural and environmental education.

In the process of protecting open space lands, the District also has the responsibility to preserve important elements of our archaeological, cultural and historical heritage. These include Native American cultural sites, homesteads of the first European immigrants, the labor-intensive rock walls, bridges and buildings constructed primarily by Asian and Irish immigrants in the 1800's and early 1900's, and the remnants of resorts that thrived before the advent of the automobile. Currently, the District is protecting and restoring significant historical resources at the Bale Grist Mill State Historic Park and Bothe-Napa Valley State Park, as well as significant cultural resources at Bothe-Napa Valley State Park and the Suscol Headwaters Preserve.

In 1970 half of all Napa residents lived in rural areas; today, more than 80 percent live in one of the five municipalities within Napa county. With an increasingly



Learning about Napa's history is both fun and tasty

urban population, deliberate and organized efforts at educating the next generation is necessary if people are to value the natural environment, and understand how to care for it.

Napa County currently has approximately 23,000 school-aged children (Kindergarten through 12th grade). To enable every student to have one outdoor education field trip per year is estimated to cost \$750,000 annually.

Objective: Support outdoor education programs that combine hands-on physical activity with teaching about the natural environment and how to be a good steward of the land, with a target of one additional outdoor education field trip annually for each K-12 student.

Goal: Pursue effective District management and interagency partnerships

Since the District was established in 2006, one of its



The District has launched a cooperative program with the City of Napa to reduce the amount of highly flammable French Broom from Westwood Hills Park

guiding principles has been to focus on those needs that are not being met by other public agencies, non-profit organizations or the private sector. The objective is to supplement, not compete with existing efforts. As a result, the District has relied extensively on working in partnership with others.

The District has already demonstrated the power of such partnerships. Together with the City of American Canyon, more than 5 miles of trails have been constructed that provide residents with their first legal public access to the Napa River. Together with the City of Napa, the District has been able to open for public use approximately 900 acres of beautiful oak woodlands north of Lake Hennessey. Together with the County of Napa, the District has been able to convert the abandoned Oat Hill Mine Trail into an 8+ mile recreational trail. Together with the Bureau of Reclamation, the District has been able to construct and now operate Ecocamp Berryessa, Napa County's only public youth-oriented group camp that is now being used by a variety of non-profit organizations and school groups.

The experience of the first 12 years of the District suggests there would be great value in expanding partnership with the cities within Napa County. Each of these municipalities has responsibility for urban parks and city-based recreation programs. None of the municipalities have sufficient financial resources to fully implement their own master plans.

Objective: Support joint funding with the four cities and one town within Napa County, and with the County of Napa, to provide a comprehensive and complementary set of parks, recreation facilities and related programs that seamlessly serve all Napa county residents.

V. Long-Term Financial Planning

I. Historical Context

In 2004, the voters of Napa County approved increasing the Transient Occupancy Tax by 1.5 percent. While structured as a general purpose tax, the voters were promised by the Board of Supervisors that the new revenues would be used for parks and open space, visitor services and other special projects not then provided by the County. Since the District was formed in 2006, the Board of Supervisors has honored this promise and has granted approximately 60% of those revenues to the District (equal to \$916,000 for FY 2019-20). This grant has accounted for one-third of the District's overall revenues, with the District using the County grant to leverage other grants and donations, and to generate program revenue.

Even with impressive leveraging, the District is limited in what it can accomplish with the funding it has been able to obtain. For that reason, a community advisory committee was formed by the District in 2015, composed of representatives of each city, each Supervisorial district, and the general community. The advisory committee was asked three questions: (1) did the committee like what the District had done up to that point; (2) had the District done enough, or was there more to do; and (3) if there was more to do, how should that work be funded?

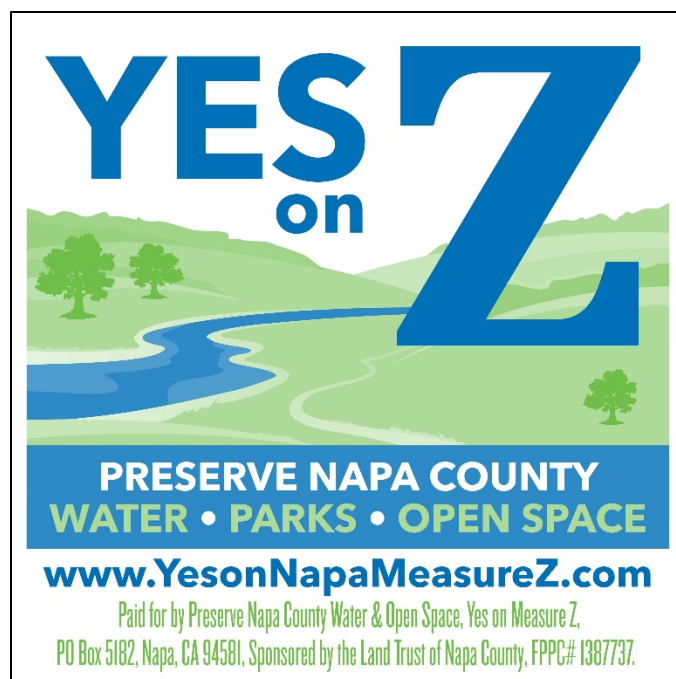
The citizen's advisory committee concluded that (1) they were impressed by what the District had accomplished, (2) there was a lot more that needed to be done, and (3) the District should propose a sales tax measure for voter consideration to fund the work.

Following the recommendation of the advisory committee, at the request of the District Board of Directors, the Napa County Board of Supervisors placed Measure Z on the November 2016 ballot.

Measure Z, a ¼ cent sales tax proposal, would have generated approximately \$8.5 million. Of that,

approximately \$5.5 million would have been available for land preservation. At the time, a funding stream of that size was estimated to be sufficient to be able to keep pace with the rate at which the most critically important open space lands were expected to come on the market over the 14-year term of the tax measure.

Measure Z fell just short of the two-thirds approval threshold required for dedicated tax measures. However, the public's interest in preserving our most important open space resources continues to grow.



The District is at a financial crossroads. If a dedicated and stable revenue stream can be obtained, the District will be able to significantly ramp up its open space preservation actions, and make substantial progress on the goals discussed in the previous section of this Update. Without additional revenues, the District will have little choice but to abandon most of its work protecting additional municipal and agricultural watershed lands, riparian and upland habitat, wildlife

corridors and viewsheds. In addition, no new parks and trails will be possible to serve an ever-increasing population; the District's capacity will be limited to completing the Committed Projects identified in this Update.

Future Funding Needs and Options

First and foremost, the District needs to complete and then maintain the parks, trails, campgrounds and restoration projects that it has already started. With that as its base, this Update then projects what would be needed to meet broader open space goals: watershed protection, ecosystem health, environmental education and outdoor recreation.

For long-term financial planning purposes, this Update presents three scenarios:

Scenario One: Maintenance of Effort for Committed Projects

Scenario Two: Enhanced Progress

Scenario Three: Accelerated Preservation and Implementation

Table One provides details related to Scenario One, while Table Two compares the three scenarios.

Scenario One: Maintenance of Effort for Committed Projects

Scenario One focuses on completing and then maintaining and operating Committed Projects. Committed Projects are those where the District has already made investments and has a physical presence on the ground, either through fee title ownership of the land or through operating agreements with other landowning agencies.

Scenario One assumes a continuation of the annual grant to the District that is derived from a portion of the County's Transient Occupancy Tax.

Table One presents current annual operating expenses and revenues for each of the District's Committed Projects. At present, the District spends \$1, 256,000 annually to maintain and operate the Districts

Committed Projects. Just under 50% of these expenses are to operate Bothe-Napa Valley State Park and the Bale Grist Mill State Historic Park. Because they have overnight accommodations, these two parks generate sufficient revenue to cover their current expenses as well as to gradually whittle away at the backlog of deferred maintenance the District inherited when assuming responsibility for the parks in 2012. Most of the District's other facilities do not have overnight accommodations and are available without user fees, so generate minimal revenues. Overall, current annual expenditures exceed operating revenues by \$545,000 (assuming no financial assistance from Napa County). Assuming the County's annual grant is \$1 million, after covering current expenses, the District has \$455,000 available annually for capital investments.

Table One also provides order of magnitude revenue and expense projections for each Committed Project at "buildout". "Buildout" is defined as the completion of planned capital improvements plus further land acquisitions necessary for the most efficient management of the Committed Projects. Finally, Table One estimates capital funding needs to reach Buildout.

As the District moves toward Buildout of the Committed Projects, each year more of the County grant funding that is currently available for capital projects will need to be dedicated for operations and maintenance, thereby slowing the rate of capital improvements. As a result, the completion of all of the Committed Projects is estimated to take as long as 60-plus years.

Under Scenario One, efforts to preserve Napa's natural landscapes will be severely limited. The 60-plus year estimate of the time needed to complete Committed Projects assumes the District undertakes no new projects. If new projects are started, less funding will be available to work on completing the Committed Projects.

Table One: Committed Projects: Financial Estimates

	current annual operating expenditures	current annual operating revenues	long-term annual expenditures	long-term annual revenues	buildout capital needs (construction)	buildout capital needs (land acquisition)
Napa River and Bay Trail	\$10,000	\$0	\$20,000	\$0	\$2,500,000	\$100,000
Napa River Ecological Reserve	\$11,000	\$0	\$11,000	\$0	\$0	\$0
Oat Hill Mine Trail including northern extension	\$12,000	\$0	\$20,000	\$0	\$500,000	\$500,000
Berryessa Vista Wilderness Park including access trails	\$1,000	\$0	\$5,000	\$0	\$300,000	\$500,000
Berryessa Peak Trail	\$1,000	\$0	\$1,000	\$0	\$0	\$0
Moore Creek Park including Lake Hennessey	\$50,000	\$20,000	\$60,000	\$20,000	\$100,000	\$1,000,000
Camp Berryessa	\$25,000	\$16,000	\$40,000	\$30,000	\$2,500,000	\$0
Suscol Headwaters Preserve	\$5,000	\$0	\$30,000	\$0	\$500,000	\$0
Spanish Valley, Crystal Flats and Stone Corral	\$4,000	\$0	\$40,000	\$5,000	\$1,000,000	\$150,000
Smittle Creek Park	\$1,000	\$0	\$20,000	\$0	\$250,000	\$0
Vine Trail	\$1,000	\$0	\$5,000	\$0	\$0	\$0
Mt Veeder (including Amy's Grove and The Cove)	\$60,000	\$0	\$40,000	\$5,000	\$500,000	\$1,000,000
Wooddale	n/a	n/a	\$30,000	\$0	\$500,000	\$500,000
Other Projects (including administration, insurance, legal obligations, public involvement, elections, fundraising, other project planning and implementation)	\$400,000	\$0	\$550,000	\$0	n/a	n/a
Subtotal (not including State Parks)	\$581,000	\$36,000	\$872,000	\$60,000	\$8,650,000	\$3,750,000
Bothe-Napa Valley State Park and Bale Grist Mill SHP	\$675,000	\$675,000	\$700,000	\$725,000	\$4,000,000	\$0
Total (including State Parks)	\$1,256,000	\$711,000	\$1,572,000	\$785,000	\$12,650,000	\$3,750,000

Years to complete capital improvements (excluding State Parks)

Net Annual	-	-
Annual grant from Napa County	\$1,000,000	\$1,000,000
County grant available for use on capital projects	\$455,000	\$188,000
Years to complete capital improvements (assuming no new non-county grants)	36	87
	→	←
	62	YEARS

Notes:

"Annual operating expenses" only covers operations, and does not include staff time associated with one-time capital improvement projects

"Buildout capital needs (construction)" includes improvements to complete only existing known objectives; for State Parks, 50% of the capital needs identified by State Parks are assumed to be paid for by State Parks, with the remainder funded by park revenues and other non-County grants

"Buildout capital needs (land acquisition)" includes only those acquisitions which are needed to provide logical boundaries to existing properties and trails.

"Years to complete" is calculated by dividing build-out capital needs by net current annual revenues (after current operating expenses are deducted); to calculate net revenues, net current revenues are averaged with net long-term revenues, to reflect the fact that how much funding is available to pay for buildout capital costs will decline as Committed Projects are completed.

"Years to complete..." excludes State Parks, since the State Parks are operated as an independent financial unit, and the County grant to the District cannot be used for State Park purposes

Revenues and expenses are not adjusted for inflation

State Parks are tracked separately from other projects because by County policy none of the County grant to the District may be used to support state facilities

Table Two: Comparison of Financial Scenarios (estimated annual revenues and expenses)

Scenario	Revenues					Expenses						
	TOT grant	program income (1)	other grants (3)	Potential new tax (6)	Total	operations and maintenance (1)	capital improvements (7)	wildfire management	enhanced outdoor education	land protection	support for city projects (2)	Total
Scenario One: Maintenance of Effort (Committed Projects)	\$1,000,000	\$748,000	\$375,000	\$0	\$2,123,000	\$1,414,000	\$500,000	\$0	\$0	\$209,000	0	\$2,123,000
Scenario Two: Enhanced Progress	\$1,000,000	\$1,288,000	\$1,000,000	\$9,600,000	\$12,888,000	\$2,414,000	\$1,000,000	\$350,000	\$750,000	\$6,454,000	\$1,920,000	\$12,888,000
Scenario Three: Accelerated Preservation (5)	\$1,000,000	\$1,288,000	\$1,000,000	\$19,200,000	\$22,488,000	\$3,414,000	\$1,500,000	\$350,000	\$750,000	\$12,634,000	\$3,840,000	\$22,488,000

Notes

- (1) For Scenario One, assumed to be the average of current and long-term projected income and expenses to reflect phase-in of new improvements
For Scenarios Two and Three, O&M are calculated assuming the O&M cost for the current portfolio of projects plus an estimated \$50/acre for new acreage
- (2) For evaluation purposes only, assumed to be 20% of sales tax proceeds
- (3) Does not include value of donations of land, non-monetary goods and volunteer services. Other grants increase for Scenarios Two and Three because it's more feasible to obtain other grants for land acquisition than it is for operations and maintenance.
- (4) All numbers are in current dollars, with no adjustment for inflation
- (5) Additional lands aquired under Scenario Three over Scenario Two are assumed to be protected for habitat and watershed purposes but without active public use and facilities
- (6) Scenario Two assumes a 1/4 percent sales tax; Scenario Three assumes a 1/2 percent sales tax.
- (7) In Scenario One, the amount designated for capital improvements, extended over 15 years, will only complete about 40 % of existing known capital needs. The amounts indicated for Scenarios Two and Three would fund known capital needs over 15 years, and provide a setaside for potential future improvements.

Scenario Two: Enhanced Progress

The District's top priority is to complete the Committed Projects. However, as reflected in the earlier discussion in this Master Plan Update, just completing the District's Committed Projects would leave many unique and irreplaceable open space lands unprotected, and many of Napa's existing public lands would continue to be unavailable to the public.

Scenario Two includes not only completion of the Committed Projects, but also assumes funding to protect watersheds, habitat and other high priority open space lands. Scenario Two assumes new funding equal to revenues that would be generated by a countywide one-quarter percent sales tax, in addition to a continuation of the annual grant that is derived from a portion of the County's Transient Occupancy Tax.

Scenario Two reflects the fact that to effectively preserve the most important open space lands, the District must be flexible and responsive when opportunities arise to acquire unique and important parcels of land. The District has no power of eminent domain, so can only acquire land from willing sellers. Critical open space lands only rarely come on the market; when they do, the District needs to do everything it can to acquire them. **Ideally, the District should have an annual funding stream that generates sufficient money to keep pace with the rate at which the most critical open space lands become available for sale.**

Vacant land values in Napa County vary widely, from a low of under \$1,000 per acre for the most remote sites, to a high of \$100,000 or more per acre for land that is permitted for vineyard development but not yet planted. For big picture planning purposes, a figure of \$4,500 to \$5,000 per acre is a reasonable assumption of average land values. Using this figure, every \$1 million in District funds equals the ability to acquire up to 200 acres of land. For \$5 million in annual District revenues, each year up to 1,000 acres of open space can be acquired and preserved in perpetuity. Scenario Two would generate \$6.5 million annually for open space preservation, and over 15 years would protect an

estimated 20,000 acres of forest, meadows, chaparral and riparian areas.

In its first 12 years, the District has protected a little over 400 acres of open space annually. That compares to several thousand acres of irreplaceable open space that come on the market each year, which means many conservation opportunities are being lost. Scenario Two would increase the District's ability to respond effectively to many but not all ongoing preservation opportunities.

In addition to increasing District capacity to protect land, Scenario Two also assumes increased District capacity to fill three other needs:

- Comprehensive Invasive Weed Management and Fuel Reduction. At present, weed management and fuel reduction efforts are limited to just a few District properties. For an estimated \$350,000 annually, the District could expand these efforts to all of the District's current and proposed lands.
- Outdoor Education Program. Providing one outdoor education field trip per year for all students in Napa County is preliminarily estimated to cost \$750,000. This includes the cost of bus transportation as well as curriculum development and trained guides. One outdoor field trip per year per student, while a modest goal, would represent a dramatic increase compared to the present; currently most students have no outdoor education experiences.
- Cooperative Partnership with city park and recreation programs. Recognizing that city park and recreation projects and programs complement those of the District, and that the public would benefit from adequate funding for the work of both the cities and the District, the District is interested in exploring the feasibility of joint funding. Scenario Two assumes that 20 percent of the revenues (\$1.9 million annually) that would be generated by a countywide one-quarter percent sales tax would be distributed to the four cities and one town within

Napa County to help implement their individual park and recreation plans.

Scenario Three: Accelerated Preservation and Implementation.

Scenario Three includes the completion of Committee Projects as described in Scenario One as well as the enhanced acquisition, land management and outdoor education work described in Scenario Two. It also assumes an accelerated open space preservation and implementation program.

Scenario Three assumes revenues equal to a one-half percent sales tax, in addition to a continuation of the annual grant that is derived from a portion of the County's Transient Occupancy Tax. Under Scenario Three, \$12.6 million would be available annually for land preservation. The additional revenues would enable the District to protect and manage an estimated nearly 40,000 acres of additional open space, or about 2,600 acres annually, which would more than likely be sufficient to keep up with normal market availability, with little risk of losing unique and irreplaceable resources to inappropriate development. This scenario assumes 20 percent of the new revenues (\$3.8 million) would be made available to the four cities and one town within Napa County to help implement their park and recreation goals. This scenario would also fund the wildfire management and enhanced outdoor education programs included in Scenario Two.

The three scenarios presented in this Master Plan Update represent three vastly different futures for the District and for the residents and visitors to Napa County. In presenting these three scenarios, the District hopes to stimulate discussion about which path to pursue, and to galvanize energy to achieve our desired future.



Where there's a will there's a way

Appendix: Status of Other Projects and Programs

The District Master Plan adopted in 2009 contained four major goals and 61 projects for implementing those goals. The Plan noted that the list of projects was intended to demonstrate the full range of potential District activities, and that the list of projects would change as projects were completed, others were determined to be infeasible or of lower priority, and new opportunities and challenges presented themselves.

The Master Plan 2012 Update added seven new projects.

The 2019 Update classifies 14 of these projects as Committee Projects; these are discussed in the body of the 2019 Update. This Appendix provides a snapshot of the status of each of the other projects identified in the Master Plan and/or the Master Plan Update. Some of these projects have been completed, some have put on hold for various reasons, and some have not yet been initiated due to lack of financial and staffing capacity. Note that that project numbering and naming in this document generally follows the same structure as in the original Master Plan, but there is not always a direct correlation because some projects that were initially identified as separate projects have been revised and combined.

Goal A Provide opportunities for outdoor recreation through the development of a system of parks, trails, water resources, open space and related facilities.

A.2 Milliken Creek Trails and Picnic Area Development

The District completed a feasibility study for trails within the City of Napa’s Milliken reservoir property. Subsequent negotiations between City and District staff

resulted in conceptual agreement that the District would first work on opening trails on the north side of Lake Hennessey, since this area poses fewer operational challenges and potential water quality issues compared to the Milliken reservoir property. The District opened the first trails on the north shore of Lake Hennessey in 2014.

Next Steps: In consultation with the City of Napa, re-evaluate the feasibility study for the Milliken Reservoir watershed after completion of the planned trail network at the Lake Hennessey Unit of Moore Creek Park (expected in 2019).

A.4 Rector Ridge/Stags Leap Ridge Trail Development

The project involves constructing a staging area and approximately 6 miles of Ridge Trail climbing Rector Ridge and past Stags Leap heading east from Silverado Trail near Rector Creek. This was designated to be part of the 550 mile planned Bay Area Ridge Trail, but with the Ridge Trail Council adoption of a “Go North” revision of the proposed alignment, this would be a spur trail to the main Ridge Trail. To move forward the project needs permission from the California Department of Veterans Affairs (the property owner) as well as California Fish and Wildlife Department (holder of an access easement to permit hunting). Staffing changes and internal challenges within the Department of Veterans Affairs have impeded past efforts.

Next Steps: Restart discussion with the Department of Veteran Affairs (and the Veterans Home in Yountville) after other higher priority projects are completed.

A.9 Newell Preserve Access Development

When the Master Plan was first adopted, there was no public access to the City of American Canyon’s Newell Preserve. The District cooperated with the City in an attempt to develop a water source for the Preserve, and to obtain public access. The attempt to develop a water source has so far not been successful, but the City of American Canyon was successful in obtaining the necessary right of way and permits, and have

constructed a non-motorized pathway that provides public access.

Next Steps: No further District action is proposed at this time.

A.10 Lake Berryessa Trail Development

The District is broadly supportive of the Lake Berryessa Trail as proposed by the Bureau of Reclamation, and specifically those segments which will provide access to Berryessa Vista Wilderness Park as well as Camp Berryessa. In 2017 several miles of trail (the North Shore Trail) were constructed under the leadership of Tuleyome, a Woodland-based non-profit organization. This is a major benefit for Camp Berryessa, since the southern terminus of the trail is right at the entrance to the camp. The contractor who constructed the trail used Camp Berryessa as the staging area for equipment, staff and volunteers to work on the trail.

Next Steps: Continue to support efforts by Reclamation and Tuleyome to construct more sections of the Lake Berryessa Trail, especially those serving Berryessa Vista.

A.13 Pope and Putah Creek Trail Development

Development of a network of trails connecting existing Bureau of Land Management properties north of Pope Creek and west of Putah Creek was identified in the District Master Plan as an important goal. The value and feasibility of such a network increased dramatically with the District's acceptance of the 1,900 acre Spanish Valley property, which allows connections to multiple Bureau of Land Management parcels in the area.

Next Steps: When and if easements can be obtained where the proposed trails cross private property, complete construction of the trail network in this area.

A.15 Camp Berryessa to Knoxville Recreation Area Trail Development

Construction of a public trail between Camp Berryessa and the Knoxville Recreation Area would require the public acquisition of either fee title or trail easements

across several private parcels of land from willing sellers.

Next Steps: Continue to look for opportunities to obtain needed rights of way across private property that separates existing public land holdings.

A.16 Napa Crest Trail Planning

The concept of a Napa Crest Trail circumnavigating the Napa Valley was first proposed by the County in the 1970's. The concept was refined somewhat in the District Master Plan, and modified further to mirror the proposed alignment for the Bay Area Ridge Trail. The right of way for most of the 25 mile stretch between Lake Hennessey and Mt. St. Helena is under public or land trust ownership; open public access is already allowed on the public land sections, while "access after orientation" is allowed on the land trust section. The District is involved in intermittent discussions with Solano County and the City of Vallejo about the Vallejo Lakes section of the Napa Crest Trail straddling the Napa-Solano border.

Next Steps: In partnership with the Bay Area Ridge Trail Council, continue to look for opportunities to obtain needed connections between existing public lands along the proposed Napa Crest Trail alignment, including Vallejo Lakes, between Moore Creek Park and Angwin, and in the Mayacamas Mountains between Sugarloaf State Park and Bothe-Napa Valley State Park.

A.17 Napa River Access Planning

The District, in partnership with the City of American Canyon, has completed two river access points as part of the construction of the Napa River and Bay Trail west of American Canyon, as well as another river access next to the Highway 29 Butler Bridge. River access is also provided by the District at the Napa River Ecological Reserve on Yountville Crossroad.

Next Steps:

(1) Continue to seek opportunities for providing more public access to the Napa River north of the City of Napa.

(2) Investigate the feasibility of providing fishing access to the Napa River south of the Butler Bridge adjacent to Napa Sanitation District property.

A.19 Bay Area Ridge Trail Planning in Napa County

At the urging of the District and the Land Trust of Napa County, the Bay Area Ridge Trail Council in 2013 amended the proposed alignment for the Bay Area Ridge Trail to “Go North”, making it more consistent with the alignment for the proposed Napa Crest Trail. Instead of crossing the Napa Valley at the Yountville Crossroad, the alignment is now proposed to extend on the east side of the Napa Valley all the way north to the Oat Hill Mine Trail, with a spur trail continuing to the peak of Mt. St. Helena. In addition, the alignment now also follows the Oat Hill Mine Trail into Calistoga, and the Vine Trail south to Bothe-Napa Valley State Park. From Bothe-Napa Valley State Park the proposed alignment continues south (with no specific route yet identified) to Sugarloaf State Park before heading west across Sonoma County.

Next Steps: In partnership with the Bay Area Ridge Trail Council, continue to monitor the proposed trail alignment for opportunities to obtain needed trail easements or fee title ownerships.

A.21 River to Ridge Trail Encroachment Resolution

In 2010, the District completed work on a lot line adjustment between Syar Quarry and the State of California in order to eliminate an encroachment of the River to Ridge Trail onto Syar property.

Next Steps: Project completed. No further action needed.

A.23 Napa River Water Trail Development

In 2010 plans for a Napa River Water Trail, advanced by Friends of the Napa River and others, were greatly expanded by the adoption of a regional San Francisco Bay Water Trail plan by the Association of Bay Area Governments and the State Coastal Conservancy. Since then, the District initiated an effort to construct a new river access and boat launch on the west side of the Napa River, just south of the Highway 29 Butler Bridge; that project has been transferred to the City of Napa for implementation. The City of Napa has also completed a new boat dock just south of the Third Street Bridge, and

the State Department of Fish and Wildlife has opened river access for hand launched boats at their Napa Plant Site off Green Island Road.

Next Steps: Continue to monitor and support the local and regional planning process, and be willing to take the lead on projects that need District involvement to succeed.

A.24 Napa Valley Greenway/Vine Trail Development

The non-profit Napa Valley Vine Trail Coalition was formed in 2008 to advocate for a Class I bicycle and pedestrian path between the Vallejo Ferry Terminal and the City of Calistoga. The District has an MOU with the Coalition to partner and provide support where appropriate. One member of the District Board sits on the Vine Trail Coalition Board. The District has worked with the Coalition in securing the right of way for the combined Vine Trail and Napa River and Bay Trail through the Napa Pipe property. The District has also completed 0.7 miles of the combined Vine Trail and Napa River and Bay Trail in the vicinity of the Buttler Bridge.

Next Steps: Assist with obtaining permissions and constructing the Vine Trail segment that is proposed to run through Bothe-Napa Valley State Park.

A.25 Henry Road/Milliken Peak Area Trail Development

The Master Plan calls for a trail in the Henry Road/Milliken Peak area. Several possible routes have been investigated, but to date the District has not been able to securing the necessary right of way.

Next Steps: Be prepared to reactivate this project if the opportunity arises to secure necessary right of way

A.26 Countywide Trail Network Planning

A conceptual countywide trail network was adopted as part of the Napa County General Plan Update in 2008 and further detailed in the District’s Master Plan adopted in 2009. Since that time, the alignment for the Vine Trail has been determined. In addition, the alignment for the other major regional trail in Napa

County—the Bay Area Ridge Trail, was revised by the Bay Area Ridge Trail Council at District request, to “Go North” up the east side of the Napa Valley to the Oat Hill Mine Trail, across the valley at Calistoga, and then west to Sonoma County using Bothe-Napa Valley State Park.

Next Steps: Continue to implement the proposed trail network, and update the plan as circumstances dictate.

GOAL B Preserve, restore and protect open space lands, natural resources and habitats

B.2 Lake Berryessa Estates Open Space Preservation

In 2009 the District submitted an application to the Bureau of Land Management requesting the no-fee transfer of two parcels totaling 480 acres. The transfer has been delayed because BLM discovered a problem with the title to the land that needs to be corrected. The problem affects several parcels next to Lake Berryessa. Completion of the transfer is important because of the land’s connection to the District’s adjacent 1,900 acre Spanish Valley property.

Next Steps: Continue to encourage BLM to complete the transfer of the property.

B.4 Vallejo Lakes and Lake Curry Preservation

The City of Vallejo owns two reservoirs in Solano County (Lakes Madigan and Frey) along with approximately 2,000 acres of adjacent property (both watershed and non-watershed land), and one reservoir in Napa County (Lake Curry) along with approximately 7,087 acres of its watershed. The City over the past decade has been exploring options for selling the non-watershed lands, selling the Lake Curry property, and transferring the Madigan and Frey water supply obligations to a non-city water purveyor. The District has participated in discussions with the City of Vallejo, the Solano Land Trust, the Land Trust of Napa County and Solano

County, with the goal of preserving the habitat and water resources of these City properties, as well as providing appropriate public access.

Next Steps: Continue to participate in discussions about Vallejo Lakes and Lake Curry and seek solutions that preserve the resource values of these areas

B.5 South Napa Wetlands

This area immediately west of the Napa River, between the river and Highway 29, was acquired and restored as tidal wetland by the Napa County Flood Control and Water Conservation District as part of the “living river” flood control project. Initially the Flood Control District planned to transfer ownership of the property to the California Department of Fish and Wildlife. When that proved problematic, the Flood District and the Napa Open Space District explored the option of having NOSD own and manage the property for limited public access. After researching the issue, the two Districts concluded that it made sense for the Flood District to retain ownership and management responsibilities.

Next Steps: At such time as the City of Napa decides what to do with the upland property they own immediately northwest of the South Napa Wetlands, NOSD should investigate with them the potential for developing of a wetland overlook platform.

B.6 Linda Falls Conservation Easement

When the Land Trust of Napa County obtained ownership of the main parcel of land that includes Linda Falls in 2008, they donated a conservation easement over the property to NOSD. After the Land Trust subsequently obtained fee title to two adjacent parcels, the Land Trust revised the conservation easement to include all 176 acres owned by the Land Trust.

Next Steps: Continue to monitor the easement to ensure conservation values are preserved.

B.7 Palisades Cooperative Management Plan Development

The District participated in a process led by the Land Trust of Napa County to develop a cooperative

management plan for the public properties in the Palisades area between Angwin and Mt. St. Helena. The final plan provides a framework for future cooperative efforts involving the Land Trust, California State Parks, NOSD, the Bureau of Land Management and the State Lands Commission. In 2017 the Land Trust obtained a conservation easement over more than 7,000 acres of the adjacent private Montesol ranch, which dramatically expands the overall protected area.

Next Steps: Continue to work with partner agencies and the Land Trust to cooperatively manage the area.

B.8 Skyline Park Protection and Master Plan Development

The County adopted an updated Master Plan for Skyline Park in 2009, and at the same time revised the zoning to be consistent with the General Plan. Both actions strengthened legal protections for the park. At the request of the County, in 2010 the State authorized sale of the property to the County, but the State and County were unable to agree on a price.

Next Steps: Continue to advocate for permanent protection of all of Skyline Park as a public park through acquisition from the State.

B.10 Other High Priority Habitats Protection

NOSD worked with the Association of Bay Area Governments, the County of Napa, the Napa Valley Transportation Authority and the Metropolitan Transportation Commission to designate Priority Conservation Areas (PCA's) within Napa County. PCA's are areas of high biological or recreational value deserving of permanent protection through acquisition of fee title ownership and/or conservation easements. The Suscol Headwaters Preserve was NOSD's first major acquisition resulting from the PCA program, with funding from the Metropolitan Transportation Commission, Caltrans, Napa Valley Transportation Authority, Solano Transportation Agency and the State Coastal Conservancy.

Next Steps: Continue to monitor for opportunities to protect high priority conservation properties in Napa County.

B.12 Maple Springs Transfer

In 2009 the District applied for a no-fee transfer of Maple Springs from the Bureau of Land Management to the District pursuant to the federal Recreation and Public Purpose Act. District ownership of the parcel would facilitate management of the Oat Hill Mine Trail, as well as enable the District to provide back country camping. However, due to staffing shortages at BLM, this transfer has taken a back seat to the Lake Berryessa Estates BLM parcel transfer.

Next Steps: Restart the transfer application once BLM completes the Lake Berryessa Estates BLM parcel transfer.

B.15 Montesol Phase II

In 2016 the Trust for Public Land in partnership with the Land Trust of Napa County purchased a conservation easement over more than 7,000 acres of the Montesol property north and east of Mt. St. Helena, protecting a very diverse landscape of douglas fir forest, oak woodlands, grasslands, chaparral and unique rock outcrops. As part of the easement purchase, TPL also negotiated an option to purchase in fee title 1,254 acres of the conservation easement area, located west of Highway 29, with the intent of transferring ownership to the District, so that it could be managed in a coordinated way with Robert Louis Stevenson State Park.

The District succeeded in obtaining a grant to close the funding gap needed to complete the acquisition. Unfortunately, the landowner, TPL and the District were unable to come to agreement on insurance details related to carbon credits that the landowner had previously sold to the State of California. As a result, the option expired. Going forward, the area's natural resources will be protected through the conservation easement, but there will be no public access.

GOAL C Provide historical, cultural and environmental education programs

C.2 Napa River Ecological Reserve Environmental Education Program Development

During 2010 and 2011, the District sponsored field trips for elementary, middle and high school students to visit the Reserve, learn about the ecology, and assist with the removal of invasive plants in the entryway meadow, utilizing a specific grant for that purpose. With the ending of the grant, these field trips ended. The District, in partnership with the Napa Country Resource Conservation District, used another grant to develop a curriculum guide keyed to California educational standards, so that individual teachers and their classes can visit and learn about the Reserve without the need for outside experts. In 2017 the District was able to obtain new grant funding to support field trips.

Next Steps: Continue and expand field trips and nature walks at the Napa River Ecological Reserve

C.3 Napa River to Ridge Trail Interpretive Path Development

Approximately 1,000 feet of the River to Ridge Trail, immediately east of Soscol Avenue, runs between parallel chain-link fences. To make this section of trail more inviting, the District had life-size silhouettes of animals that can be seen in Skyline Park fabricated and installed by an Eagle Scout candidate. In 2012 the District installed an information kiosk at the entrance to the River to Ridge Trail.

Next Steps: Consider developing a smart phone-based audio tour for the River to Ridge Trail, including information on the Bay Area Ridge Trail and SF Bay Trail.

C.4 Rector Ridge Trail Interpretive Path Development

When constructed, the Rector Ridge Trail will offer great potential for interpreting the history and

development of the Napa Valley, including water supply, the Veterans Home and the wine industry.

Next Steps: No action needed until the District is able to secure permission to construct the trail.

C.5 Napa River and Bay Trail Interpretive Path Development

As part of the construction of the Napa River and Bay Trail in and near American Canyon, the District prepared and installed eight interpretive stations, discussing topics ranging from wastewater treatment, solid waste landfills, salt production, wetlands restoration and Native American use of the area. Then in 2014, in partnership with the SF Bay Trail Project and a private software developer, the interpretive information was turned into a smart phone-based app.

Next Steps: Publicize the availability of the smart phone interpretive app.

C.6 South Napa Wetlands Habitat Interpretive Facilities and Programming Development

With the decision of the Napa County Flood Control and Water Conservation District to retain ownership of the South Napa Wetlands, development of interpretive facilities and programming at this location has become a less pressing concern. The best location for a waterfowl observation deck is accessed from City of Napa property; until the City prepares a master plan for this site, the District cannot proceed with the observation deck.

Next Steps: No action is needed until the City of Napa completes planning for its property in this area.

C.7 Huichica Creek Wetlands Interpretive Path Development

This project is inactive because of uncertainty about the legality of the public access route to the Huichica Creek Wetlands, which are managed by the California Department of Fish and Wildlife.

Next Steps: No further District action needed at this point.

C.8 Oat Hill Mine Trail Interpretive Path Development

The District has provided on its web page copies of a self-guided geology tour as well as two articles on native plants.

Next Steps:

- (1) Consider the feasibility of developing a smart phone-based interpretive app for the Oat Hill Mine Trail.*
- (2) If the Oat Hill Mine Trail is opened to the public north of Aetna Springs, design and install interpretive materials describing the history of the Twin Peaks, Corona and Oat Hill mercury mines.*

GOAL D Provide for District management and partnerships

D.1 Develop and Implement a Multiyear Budget and Service Plan

The 2012 Master Plan Update included the District's first look at multi-year service and budget projections. That analysis was refined as part of the work of the Park and Open Space District Advisory Committee, and presented in the committee's Final Report issued in 2015. The 2019 Master Plan Update further refines these projections.

Next Steps: Continue to update and refine the multiyear budget and service plan

D.2 Develop Public Information Program

The District completed a major overhaul of its web site in 2016, built around a trip finder mapping tool. In 2016 the District also launched a monthly newsletter. District

volunteers and staff also maintain a facebook page. In 2017 the District sponsored a series of articles in the local newspaper written by a high school student featuring District parks and trails. In the spring of 2017 the District received \$50,000 in grants to increase public outreach. Half of these funds have been allocated to expanded youth outdoor education, with the rest available for more traditional public information channels.

Next Steps:

- (1) Continue to maintain and upgrade the web site*
- (2) Continue and expand youth outdoor education*
- (3) Expand use of Instagram, Facebook and other social media*

D.3 Consider Establishing Non-Profit Foundation

Since 2012 the District has partnered with the Napa Valley State Park Association in raising donations and obtaining grants. The District continues to evaluate the merits of forming its own non-profit foundation to encourage more local giving. A foundation is not needed legally, since donations to the District are tax-deductible just like those to non-profit organizations, but having a foundation could potentially encourage more support. At the same time, foundations require considerable staff time, an active Board, and a unique positioning in the community if they are to be effective.

Next Steps:

- (1) Continue to partner with the Napa Valley State Park Association, the Land Trust of Napa County and other non-profit organizations where feasible.*

D.4 Consider Forming District Advisory Committee

Given the small size of the District and the direct involvement of staff and board members with volunteers and others in the community, the Board of Directors has concluded a formal standing advisory committee is not needed. That said, in 2014-15 the District convened a Park and Open Space Advisory Committee for the specific purposes of (a) evaluating the District's track record, (b) advising the District on what more it could and should be doing, and (c)

recommending strategies for funding the District's future. The committee was disbanded in 2015 after releasing its Final Report.

Next Steps: Consider establishing an oversight committee as part of any new ballot measure for funding the District.

D.5 Establish Partnerships with Public Art, Historical and Cultural Interpretation Organizations

In 2011 the District was awarded recognition by Napa County Landmarks for helping to preserve Napa County's historic landscapes. Starting in 2012 the District entered into a partnership to preserve and operate the Bale Grist Mill and the Visitor Center, pioneer cemetery and other resources at Bothe-Napa Valley State Park.

Next Steps: Continue to seek creative partnerships that can result in public art being incorporated into the District's parks.

D.6 Develop Volunteer Participation

Between its formation at the beginning of 2007 up through the end of 2018, the District organized 96,300 hours of volunteer support, valued at just over \$1.9 million. Volunteers work constructing, repairing and maintaining trails, installing fences and gates, repairing buildings, removing trash, controlling invasive weeds, planting native trees and shrubs, biological inventories, planning studies, boundary surveys, and serving as camp and mill hosts.

Next Steps: Continue to manage and expand volunteer programs.

D.7 Prepare and Adopt District Purchasing and Contracting Policies and Procedures

Contracting policies and procedures were adopted by the District Board in 2010. Since then minor changes have been made to keep current with federal, state and local laws and regulations.

Next Steps: Continue to monitor changes in federal, state and local laws and regulations and update District policies and procedures as appropriate.

D.8 Prepare and Adopt District Policies and Ordinances for Public Use of Facilities

As a public agency, the District has the authority to adopt and enforce ordinances establishing policies for use of District facilities. However, the District has so far not had the need to do so, instead successfully relying on information and education to protect District resources and maintain public safety. The exception is the State Parks operated by the District, where State Park regulations and policies apply.

Next Steps: Continue to evaluate the need for the District to adopt enforceable regulations that go beyond existing county, state and federal regulations.

D.9 Adopt Policies and Develop Partnership, Sponsorship and Donation Programs for the Use and Promotion of District Facilities

In 2008 the District adopted policies related to donations for the Oat Hill Mine Trail, but which applies to all District donations. The policy allows small acknowledgement plaques to be placed on benches, kiosks and other donated furnishings. The District has received a few inquiries from businesses potentially interested in partnering on "green burial" and memorial grove programs, but to date none have been sufficiently related to the District's core mission to be worth pursuing. At the State Parks, the District must follow State Park policies related to sponsorships and affiliations; these rules prohibit the placement in State Parks of most visible forms of acknowledgement for donations.

The District regularly donates to non-profit organizations throughout Napa County by offering free or discounted use of cabins, yurts and campsites as raffle and auction prizes at their fundraising events.

Next Steps: Continue to be open to proposals for partnerships, sponsorship and donation programs in conjunction with other agencies, organizations and businesses (ongoing).

D.10 Consider Development of Deputized Ranger Capacity

Having a deputized ranger program requires extensive organization, training and expense, as well as added liability. The District therefore decided to not pursue the establishment of a deputized ranger program as long as other approaches (education, monitoring, partnerships with various interest groups and cooperation with the County Sheriff) remain effective.

Between 2012 and the end of 2016, the District contracted with State Parks to keep one of the State Park rangers who had been working at Bothe for many years to be the District Park Manager for Bothe-Napa Valley State Park and the Bale Grist Mill State Historic Park. During that time, having a deputized ranger was sometimes useful but never really essential, since the few times that there were issues the County Sheriff provided assistance.

Next Steps:

(1) Continue staff training in voluntary compliance and “verbal judo” techniques

(2) Continue to monitor park and trail use, and reevaluate whether to develop a deputized ranger capacity if needed for public safety or resource protection

D.11 Prepare and Adopt Green Standards for Buildings and Operations

The District has used the development of Moore Creek Park and Camp Berryessa as learning opportunities for developing and demonstrating green building practices. These have included such techniques as using composting toilets (the District got Napa County to revise environmental health standards to allow for composting toilets and gray water systems) and engineered septic systems to protect water quality, installing solar panels, milling fallen timber to make benches, and reusing a dismantled stone bridge.

The 2012 Master Plan Update included a plan to compile a Green Standards for Buildings and Operations. However, District experience since then

has been that each site is unique, and solutions that work at one site are not appropriate at another site. Therefore, rather than the District compiling formal Green Standards, it makes more sense to continue to rely on industry-wide approaches such as the LEED rating system, together with a conscious effort with every construction project to look for ways to increase use of local materials, reduce energy consumption and protect natural resources.

Next Steps: Continue to apply green building principles to all District projects, and adjust approaches as more experience is gained

D.12 Develop and Implement Cooperative Strategies for Habitat Restoration

The District has worked informally but closely with the Napa County Flood Control and Water Conservation District, the Napa County Resource Conservation District, the City of Napa, the Land Trust of Napa County and Tuleyome. Projects have included native plant restoration along Moore Creek, invasive plant removal at the Napa River Ecological Reserve and at Moore Creek, removal of fish barriers on Ritchie Creek, and mercury mine remediation in the James Creek watershed.

Next Steps: Continue to work cooperatively with other local agencies and organizations to restore critical habitats in Napa County

D.13 Update Countywide Inventory of Protected Open Space Lands

Since 2009, the Countywide inventory of protected open space lands has been updated every 1-2 years. The current inventory was updated in early 2017.

Next Steps: Continue to update the inventory of protected open space lands every 1-2 years

D.14 Update District Master Plan

The District’s first Master Plan was adopted in January 2009. This plan called for periodic reviews and updates as needed to ensure the plan is current and useful for guiding the strategic direction of the District. An update to the Master Plan was adopted by the Board in 2012.

Next Steps: Adopt this update to the Master Plan in early 2019, and the next update in three to five years

D.15 Establish Partnerships with Land Conservation and Public Recreation Organizations and Agencies

The District has entered into several formal partnerships with other land conservation and public recreation organizations and agencies, including (a) an MOU with the Land Trust of Napa County that lays out ways the two entities will cooperate, (b) an MOU with the Vine Trail Coalition, (c) a partnership agreement with the Napa Valley State Parks Association for fundraising, events and operations at the Bale Grist Mill State Historic Park and Bothe-Napa Valley State Park, and (d) membership in the Bay Area Open Space Council.

Next Steps:

(1) Complete backup easement for the District's Spanish Valley property, to be held by the Land Trust of Napa County (2019).

(2) Continue to seek new and strengthened partnerships with other agencies and organizations with compatible missions.

D.16 Prepare and adopt Habitat Stewardship Guidelines

The District Master Plan contains a list of principles for guiding District stewardship activities. Key among these is the concept of adaptive management. This approach to management recognizes that each location is different, and techniques that work in one location may not work as well in another location. At the State Parks managed by the District, habitat stewardship guidelines are dictated by State Parks. At the Suscol Headwaters Preserve, habitat management guidelines are codified in the grant agreement between the District, Caltrans and the U.S. Fish and Wildlife Service. At the Napa River and Bay Trail, habitat management is the responsibility of the California Department of Fish and Wildlife and the City of American Canyon.

Next Steps:

(1) Develop baseline conditions and approve habitat management guidelines for Spanish Valley as part of a backup conservation easement to be held by the Land Trust of Napa County (2019).

(2) Develop a grazing plan for Moore Creek Park, if there is interest from one or more ranchers.



STAFF REPORT

By: John Woodbury
Date: July 8, 2019
Item: 4.c
Subject: Consideration and potential approval of Resolution 2019-02 requesting the Napa County Board of Supervisors call a special election and consolidate it with the March 3, 2020 Presidential primary election, for the purpose of enabling the people of Napa County to vote on the question of whether an ordinance should be approved that enacts a retain transactions and use tax at the rate of one-quarter of one percent for fifteen years.

RECOMMENDATION

Adopt Resolution 2019-02

ENVIRONMENTAL DETERMINATION

The proposed action is not a project as defined by 14 California Code of Regulations 15378 (State CEQA Guidelines) and therefore CEQA is not applicable.

BACKGROUND

The 2019 Update to the District Master Plan lays out a strategic vision for the District, including three scenarios for funding the future work of the District. Nearly all comments received by the District over the public review period of March 3, 2019 to July 8, 2019 favored the District seeking voter approval for a ¼ cent sales tax (technically a transactions and use tax).

In 2016 the Napa County Board of Supervisors, at the request of the District, placed Measure Z on the November 2016 ballot. Measure Z would have authorized a ¼ cent sales tax. It required a 2/3 supermajority of voters to approve it in order to pass. In the end, voter approval fell 1.9% short of the required 2/3 majority.

Since then, the District has continued to implement projects, though at a much slower rate than would have been possible had Measure Z passed. The 2019 Update to the Master Plan makes clear that without a dedicated funding source, the District is close to exhausting its capacity to take on new projects, and would need to shift its focus to simply maintaining what it has already started.

The Land Trust of Napa County recently commissioned a professional survey of registered voters to determine whether there is sufficient support to pass a ¼ cent sales tax measure at the upcoming March 2020 Presidential primary ballot. The poll results showed solid support, above the required 2/3 level, and further showed that negative arguments had little effect on depressing voter support.

With this in mind, staff has prepared the attached District Resolution requesting the Napa County Board of Supervisors call a special election and consolidate it with the March 3, 2020 Presidential primary election, for the purpose of enabling the people of Napa County to vote on the question of whether an ordinance should be approved that enacts a retain transactions and use tax at the rate of one-quarter of one percent for fifteen years. Also attached is the draft Ordinance that would accomplish this recommendation.

The draft Ordinance is very similar to the language contained in Measure Z, with these notable changes:

- The expenditure plan has been modified to allocate 20 percent of revenues to the four cities and one town in Napa County, to assist them in implementing their locally-adopted park and recreation plans.
- As a result of the new 20% set-aside for city parks, the amount of funding reserved for acquisitions to project watersheds, rivers, lakes, wildlife habitat and other open space lands has been decreased to 52%.
- Outdoor education remains a priority, but has been included within the 25% set-aside for District Operations and Maintenance, rather than broken out as a separate funding category.
- The tax expires in 15 years, as compared to the 14 years specified by Measure Z.
- The expenditure plan more clearly identifies the purchase of Skyline Park from the State as the top priority for the use of funds.
- The expenditure plan places more emphasis on vegetation management to reduce wildfire risk and address, and more emphasis on acquiring municipal watersheds to protect drinking water quality and quantity.

The draft Ordinance continues the Measure Z requirement for a citizens oversight committee and annual reports. The draft Ordinance also continues to restrict administrative overhead to no more than 3 percent of funds received.

RESOLUTION NO. 2019-02

RESOLUTION OF THE NAPA COUNTY REGIONAL PARK AND OPEN SPACE DISTRICT BOARD OF DIRECTORS REQUESTING THE NAPA COUNTY BOARD OF SUPERVISORS CALL A SPECIAL ELECTION AND CONSOLIDATE IT WITH THE MARCH 3, 2020, PRESIDENTIAL PRIMARY ELECTION, FOR THE PURPOSE OF ENABLING THE PEOPLE OF NAPA COUNTY TO VOTE ON THE QUESTION OF WHETHER AN ORDINANCE SHOULD BE APPROVED THAT ENACTS A RETAIL TRANSACTIONS AND USE TAX AT THE RATE OF ONE-QUARTER OF ONE PER CENT (0.25%) FOR FIFTEEN YEARS TO BEGIN 120 DAYS FROM THE DATE OF THE ELECTION

WHEREAS, the Napa County Regional Park and Open Space District (“District”) has adopted a Master Plan which lays out a comprehensive approach to protecting and restoring water resources and open space, and managing parks and trails for public recreational purposes; and

WHEREAS, the District Board of Directors on July 8, 2019 adopted an 2019 Update to the Master Plan that reviewed the progress of the District, evaluated future needs and laid out strategic options for meeting those future needs ; and

WHEREAS, the Master Plan 2019 Update was circulated for public comment between March 11, 2019 and July 8, 2019; and

WHEREAS, comments on the Master Plan 2019 Update overwhelmingly favored the District asking the voters of Napa County to approve a dedicated retail transactions and use (eg,sales) tax to enable the District to implement the projects and achieve the goals and objectives of the District Master Plan; and

WHEREAS, the District has prepared an Ordinance for the purpose of enabling the people of Napa County to vote on the question of whether to impose a one-quarter on one percent retail transactions and use tax.

NOW, THEREFORE, BE IT RESOLVED the District requests the Napa County Board of Supervisors call a special election for March 3, 2020, and consolidating the election with the presidential primary, by adopting an Ordinance substantially in the form attached to this Resolution.

BE IT FURTHER RESOLVED as required by Elections Code sections 13247 and 9051,

the District requests the ballot label for the Measure submitted to the voters read substantially as follows:

<p>Water, Parks and Open Space, Restoration and Preservation Measure. To protect drinking water by preserving and restoring watersheds, rivers, creeks; protect natural open spaces and wildlife habitat; reduce wildfire risk; and maintain local parks and trails; shall Napa County enact a 1/4 percent sales tax for the Napa County Regional Park and Open Space District raising an estimated nine million dollars annually for fifteen years with citizen oversight, annual audits, and funds that cannot be taken by the State?</p>	<p>Yes <input type="checkbox"/></p> <p>No <input type="checkbox"/></p>
---	--

THE FOREGOING RESOLUTION was duly and regularly adopted at a regular meeting of the Napa County Regional Park and Open Space District Board of Directors held on the _____ day of _____, 2019, by the following vote:

AYES: DIRECTORS

NOES: DIRECTORS

ABSENT: DIRECTORS

BRENT RANDOL, President, Board of Directors

<p>APPROVED AS TO FORM Office of District Counsel</p> <p>By: _____ District Counsel</p> <p>Date: _____</p>	<p>APPROVED BY THE NAPA COUNTY REGIONAL PARK AND OPEN SPACE DISTRICT BOARD OF DIRECTORS</p> <p>Date: _____</p> <p>Processed By: _____</p> <p>_____ District Secretary</p>	<p>ATTEST: Lashun Fuller District Secretary</p> <p>By: _____</p>
--	---	--

ORDINANCE NO. _____

AN ORDINANCE OF NAPA COUNTY, KNOWN AS THE NAPA WATER, PARKS AND OPEN SPACE RESTORATION AND PRESERVATION RETAIL TRANSACTIONS AND USE TAX ORDINANCE, IMPOSING A TRANSACTION AND USE TAX, TO BE ADMINISTERED BY THE CALIFORNIA DEPARTMENT OF TAX AND FEE ADMINISTRATION

The people of Napa County hereby ordain:

SECTION 1: Overview. The goal of this Ordinance is to protect the quality and quantity of local water resources, reduce wildfire risk, preserve 20,000 acres of forests, wildlife habitat, rivers and streams and other important open space lands and resources in Napa County, provide public parks for all, and educate future generations in the care and stewardship of the natural environment. The Ordinance does this by establishing (subject to voter approval) a dedicated source of funds to implement the Napa Open Space District Master Plan as updated on July 8, 2019. Funds come from a one-quarter percent transaction and use tax (commonly referred to as a sales tax); of the estimated \$9 million annually generated, at least 52 percent is restricted to the acquisition of high priority open space lands, 25 percent is restricted to operating, maintaining and improving open space lands, including but not limited to managing forests to reduce wildfire risk, operating public parks and sponsoring youth outdoor education, 20 percent will be distributed to the four cities and one town in Napa County to implement their adopted local park and recreation plans, and no more than three percent may be spent on administrative overhead. One hundred percent of the funds must be spent for the purposes specified in the Ordinance, and none may be diverted by the State, the County of Napa or any other agency for any other purpose. The Ordinance requires independent citizen oversight, mandatory financial audits and yearly reports to the public. The Ordinance makes it possible for the Napa Open Space District and its partners to compete successfully to obtain a fair share of State and Federal matching funds. Tourists are expected to pay more than one-third of the total funds generated. Without the Ordinance, 20,000 acres of unprotected land and natural areas could be lost to development and gone forever. The Ordinance will help ensure that city parks can continue to be expanded and improved to provide valuable recreational facilities for local residents. By protecting natural carbon sequestration, the Ordinance will help Napa fight climate change. The tax authorized by this Ordinance shall terminate in fifteen years unless renewed by a two-thirds majority of the voters of Napa County.

SECTION 2. A new Chapter 3.30 (Napa Water, Parks and Open Space Restoration and Preservation Retail Transactions and Use Tax) is hereby added to the Napa County Code to read in full as follows:

Chapter 3.30

NAPA WATER, PARKS AND OPEN SPACE RESTORATION AND PRESERVATION RETAIL TRANSACTIONS AND USE TAX

Sections:

3.30.010	Title and Definitions.
3.30.020	Effective Date; Operative Date.
3.30.030	Purpose.
3.30.040	Contract With State.
3.30.050	Transactions Tax Rate.
3.30.060	Place of Sale.
3.30.070	Use Tax Rate.
3.30.080	Adoption of Provisions of State Law.
3.30.090	Limitations on Adoption of State Law and Collection of Use Taxes.
3.30.100	Permit Not Required.
3.30.110	Exemptions and Exclusions.
3.30.120	Amendments.
3.30.130	Enjoining Collection Forbidden.
3.30.140	Termination Date.
3.30.150	Receipt of Proceeds
3.30.160	Use of Proceeds.
3.30.170	Establish and Increase Appropriations Limit.
3.30.180	Expenditure Plan.
3.30.190	Community Oversight Committee
3.30.200	Implementation of Expenditure Plan

3.30.010 Title and Definitions.

- A. This ordinance shall be known as the **Napa Water, Parks and Open Space Restoration and Preservation Retail Transactions and Use Tax Ordinance**. This ordinance shall be applicable in the incorporated and unincorporated territory of the County.
- B. Definitions. For the purpose of this chapter, the following definitions shall apply:
1. "Napa Open Space District" means the Napa County Regional Park and Open Space District.
 2. "Expenditure Plan" means the Napa County Regional Park and Open Space District Water, Parks and Open Space Restoration and Preservation Expenditure Plan set forth in Section 3.30.180.
 3. "Operative Date" means the first day of the first calendar quarter commencing more than one hundred ten days after the adoption of this ordinance.
 4. "District Board" means the Board of Directors of the Napa County Regional Park and Open Space District.
 5. "Committee" means that Community Oversight Committee established as set forth in subsection (C) of Section 3.30.180.

6. “Fiscal Policy and Procedures” will be the accounting, auditing and reporting guidelines developed by the Committee with the County Auditor-Controller and approved by the District Board as set forth in subsection (C) of Section 3.30.190.

3.30.020 Effective Date; Operative Date.

A. This ordinance shall become effective upon its approval by a two-thirds majority of the electors voting on the measure (“Effective Date”).

B. The operative date of this ordinance shall be on July 1, 2020.

3.30.030 Purpose.

This ordinance is adopted to achieve the following, among other purposes, and directs that the provisions hereof be interpreted in order to accomplish those purposes:

A. To impose a retail transactions and use tax in accordance with the provisions of Part 1.6 (commencing with Section 7251) of Division 2 of the Revenue and Taxation Code and Section 7285.5 of Part 1.7 of Division 2 which authorizes the County to adopt this tax ordinance which shall be operative if two-thirds of the electors voting on the measure vote to approve the imposition of the tax at an election called for that purpose.

B. To adopt a retail transactions and use tax ordinance that incorporates provisions identical to those of the Sales and Use Tax Law of the State of California insofar as those provisions are not inconsistent with the requirements and limitations contained in Part 1.6 of Division 2 of the Revenue and Taxation Code.

C. To adopt a retail transactions and use tax ordinance that imposes a tax and provides a measure therefor that can be administered and collected by the California Department of Tax and Fee Administration in a manner that adapts itself as fully as practicable to, and requires the least possible deviation from, the existing statutory and administrative procedures followed by the California Department of Tax and Fee Administration in administering and collecting the California State Sales and Use Taxes.

D. To adopt a retail transactions and use tax ordinance that can be administered in a manner that will be, to the greatest degree possible, consistent with the provisions of Part 1.6 of Division 2 of the Revenue and Taxation Code, minimize the cost of collecting the transactions and use taxes, and at the same time, minimize the burden of record keeping upon persons subject to taxation under the provisions of this ordinance.

3.30.040 Contract With State.

Prior to the operative date, the County shall contract with the California Department of Tax and Fee Administration to perform all functions incident to the administration and operation of this transactions and use tax ordinance; provided, that if the County shall not have contracted with the State Board of Equalization prior to the operative date, it shall nevertheless so contract and in such a case the operative date shall be the first day of the first calendar quarter following the execution of such a contract.

3.30.050 Transactions Tax Rate.

For the privilege of selling tangible personal property at retail, a tax is hereby imposed upon all retailers in the incorporated and unincorporated territory of the County at the rate of one quarter of one percent of the gross receipts of any retailer from the sale of all tangible personal property sold at retail in said territory on and after the operative date of this ordinance.

3.30.060 Place of Sale.

For the purposes of this ordinance, all retail sales are consummated at the place of business of the retailer unless the tangible personal property sold is delivered by the retailer or his agent to an out-of-state destination or to a common carrier for delivery to an out-of-state destination. The gross receipts from such sales shall include delivery charges, when such charges are subject to the state sales and use tax, regardless of the place to which delivery is made. In the event a retailer has no permanent place of business in the State or has more than one place of business, the place or places at which the retail sales are consummated shall be determined under rules and regulations to be prescribed and adopted by the California Department of Tax and Fee Administration.

3.30.070 Use Tax Rate.

An excise tax is hereby imposed on the storage, use or other consumption in the County of tangible personal property purchased from any retailer on and after the operative date of this ordinance for storage, use or other consumption in said territory at the rate of one quarter of one percent of the sales price of the property. The sales price shall include delivery charges when such charges are subject to state sales or use tax regardless of the place to which delivery is made.

3.30.080 Adoption of Provisions of State Law.

Except as otherwise provided in this ordinance and except insofar as they are inconsistent with the provisions of Part 1.6 of Division 2 of the Revenue and Taxation Code, all of the provisions of Part 1 (commencing with Section 6001) of Division 2 of the Revenue and Taxation Code are hereby adopted and made a part of this ordinance as though fully set forth herein.

3.30.090 Limitations on Adoption of State Law and Collection of Use Taxes.

In adopting the provisions of Part 1 of Division 2 of the Revenue and Taxation Code:

A. Wherever the State of California is named or referred to as the taxing agency, the name of this County shall be substituted therefore. However, the substitution shall not be made when:

1. The word "State" is used as a part of the title of the State Controller, State Treasurer, State Treasury, or the Constitution of the State of California;
2. The result of that substitution would require action to be taken by or against this County or any agency, officer, or employee thereof rather than by or against the California Department of Tax and Fee Administration, in performing the functions incident to the administration or operation of this ordinance.
3. In those sections, including, but not necessarily limited to sections referring to the exterior boundaries of the State of California, where the result of the substitution would be to:
 - a. Provide an exemption from this tax with respect to certain sales, storage, use or other consumption of tangible personal property which would not otherwise be exempt from this tax while such sales, storage, use or other consumption remain subject to tax by the State under the provisions of Part 1 of Division 2 of the Revenue and Taxation Code, or;
 - b. Impose this tax with respect to certain sales, storage, use or other consumption of tangible personal property which would not be subject to tax by the state under the said provision of that code.

4. In Sections 6701, 6702 (except in the last sentence thereof), 6711, 6715, 6737, 6797 or 6828 of the Revenue and Taxation Code.

a. The word “County” shall be substituted for the word “State” in the phrase “retailer engaged in business in this State” in Section 6203 and in the definition of that phrase in Section 6203.

“A retailer engaged in business in the District” shall also include any retailer that, in the preceding calendar year or the current calendar year, has total combined sales of tangible personal property in this state or for delivery in the State by the retailer and all persons related to the retailer that exceeds five hundred thousand dollars (\$500,000). For purposes of this section, a person is related to another person if both persons are related to each other pursuant to Section 267(b) of Title 26 of the United States Code and the regulations thereunder.

3.30.100 Permit Not Required.

If a seller's permit has been issued to a retailer under Section 6067 of the Revenue and Taxation Code, an additional transactor's permit shall not be required by this ordinance.

3.30.110 Exemptions and Exclusions.

A. There shall be excluded from the ordinance of the transactions tax and the use tax the amount of any sales tax or use tax imposed by the State of California or by any city, city and county, or county pursuant to the Bradley-Burns Uniform Local Sales and Use Tax Law or the amount of any state-administered transactions or use tax.

B. There are exempted from the computation of the amount of transactions tax the gross receipts from:

1. Sales of tangible personal property, other than fuel or petroleum products, to operators of aircraft to be used or consumed principally outside the County in which the sale is made and directly and exclusively in the use of such aircraft as common carriers of persons or property under the authority of the laws of this State, the United States, or any foreign government.

2. Sales of property to be used outside the County, which is shipped to a point outside the County, pursuant to the contract of sale, by delivery to such point by the retailer or his agent, or by delivery by the retailer to a carrier for shipment to a consignee at such point. For the purposes of this section, delivery to a point outside the County shall be satisfied:

a. With respect to vehicles (other than commercial vehicles) subject to registration pursuant to Chapter 1 (commencing with Section 4000) of Division 3 of the Vehicle Code, aircraft licensed in compliance with Section 21411 of the Public Utilities Code, and undocumented vessels registered under Division 3.5 (commencing with Section 9840) of the Vehicle Code by registration to an out-of-county address and by a declaration under penalty of perjury, signed by the buyer, stating that such address is, in fact, his or her principal place of residence; and

b. With respect to commercial vehicles, by registration to a place of business out-of-county and declaration under penalty of perjury, signed by the buyer, that the vehicle will be operated from that address.

3. The sale of tangible personal property if the seller is obligated to furnish the property for a fixed price pursuant to a contract entered into prior to the operative date of this ordinance.

4. A lease of tangible personal property, which is a continuing sale of such property, for any period of time for which the lessor is obligated to lease the property for an amount fixed by the lease prior to the operative date of this ordinance.

5. For the purposes of subsections (3) and (4) of this section, the sale or lease of tangible personal property shall be deemed not to be obligated pursuant to a contract or lease for any period of time for which any party to the contract or lease has the unconditional right to terminate the contract or lease upon notice, whether or not such right is exercised.

C. There are exempted from the use tax imposed by this ordinance, the storage, use or other consumption in this County of tangible personal property:

1. The gross receipts from the sale of which have been subject to a transactions tax under any state-administered transactions and use tax ordinance.

2. Other than fuel or petroleum products purchased by operators of aircraft and used or consumed by such operators directly and exclusively in the use of such aircraft as common carriers of persons or property for hire or compensation under a certificate of public convenience and necessity issued pursuant to the laws of this State, the United States, or any foreign government. This exemption is in addition to the exemptions provided in Sections 6366 and 6366.1 of the Revenue and Taxation Code of the State of California.

3. If the purchaser is obligated to purchase the property for a fixed price pursuant to a contract entered into prior to the operative date of this ordinance.

4. If the possession of, or the exercise of any right or power over, the tangible personal property arises under a lease which is a continuing purchase of such property for any period of time for which the lessee is obligated to lease the property for an amount fixed by a lease prior to the operative date of this ordinance.

5. For the purposes of subsections (3) and (4) of this section, storage, use, or other consumption, or possession of, or exercise of any right or power over, tangible personal property shall be deemed not to be obligated pursuant to a contract or lease for any period of time for which any party to the contract or lease has the unconditional right to terminate the contract or lease upon notice, whether or not such right is exercised.

6. Except as provided in subsection (7) a retailer engaged in business in the County shall not be required to collect use tax from the purchaser of tangible personal property, unless the retailer ships or delivers the property into the County or participates within the County in making the sale of the property, including, but not limited to, soliciting or receiving the order, either directly or indirectly, at a place of business of the retailer in the County or through any representative, agent, canvasser, solicitor, subsidiary, or person in the County under the authority of the retailer.

7. "A retailer engaged in business in the County" shall also include any retailer of any of the following: vehicles subject to registration pursuant to Chapter 1 (commencing with Section 4000) of Division 3 of the Vehicle Code, aircraft licensed in compliance with Section 21411 of the Public Utilities Code, or undocumented vessels registered under Division 3.5 (commencing with Section 9840) of the Vehicle Code. That retailer shall be required to collect use tax from any purchaser who registers or licenses the vehicle, vessel, or aircraft at an address in the County.

D. Any person subject to use tax under this ordinance may credit against that tax any transactions tax or reimbursement for transactions tax paid to a county imposing, or retailer liable for a transactions tax pursuant to Part 1.6 of Division 2 of the Revenue and Taxation Code with respect to the sale to the person of the property the storage, use or other consumption of

which is subject to the use tax.

3.30.120 Amendments.

All amendments subsequent to the effective date of this ordinance to Part 1 of Division 2 of the Revenue and Taxation Code relating to sales and use taxes and which are not inconsistent with Part 1.6 and Part 1.7 of Division 2 of the Revenue and Taxation Code, and all amendments to Part 1.6 and Part 1.7 of Division 2 of the Revenue and Taxation Code, shall automatically become a part of this ordinance, provided however, that no such amendment shall operate so as to affect the rate of tax imposed by this ordinance.

3.30.130 Enjoining Collection Forbidden.

No injunction or writ of mandate or other legal or equitable process shall issue in any suit, action or proceeding in any court against the State or the County, or against any officer of the State or the County, to prevent or enjoin the collection under this ordinance, or Part 1.6 of Division 2 of the Revenue and Taxation Code, of any tax or any amount of tax required to be collected.

3.30.140 Termination Date.

The authority to levy the tax imposed by this ordinance shall expire fifteen years from the operative date of this ordinance, on June 30, 2035.

3.30.150 Receipt of Proceeds

All revenue generated by this ordinance shall be transferred by the County Auditor-Controller into an account specifically created for and under the Napa Open Space District, not to be comingled with the County's funds in accordance with Fiscal Policies and Procedures adopted by the Napa Open Space District Board.

3.30.160 Use of Proceeds.

The proceeds of the taxes imposed by this ordinance shall be used solely for the projects and purpose set forth in the expenditure plan and for the administration thereof. Pursuant to the requirements of Government Code §50075.1, (1) the expenditure plan constitutes the statement of the specific purposes for which the revenue generated by this ordinance may be expended, (2) the expenditure of the revenue generated by this ordinance shall be restricted to the purposes stated in the expenditure plan. These funds shall not be utilized for the cost of any legal proceeding or action against Napa County, its staff, its agents or its officers.

3.30.170 Establish and Increase Appropriations Limit.

Pursuant to California Constitution Article XIII B, the appropriations limit for the Napa Open Space District will be established at \$15,000,000, adjusted annually for population and cost of living increases.

3.30.180 Expenditure Plan.

A. This expenditure plan allocates the proceeds established by this ordinance to four categories. In subsection (B), each project area is described by its funding allocation, and types of projects and activities that the funding would support. Over the duration of the tax, it is expected that the proceeds would be utilized within the following guidelines:

Preservation: Watersheds, Rivers, Lakes, Open Space and Wildlife Habitat	At least 52%
Open Space Parks: operations, maintenance, restoration and improvement of parks and open space lands, forest management for wildfire fuel reduction, youth outdoor education and grants to local partner non-profit organizations and public agencies	25%
Local Parks and Trails	20%
Administrative Overhead	No more than 3%

B. Expenditure Categories

1. Preservation: watersheds, rivers, lakes, open space and wildlife habitat.

Preservation of the most valuable of Napa County’s open space lands, including watersheds, rivers, lakes and wildlife habitat, is the primary goal of this expenditure plan. In implementing this goal, the Napa Open Space District shall be guided by the principles and policies contained in its Master Plan and the Master Plan Update adopted July 8, 2019.

Preservation may be through acquisition of fee title ownership, or easement, or any other conveyance of partial ownership interest in real property and associated rights including but not limited to water and mineral rights.

Preservation priorities include the following:

- a. protect local drinking water sources by preserving watersheds that are the source of drinking water for Lake Hennessey and Milliken Reservoir serving City of Napa residents, for Kimball Reservoir serving City of Calistoga residents, for Bell Canyon Reservoir serving City of St. Helena residents, for the Friesen Lakes serving Angwin residents, for Rector Reservoir serving Yountville and Veterans Home residents, and for Lake Curry potentially serving City of American Canyon and other residents; protection of these municipal watersheds, along with the purchase of Skyline Wilderness Park (see subparagraph “k” below), shall be the top priority for preservation;
- b. protect water quality in rivers, creeks and lakes, including but not limited to the Napa River and its tributaries, Putah Creek and its tributaries including Lake Berryessa, and Suisun Creek including Lake Curry, by acquiring the watersheds that supply water to these rivers, creeks and lakes;
- c. protect natural areas including oak woodlands and other forested lands;
- d. preserve native biodiversity by protecting critical habitats and wildlife corridors;
- e. acquire rights-of-ways and land needed to implement the public access goals of the Napa Open Space District Master Plan as updated July 8, 2019;
- f. support the continuation of agriculture by protecting key agricultural lands through the acquisition of conservation easements or fee title ownership,
- g. complete regional parks and close gaps separating existing protected local, state and federal lands;

- h. provide open space parks close to where people live, and trails that connect communities to nature;
- i. take advantage of one-time opportunities to preserve important open space lands or address immediate threats to water quality, water supply and natural habitats;
- j. protect Skyline Wilderness Park through acquisition from the State of California; no funds generated by this Ordinance may be used to support or facilitate any non-park use, development or resource extraction on any portion of the currently-leased area of Skyline Wilderness Park. The Napa Open Space District shall make all reasonable efforts to reach agreement with the State of California to purchase all of the currently-leased area of Skyline Park, and once such agreement is reached, shall use proceeds from the Ordinance as needed to complete the purchase.

All acquisitions funded with revenues generated by this ordinance shall only be made from willing sellers, and may never be for more than appraised fair market value. Therefore, the priorities and projects identified above are subject to the availability of willing sellers at reasonable prices.

Eligible costs include but are not limited to purchase price, escrow and related closing costs, legal fees associated with the purchase, and other costs incurred in negotiating purchase agreements and completing transactions.

2. Open Space Parks: operations, maintenance, restoration and improvement of public parks, other open space lands and trails, forest management for wildfire fuel reduction, youth outdoor education and grants to local partner non-profit organizations and public agencies.

The second goal of this expenditure plan is to restore, repair and maintain a high standard of care for open space parks and other public open space resources, while also facilitating appropriate public access improvements, consistent with the Napa Open Space District Master Plan and Update adopted July 8, 2019.

Restoration, repair and maintenance priorities include the following:

- a. reduce wildfire risk through improved forest management practices including invasive weed control to reduce fuel loads and eliminate fuel ladders, and maintaining forest diversity (avoiding even-aged, overly dense and single-species forests);
- b. ensure water quality through control of soil erosion by restoring, repairing and/or maintaining trails, roads, culverts, water courses, enhancing native landscapes to naturally filter water;
- c. protect wildlife and maintain corridors for wildlife movement; restore native species and control the spread of non-native species;
- d. improve and maintain parks to ensure they are clean, safe and welcoming public open spaces for healthy living--for play, for exercise and to relieve stress; and
- e. repair and conserve deteriorating open space infrastructure and resources, including water systems, access roads, facilities and Native American and historic resources located on public plans.

Public access priorities include the following:

- a. construct, maintain and enhance walking, hiking, biking and equestrian trails, especially close to where Napa County residents live, and trails that connect communities with nature;
- b. provide nature-based recreation opportunities including but not limited to overnight accommodations, for diverse recreational interests, ages and abilities;
- c. improve public access to existing public lands that are not currently accessible to the public; and
- d. complete the public facilities and recreational trail network proposed in the Napa Open Space District Master Plan.

Eligible costs associated with restoration, maintenance and public access include, but are not limited to, direct staff costs to operate the program; contracted and volunteer services; equipment and materials; and permitting and recording fees.

The goal of youth education is to provide every student the opportunity for at least one outdoor educational field experience per year to study the environment, how it functions and how to take care of it. Funds may be used to support District programs, or may be granted through a competitive grant process to non-profit organizations, teachers, and schools to improve and expand participation in outdoor youth education programs.

Eligible costs associated with youth education include, but are not limited to:

- a. school field trips to support hands-on learning;
- b. interpretive signs and facilities;
- c. summer camps; and
- d. junior ranger programs.

Grants to partners are intended to support the water quality enhancement, natural resource restoration, and educational work of local non-profit and public agency partner. Priorities include:

- a. joint research to better understand ecological processes and develop best management practices;
- b. coordinated forest management, fuel reduction and other wildfire risk reduction projects;
- c. joint education and outreach programs; and
- d. Restoration of native species and control of invasive species.

3. Local Parks and Trails.

The third goal of this expenditure plan is to help implement the park and recreation objectives of the five municipalities in Napa County. Funding in this program area shall be allocated proportionate to population to each of the four cities and one town, utilizing the most current published population estimates pursuant to the procedures specified in Section 3.30.200(b). Funds so granted may only be used to plan, acquire, construct, operate, repair and maintain parks and outdoor recreation facilities and programs identified in the respective adopted General, Specific and Master Plans of each jurisdiction.

4. Administration. No more than three percent of the revenues generated by this Ordinance may be used to fund administrative overhead, as defined in Section 3.30.200(d).

3.30.190 Community Oversight Committee

A. Membership and Meeting Requirements

1. The Committee shall be established within six months of the effective date of the ordinance.

2. Members of the Committee shall be appointed by the District Board. The role of the committee shall be to advise the District Board and staff, to make recommendations and to report their findings to the Napa community.

3. Members of the Committee shall be Napa County residents who are neither elected officials of any government within Napa County, nor employees from any agency or organization that either oversees or benefits from the proceeds generated by this ordinance.

4. The Committee shall consist of seven at-large members, with at least one member from each Napa Open Space District ward. At least two at-large members shall have experience as public accountants, bankers, budget managers or related professional endeavors.

5. The General Manager of the District, or designee, and the County Auditor-Controller shall serve as non-voting ex-officio members of the committee.

6. The District Board shall approve bylaws related to the conduct of committee meetings and business.

7. Meetings of the committee shall be open to the public and shall be held in compliance with the Ralph M. Brown Act, California's open meeting law

8. All members of the committee shall participate in conflict of interest and ethics training pursuant to AB 1234.

9. The committee shall dissolve after all revenue collected from the proceeds generated by this ordinance is expended and a final report is submitted and circulated to the Napa County community.

10. No salary or stipend shall be paid to committee members.

B. Responsibilities

1. Work with the County Auditor-Controller on recommended Fiscal Policies and Procedures for the District Board's approval.

2. Review expenditures on an annual basis to ensure they conform to the expenditure plan.

3. With the assistance of the County Auditor-Controller, prepare an annual report within four months of the end of each fiscal year, describing how funds were spent and present to the District Board in a public meeting.

4. To preserve the integrity and independence of the oversight process, the committee's responsibilities shall not include decision-making on spending priorities, financing plans or tax rate projections or assumption and the committee shall have no authority to direct, nor shall it direct County or District staff or officials.

C. Role of the County Auditor-Controller

1. Recommend draft Fiscal Policies and Procedures to the committee using best

accounting practices, ensure strong internal controls; these procedures shall not deviate from the District's accounting practices and system.

2. Receive the tax revenues from the State and transfer them into an account specifically created for and under the Napa Open Space District.
3. Provide, at least annually, a full accounting of the funds received and expended.
4. Assist the Committee with the annual report and file with the District Board all reports meeting the requirements of Government Code Section 50075.3.
5. File an annual report with the Napa County Board of Supervisors no later than January 1 of each year that contains the amount of funds collected and expended and the status of any project required or authorized to be funded as identified in the Expenditure Plan as required by Government Code Sections 50075.1 and 50075.3.

3.30.200 Implementation of the Expenditure Plan

Implementation of the expenditure plan shall be guided by the following procedures to ensure that the revenue generated by the ordinance is spent in the most efficient and effective manner possible, consistent with serving the public interest in Napa County, and the desires of the voters of Napa County.

A. The County Auditor-Controller shall transfer all revenues generated by the ordinance to the Napa Open Space District as they are received by the County and will be allocated and accounted for in a prescribed manner as set forth in the Fiscal Policies and Procedures. The Auditor-Controller shall be reimbursed actual costs associated with the collection, distribution and reporting of revenues and expenses.

B. The 20% Local Parks and Trails allocation to each eligible jurisdiction will be based on its proportionate share of the total population of the incorporated areas of Napa County, revised annually using the California Department of Finance Annual Price and Population letter issued in May of each year as the basis for the allocation of the following fiscal year's sales tax receipts.

1. The Cities of Napa, American Canyon, St. Helena, Calistoga and the Town of Yountville may submit invoice(s), up to the funds allocated and available for that jurisdiction, to the Napa Open Space District for reimbursement of eligible park and recreation expenses. Each invoice shall be accompanied by documentation in a form acceptable to the Napa County Auditor-Controller, including a certification that all expenses are for park and recreation purposes, and are consistent with the jurisdiction's adopted park and recreation plan(s), General Plan, any other applicable Specific Plans and Zoning Ordinance. In addition, any invoice for the purchase of real property shall be accompanied by a recorded easement permanently restricting the use of the real property for the intended park and recreation purposes.
2. All invoices shall be reviewed and approved by the Napa Open Space District Manager prior to payment.
3. The Napa Open Space District Board of Directors shall promptly pay all such invoices provided the expenses are consistent with the requirements of this Ordinance and sufficient funds have been received and allocated.

C. The District Board shall conduct a public meeting at least annually to gain public input on project selection, as part of Napa Open Space District's annual budget development process.

D. No more than three percent of revenues received by Napa County from the State of California pursuant to this Ordinance may be used for administrative overhead. Administrative overhead includes County of Napa expenses to administer the Ordinance, Napa Open Space District expenses to administer Local Parks and Trails grants, central office expenses consisting of rent and furnishings, out of county travel including transportation, lodging and food, and financial audit expenses.

E. The County (when it receives and transfers the revenues) and the Napa Open Space District (upon receipt of the revenues) are charged with the fiduciary duty to administer proceeds in accordance with applicable laws and the expenditure plan. Disbursement of funds as grants shall be subject to terms and conditions that may include, but are not limited to, the Napa Open Space District's right to require grantees to enter into grant agreements with the Napa Open Space District and audit a grantee's use of proceeds.

F. Actual revenues generated by the ordinance may be higher or lower than estimates in this plan due to variability in annual receipts caused by changes in the economy generally and the level of tourism spending in Napa County. The Napa Open Space District shall annually estimate revenue generated by the ordinance, and adjust expenditures as necessary to avoid deficit spending.

G. The Napa Open Space District may accumulate revenue over multiple years so that sufficient funding is available for larger and long-term projects. All interest income shall be used for the purposes identified in this expenditure plan.

H. All funds generated by this ordinance shall only be used for projects that are consistent with applicable General Plans, Specific Plans, Master Plans and Zoning Ordinances.

I. Regarding real property acquisitions, revenues generated by the ordinance may only be used for real property acquisition projects located wholly or at least partially within Napa County.

J. Revenues generated by the ordinance shall not be used to incur bonded indebtedness.

K. To enhance local workforce development and employment opportunities, and involve youth and young adults in caring for our natural resources, the Napa Open Space District will seek to form partnerships with workforce development programs, youth conservation corps and local community-based non-profit organizations and public agencies working with low-income, at-risk and disabled youth and young adults, to incorporate job training, internships and apprenticeships into the implementation of Napa Open Space District projects.

SECTION 3: The Board of Supervisors finds that it can be seen with certainty that there is no possibility the proposed Ordinance may have a significant adverse effect on the environment and therefore CEQA is not applicable. (See Guidelines For the Implementation of the California Environmental Quality Act, 14 CCR 15061(b)(3).) Individual projects and programs funded by this Ordinance may be subject to CEQA review at the time they are approved.

SECTION 4. An election shall be ordered to enable the voters of Napa County to approve or reject this Ordinance. The date of the election shall be March 3, 2020.

SECTION 5. If any section, subsection, sentence, clause, phrase or word of this ordinance is for any reason held to be invalid by a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this ordinance. The Napa County Board of Supervisors hereby declares it would have passed and adopted this ordinance and each and all provisions hereof irrespective of the fact that any one or more of said provisions be declared invalid.

SECTION 6. This ordinance shall be published at least once before the expiration of 15 days after its passage in the Napa Valley Register, a newspaper of general circulation published in Napa County, together with the names of members voting for and against the same. The foregoing ordinance was introduced read and passed at a regular meeting of the Napa County Board of Supervisors held on _____, 2019, by the following vote,

[REMAINDER OF THIS PAGE LEFT BLANK INTENTIONALLY]

which is no less than a two-thirds vote of all members of the Napa County Board of Supervisors as required by Government Code Section 53724(b) and Revenue and Transactions Code Section 7285.5:

AYES: SUPERVISORS _____

NOES: SUPERVISORS _____

ABSTAIN: SUPERVISORS _____

ABSENT: SUPERVISORS _____

NAPA COUNTY, a political subdivision of the State of California

By: _____
 RYAN GREGORY, Chairman of the Board of Supervisors

<p>APPROVED AS TO FORM Office of County Counsel</p> <p>By: _____ County Counsel</p> <p>Date: _____ _____</p>	<p>APPROVED BY THE NAPA COUNTY BOARD OF SUPERVISORS</p> <p>Date: _____</p> <p>Processed By: _____ Deputy Clerk of the Board</p>	<p>ATTEST: JOSE LUIS VALDEZ Clerk of the Board of Supervisors</p> <p>By: _____</p>
--	---	--

This ordinance shall be considered as adopted upon the date the vote is declared by the Board of Supervisors and shall go into effect ten (10) days after that date, all pursuant to Section 9122 of the California Elections Code.

[REMAINDER OF THIS PAGE LEFT BLANK INTENTIONALLY]

As required by Revenue and Transactions Code Section 7285.5, the foregoing ordinance was approved by no less than a two-thirds vote of the people of Napa County, on March 3, 2020, by the following vote:

AYES: _____

NOES: _____

The vote on this ordinance was declared by the Board of Supervisors on xxx, 2020.

 DIANE DILLON, Chair
 Board of Supervisors

<p>APPROVED AS TO FORM Office of County Counsel</p> <p>By: _____ County Counsel</p> <p>Date: _____</p>	<p>APPROVED BY THE NAPA COUNTY BOARD OF SUPERVISORS</p> <p>Date: _____</p> <p>Processed By: _____ Deputy Clerk of the Board</p>	<p>ATTEST: JOSE LUIS VALDEZ Clerk of the Board of Supervisors</p> <p>By: _____</p>
--	---	--



NAPA COUNTY REGIONAL PARK &
OPEN SPACE DISTRICT

STAFF REPORT

Date: June 10, 2019

Item: **4.d**

Subject: Receipt of report on expenditures, encumbrances, donations, and grants approved by District staff.

RECOMMENDATION

Receive the report.

BACKGROUND

Section III.A.(7) of the District By-laws authorizes the General Manager to bind the district for supplies, materials, labor, and other valuable consideration, in accordance with board policy and the adopted District budget, up to \$25,000, provided that all such expenditures are subsequently reported to the Board of Directors. Section III.A.(8) of the By-laws authorizes the General Manager to apply for grants and receive donations, subject to reporting such actions to the Board of Directors.

Attached is a report showing all District expenditures for June 2019.

In addition to these expenditures, the General Manager has authorized the following contracts using his signature authority:

None to report.

PARKS & OPEN SPACE DISTRICT -JUNE 2019 EXPENSE REPORT

General Admin - 85000-00

Date	Journal Line Description	Name	Monetary Amount
06/12/2019	SHRM membership	WOODBURY,JOHN ROBERT	\$ 189.00
06/12/2019	05/2019 Google may gsuite	WOODBURY,JOHN ROBERT	\$ 30.00
06/13/2019	05/19 Car Wash	CLASSIC CAR WASH	\$ 16.00
06/27/2019	Budget legal publication notice	NAPA VALLEY PUBLISHING	\$ 135.95

Moore Creek Dept - 85010-00

Date	Journal Line Description	Name	Monetary Amount
06/05/2019	supplies 5/19	ZELLER'S & CLARKS ACE HARDWARE	\$ 53.85
06/06/2019	April 2019 Invoice	CJ YIP & ASSOCIATES	\$ 918.14
06/11/2019	pool supplies 5/19	DONS SWIMMING POOL CENTER	\$ 354.50
06/13/2019	5/9/19-5/17/19 Mileage	FESSENDEN,RICHARD TODD	\$ 83.52
06/13/2019	4/19/19-4/30/19 Mileage	FESSENDEN,RICHARD TODD	\$ 83.52
06/13/2019	4/11/19-4/18/19 Mileage	FESSENDEN,RICHARD TODD	\$ 62.64
06/13/2019	5/1/19-5/8/19 Mileage	FESSENDEN,RICHARD TODD	\$ 62.64
06/13/2019	1/2019-3/2019 Milieage	FESSENDEN,RICHARD TODD	\$ 584.64
06/13/2019	5/20/19-5/30/19 Mileage	FESSENDEN,RICHARD TODD	\$ 62.64
06/13/2019	6/1/19-6/7/19 Mileage	FESSENDEN,RICHARD TODD	\$ 62.64
06/13/2019	03/2019 Mileage	FESSENDEN,RICHARD TODD	\$ 41.76
06/14/2019	PR2GL Pay End 5/31/19		\$ 226.00
06/14/2019	PR2GL Pay End 5/31/19		\$ 452.68
06/14/2019	PR2GL Pay End 5/31/19		\$ 370.44
06/14/2019	PR2GL Pay End 5/31/19		\$ 163.39
06/14/2019	PR2GL Pay End 5/31/19		\$ 6,704.79
06/25/2019	May 2019 Invoice	CJ YIP & ASSOCIATES	\$ 864.68
06/26/2019	port a potty 6/1/19-6/30/19	JOHNNY ON THE SPOT	\$ 173.17
06/27/2019	06/2019 Mileage	CAHILL,CHRISTOPHER MICHAEL	\$ 26.10
06/28/2019	June 2019 Invoice	HERITAGE SYSTEMS, INC.	\$ 367.67

Oat Hill Mine Trail - 85010-01

Date	Journal Line Description	Name	Monetary Amount
06/13/2019	1/2019-3/2019 Mileage	FESSENDEN,RICHARD TODD	\$ 215.18
06/13/2019	03/2019 Mileage	FESSENDEN,RICHARD TODD	\$ 30.16

Napa River Bay Trail - 85010-02

Date	Journal Line Description	Name	Monetary Amount
06/06/2019	April 2019 Invoice	CJ YIP & ASSOCIATES	\$ 93.75
06/13/2019	5/20/19-5/30/19 Mileage	FESSENDEN,RICHARD TODD	\$ 16.24
06/25/2019	May 2019 Invoice	CJ YIP & ASSOCIATES	\$ 138.92

Camp Berryessa Dept - 85010-03

Date	Journal Line Description	Name	Monetary Amount
06/06/2019	Camp Berryessa supplies	WOODBURY,JOHN ROBERT	\$ 336.97
06/11/2019	garbage pickup 5/19	BERRYESSA GARBAGE SERVICE AND	\$ 143.00
06/11/2019	PG&E 4/24/19-5/22/19	PACIFIC GAS & ELECTRIC CO	\$ 9.53
06/13/2019	1/2019-3/2019 Mileage	FESSENDEN,RICHARD TODD	\$ 103.24
06/13/2019	03/2019 Mileage	FESSENDEN,RICHARD TODD	\$ 51.62
06/13/2019	5/9/19-5/17/19 Mileage	FESSENDEN,RICHARD TODD	\$ 51.62

06/17/2019	PARK190219 6/3/19 Chlorine Rep	OAKVILLE PUMP SERVICE	\$	2,552.61
06/19/2019	water testing 6/10/19	CALTEST ANALYTICAL LABORATORY	\$	50.00
06/19/2019	Pump tank 6/19	NAPA SEPTIC TANK SERVICE	\$	615.00
06/27/2019	06/2019 Mileage	CAHILL,CHRISTOPHER MICHAEL	\$	52.20

Berryessa Vista - 85010-04

Date	Journal Line Description	Name		Monetary Amount
06/13/2019	1/2019-3/2019 Mileage	FESSENDEN,RICHARD TODD	\$	70.18
06/13/2019	5/1/19-5/8/19 Mileage	FESSENDEN,RICHARD TODD	\$	39.44
06/24/2019	Pre-Acquisition BerryessaVista	NAPA COUNTY LAND TRUST	\$	79,430.00

NRER Dept - 85010-05

Date	Journal Line Description	Name		Monetary Amount
06/06/2019	April 2019 Invoice	CJ YIP & ASSOCIATES	\$	62.50
06/14/2019	May 2019 Invoice	NAPA VALLEY SUPPORT SERVICES	\$	500.00
06/25/2019	May 2019 Invoice	CJ YIP & ASSOCIATES	\$	62.50
06/26/2019	port a potty 6/1/19-6/30/19	JOHNNY ON THE SPOT	\$	173.17

State Park - 85010-08

Date	Journal Line Description	Name		Monetary Amount
06/03/2019	Food for Safety Meeting	JORDAN,JASON GERALD ALLAN	\$	126.68
06/03/2019	Monitoring fees 5/15/19	BAY ALARM COMPANY	\$	165.00
06/03/2019	maintenance supplies 5/19	SILVERADO ACE HARDWARE	\$	119.88
06/03/2019	PG&E 4/17/19-5/15/19	PACIFIC GAS & ELECTRIC CO	\$	54.08
06/03/2019	PG&E 4/16/19-5/14/19	PACIFIC GAS & ELECTRIC CO	\$	337.22
06/03/2019	PG&E 4/16/19-4/30/19	PACIFIC GAS & ELECTRIC CO	\$	34.96
06/03/2019	PG&E 4/16/19-5/14/19	PACIFIC GAS & ELECTRIC CO	\$	116.89
06/03/2019	PG&E 4/16/19-5/14/19	PACIFIC GAS & ELECTRIC CO	\$	648.51
06/04/2019	Heartland credit card fees-USB		\$	67.87
06/05/2019	707-963-2236 4/28/19-5/27/19	AT&T	\$	22.30
06/05/2019	welding repair 5/19	H&G METALS	\$	54.00
06/05/2019	PG&E 4/17/19-5/15/19	PACIFIC GAS & ELECTRIC CO	\$	336.14
06/05/2019	Shingles, nails	CENTRAL VALLEY BUILDERS	\$	453.72
06/05/2019	CV May 19 supplies	CENTRAL VALLEY BUILDERS	\$	95.10
06/06/2019	Americana souvenirs	WOODBURY,JOHN ROBERT	\$	202.70
06/06/2019	shirtspace uniforms	WOODBURY,JOHN ROBERT	\$	373.10
06/06/2019	buggies unlimited controller	WOODBURY,JOHN ROBERT	\$	41.14
06/11/2019	garbage pickup 5/19	UPPER VALLEY DISPOSAL SERVICE, INC.	\$	1,025.52
06/12/2019	trailer from Tractor Supply	WOODBURY,JOHN ROBERT	\$	2,597.99
06/14/2019	PR2GL Pay End 5/31/19		\$	1,111.32
06/14/2019	PR2GL Pay End 5/31/19		\$	604.98
06/14/2019	PR2GL Pay End 5/31/19		\$	8,384.66
06/14/2019	PR2GL Pay End 5/31/19		\$	204.97
06/14/2019	PR2GL Pay End 5/31/19		\$	261.92
06/19/2019	Internet 5/10/19-6/9/19	AT&T	\$	330.27
06/19/2019	Books reimbursement	NAPA VALLEY STATE PARKS ASSOCIATION	\$	142.80
06/19/2019	pool supplies 6/12/19	LESLIE'S SWIMMING POOL SUPPLIES	\$	448.55
06/26/2019	May 2019 Invoice	JONATHAN EHLERS	\$	450.00
06/26/2019	alarm/cc 5/13/19-6/12/19	AT&T	\$	72.73
06/26/2019	megaphone 6/19	GRAINGER INDUSTRIAL	\$	136.67
06/26/2019	Led wall pack 6/19	GRAINGER INDUSTRIAL	\$	210.54

06/26/2019	toilet seat covers, gloves6/19	AGIO GROUP INC.	\$	335.00
06/27/2019	Sewing Patches on Hats	ARDIZZONE,JESSICA JO	\$	200.00
06/27/2019	PG&E 5/15/19-6/13/19	PACIFIC GAS & ELECTRIC CO	\$	181.96
06/27/2019	PG&E 5/15/19-6/13/19	PACIFIC GAS & ELECTRIC CO	\$	63.11
06/27/2019	PG&E 5/15/19-6/13/19	PACIFIC GAS & ELECTRIC CO	\$	33.32
06/27/2019	PG&E 5/15/19-6/13/19	PACIFIC GAS & ELECTRIC CO	\$	851.91
06/27/2019	PG&E 5/16/19-6/14/19	PACIFIC GAS & ELECTRIC CO	\$	60.52
06/27/2019	3/15/19 WaterDistrExam Hotel	ARDIZZONE,JESSICA JO	\$	113.05
06/27/2019	6/24/19 Trailer Reg DMV	GRASSI,ROBERT	\$	186.00

Suscol Headwaters Dept - 85010-09

Date	Journal Line Description	Name		Monetary Amount
06/13/2019	5/1/19-5/8/19 Mileage	FESSENDEN,RICHARD TODD	\$	9.28
06/13/2019	5/9/19-5/17/19 Mileage	FESSENDEN,RICHARD TODD	\$	16.24
06/25/2019	May 2019 Invoice	KEVIN SMALLMAN	\$	1,680.00
06/26/2019	Suscol Headwaters 5/19	NAPA BOTANICAL SURVEY SERVICES	\$	1,080.00

Amy's Grove - 85010-10

Date	Journal Line Description	Name		Monetary Amount
06/05/2019	CV May 19 supplies	CENTRAL VALLEY BUILDERS	\$	44.79
06/06/2019	April 2019 Invoice	MATT GREENE FORESTRY & BIOLOGICAL	\$	2,264.00
06/06/2019	April 2019 Invoice	CJ YIP & ASSOCIATES	\$	200.00
06/13/2019	5/1/19-5/8/19 Mileage	FESSENDEN,RICHARD TODD	\$	27.84
06/13/2019	03/2019 Mileage	FESSENDEN,RICHARD TODD	\$	27.84
06/13/2019	5/9/19-5/17/19 Mileage	FESSENDEN,RICHARD TODD	\$	13.92
06/13/2019	1/2019-3/2019 Milieage	FESSENDEN,RICHARD TODD	\$	55.68
06/13/2019	5/20/19-5/30/19 Mileage	FESSENDEN,RICHARD TODD	\$	41.76
06/13/2019	4/19/19-4/30/19 Mileage	FESSENDEN,RICHARD TODD	\$	55.68
06/13/2019	6/1/19-6/7/19 Mileage	FESSENDEN,RICHARD TODD	\$	27.84
06/13/2019	4/11/19-4/18/19 Mileage	FESSENDEN,RICHARD TODD	\$	55.68
06/26/2019	port a potty 6/1/19-6/30/19	JOHNNY ON THE SPOT	\$	115.44
06/27/2019	06/2019 Mileage	CAHILL,CHRISTOPHER MICHAEL	\$	14.50

Cedars Rough/Smittle Creek - 85010-11

Date	Journal Line Description	Name		Monetary Amount
06/13/2019	5/20/19-5/30/19 Mileage	FESSENDEN,RICHARD TODD	\$	38.28

Other Projects - 85010-90

Date	Journal Line Description	Name		Monetary Amount
06/06/2019	google april 29 2019	WOODBURY,JOHN ROBERT	\$	29.83
06/06/2019	April 2019 Invoice	CJ YIP & ASSOCIATES	\$	4,573.88
06/06/2019	05/2019 mileage	WOODBURY,JOHN ROBERT	\$	48.72
06/12/2019	5/31-4/1facebook skyline promo	WOODBURY,JOHN ROBERT	\$	13.52
06/13/2019	1/2019-3/2019 Milieage	FESSENDEN,RICHARD TODD	\$	27.84
06/13/2019	4/11/19-4/18/19 Mileage	FESSENDEN,RICHARD TODD	\$	9.28
06/25/2019	May 2019 Invoice	CJ YIP & ASSOCIATES	\$	1,875.00

Napa County Regional Park and Open Space District

Projects Status Report

8-Jul-19

Name of Project	Description	Status
Amy's Grove	Planning and permits for public use of Amy's Grove	The archaeological survey has been completed and did not find evidence of native American activity. The botanical survey has been completed and submitted for review. Much of Amy's Grove burned in the October 2017 fires, but the damage appears to be limited. In Sept 2018 the Board approved placing a restrictive covenant over a portion of Amy's Grove, accepting the donation of an adjacent 7 acres of land, approving an option to acquire 164 acres north of Amy's Grove, and applying for a grant to help fund the purchase. Grant awards are expected to be announced in mid-2019. A legal description of the conservation area covering the meadow at Amy's Grove has been completed. We met with staff of the Resources Agency to tour the Chamberlain extension in support of our HCF grant application on May 8th. <u>PG&E is marking trees for transmission line clearance trimming in the right of way adjacent to our property. We have attempted to limit the scope of that work, but ultimately we have little say in the process.</u>
Bay/River Trail -- American Canyon to Napa	An 8+ mile recreational trail generally following the Napa River and interior levees of associated wetlands. Phase 2-B--Pond 10 to Soscol Ferry Road	The design for the public crossing of the SMART tracks has been completed, and SMART, NRCA and the PUC have verbally agreed to allow the railroad crossing. A biological survey for the Fagan Marsh area has been completed; based on the results, CDFW has indicated they do not want the trail alignment to follow the levee on the north side of Fagan Marsh; District staff is reviewing the feasibility of an alternative alignment. At the request of the City of American Canyon, in August 2017 City and District staff met to discuss strategies for completing the trail and those discussions are ongoing. The Board President and General Manager met with CADFW staff on June 12, 2018 to discuss CDFW concerns. Senator Dodd organized a meeting in October with the City of American Canyon, County of Napa and the District in an attempt to move the project forward, and another meeting with District staff and CADFW staff on November 28, 2018. Staff has been working with BCDC to prevent DFW from imposing user fees for people walking on the trail along the edge of the wetlands.
Berryessa Estates & Trincherero Donation	Acquire 480 acres next to Berryessa Estates from BLM at no fee through their Recreation and Public Purpose Act procedure. Would connect Lake Berryessa Estates to the District's Spanish Valley holdings.	The District in 2009 applied to BLM for a no-fee transfer of this property to the District for the no-fee transfer of this property; while this transfer has received conceptual approval by BLM staff, the formal approval has been delayed because of property title issues between BLM and BOR. The District has completed the donation to the District of a small, 0.2 acre property that provides critical access to the northeast corner of the property. In 2015 Reclamation said they have done their work to clear up the title issue and it is now up to BLM to finish the transfer. BLM thought they would complete their work by the end of 2015, but this did not happen, and a new date for completion has not been set. BLM's timeline has been extended because BLM has determined that not only these but other federal lands in the same general area also need to have their revocation process completed, and they wish to resolve all at the same time. At a meeting on April 14, 2016, the new Superintendent for the Ukiah District of BLM committed to completing the transfer. Because of staffing changes at BLM, as of June 2019 no progress had been made. <u>Per CalFire, the planned prescribed burn for Spanish Valley has been cancelled due to deteriorating weather conditions; we'll try again in 2020.</u>
Berryessa Vista	Planning, stewardship and expansion of this wilderness park.	Volunteers working with the District have completed detailed GIS mapping showing all existing roads, creek crossings, vista points and potential campsites. The District sent a letter to all property owners in that area introducing the District, explaining the deed restriction prohibiting off road vehicles, and asking for their cooperation. Since then there has been less observed damage, although the problem is not resolved. Staff was planning on installing a gate to restrict OHV access, but this has proven infeasible. In 2014 the Land Trust acquired an 80 acre inholding between District and BLM land, based on a District Board action in November 2014 agreeing to acquire the property from the Land Trust at a later date when funding is available. District and Land Trust staff in April 2016 placed a camera on the property in an attempt to identify the off-road vehicle and motorcycle users who have been causing some damage to the property. Staff has been monitoring the cameras since spring 2016 and has noted a small decrease in illegal off road vehicle use; staff will continue to monitor the cameras. Staff is working on plans to create a formal boat-in backcountry camp at Berryessa Vista accessed from the BOR Capell Cove boat launch. The District is now waiting on the Bureau of Reclamation to complete their environmental review of the planned trail work that would occur on Reclamation land. Staff has been reviewing PG&E plans to grade and widen an access road to their high power lines that cross the property, to ensure the work does not cause future erosion nor increase vehicular trespass. Staff is meeting with representatives of local Native American tribes to confirm our work will not damage any cultural resources.

Camp Berryessa

Redevelopment of former Boy Scout Camp into a 64 bed group/environmental education camp with 8 tent cabins, 2 covered group activity centers, a canoe/kayak dock, a central amphitheater and campfire ring, and a shower and composting toilet restroom facility.

A grant for \$50,000 to help with construction was provided by the Mead Foundation, together with a \$1.7 million grant from the State Coastal Conservancy. Construction of Phase I, which includes beds for up to 64 campers was completed in June 2016. Jim Hanks, a Bureau of Reclamation maintenance employee and life-long Berryessa resident has moved his park unit trailer onto the property and become our first volunteer camp host. Tuleyome, the BOR, and Forest Trails Alliance are very close to completing the new North End Trail, running from +/- Camp Berryessa to the north end of the Lake, approximately 7 miles each way. In early October, 2017 Caltrans delivered (at no cost to the District) the disassembled and individually numbered pieces of a former Monticello Road stone arch bridge to Camp Berryessa for our eventual use somewhere. The County Fire, which ultimately burned 90,000+ acres on the east side of Lake Berryessa, spared the Camp but did lead to at least one cancellation. We have been working to resolve issues with the composting toilets that have lead to several water leaks and most recently failures of septic pumps. Plumbing issues with the composting toilets have been resolved and the system is again fully operating. With the help of the Bureau of Reclamation, historic bridge stones have been placed around the property to restrict vehicle access and add character. We are planning to complete a fresh fee survey in early 2019 and if we find that our rental rates need to be updated, we will be bringing those to the Board. As of late February 2019, the lake is full and spilling at the Glory Hole. Work on upgrading the water system was completed on time and on budget in May 2019. The camp has been very busy with summer bookings; Sarah Clark is taking on increasing responsibility for day to day operations and we are looking in to solar battery backups to provide more reliable power as rural blackouts on windy days have become the new normal.

(The) Cove at Mt. Veeder

Reconstruction of campground and trails

The Cove was severely burned in the October 2017 fires; since then staff has been working on cleanup. Most of the trees in The Cove are dead or will be soon and will need to be removed before the camp can be reopened. Staff hiked most of the property in early January and confirmed that fire damage is severe and extensive. In early February the County Wildlife Commission toured the Cove to inspect fire impacts and discuss ways in which they might direct funding to fire recovery efforts County-wide. Staff is working with a forester to develop a plan for salvage logging after the rainy season is over to (a) remove hazardous dead trees in the campground area and (b) in the process also repair/improve the access road into the site. The Napa Girl Scout troops have already undertaken a number of projects to help restore the Cove, including new signage and rehabbing the campfire circle. Installation can, however, only happen once salvage logging is complete. Doug McConnell (NBC's Open Road) segment on The Cove (and Suscol Headwaters), comparing the effects of the fires in each location and lessons learned, was aired on Sunday June 24, 2018. Salvage logging commenced in late May, 2018 and is proceeding well. Active logging wrapped up during the week of July 23rd and the logger has completed his clean-up and erosion control operations. Road rebuilding is complete. Heavy rains in early 2019 (more than 5 inches in one day) happily did not wreak too much havoc at the Camp or on the new driveway. A State Employment Development Department funded crew of 4 (using fire emergency job training funds) started work on April 2, 2019; they will be available through the end of the calendar year; we will use them to complete cleanup of leftover fire and logging debris, replanting, and trail repair. The two month rental of a chipper paid for by EDD has run out; most but not all of the chipping of logging slash has been completed. We are continuing to work with our salvage logging contractor on improvements to the gravel driveway to make it more useable to visitors in sedans.

Lake Hennessey North Shore Trails

Would open up several miles of existing dirt access road, and construct approximately 1 mile of new single track trail, into a loop trail system on the north side of Lake Hennessey, and connecting to the planned Moore Creek Open Space Park trail system.

In November, 2009 the Napa City Council directed city staff to work with the District to finalize an agreement for the proposed Hennessey trails. The District approved a Mitigated Negative Declaration on February 14, 2011. A final lease agreement and operations plan was approved by the District Board in August 2012, and by the City Council in September 2012. Work was completed on the connector trail to Moore Creek in June 2013. Lake Hennessey North Shore Trails formally opened with a ribbon cutting on October 18, 2014. The Sam the Eagle Trail was completed in April 2015 and, in staff's opinion, turned out wonderfully. Forest Trails Alliance donated a hand carved wooden trail sign that was installed at the northern terminus of the new trail. District staff and volunteers installed the Harold Kelly bench in early June 2015 and constructed a short ADA-compliant access trail to it on July 11, 2015. The County Wildlife Conservation Commission awarded the District a +/- \$2,000 grant to fund installation of an interpretive birding trail developed in partnership with Napa Solano Audubon along the north shore of the lake, signage was installed in May 2015. A new bench along the shoreline was dedicated to former Director Harold Kelly on October 22, 2015. Napa Marble and Granite installed (well, carved) new trail signage for the Shoreline and Sam the Eagle trails in early September 2017. A new trail ("Old Man's Beard Trail") was completed in February 2018. In June 2018 we met with the City of Napa and received approval to modify several not-yet-built trail segments and discussed an alternate parking configuration for the Conn Valley Road terminus. It appears likely the final section of new trail planned for the Lake Hennessey Unit will be funded through an Active Transportation grant and constructed by Conservation Corps North Bay under our direction. The Whiskey Ridge and Conn Peak Trails (along with the Conn Peak Spur) are now complete and open to the public, nearly three miles of delectable new singletrack all in.

Moore Creek Park Development

Development of open space park on 673 acres acquired by the District adjacent to City of Napa watershed lands at Lake Hennessey to protect habitat, provide recreational trails, and overnight camping facilities.

The park opened on June 30, 2013. Many miles of trails have been constructed, fencing installed, emergency communications capacity set up, repairs made to the two houses on the property, and invasive French broom removal has been ongoing. The eastern boundary survey and fencing project was completed June 2014. The property owner to the east of Moore Creek filed suit in June 2017 claiming the District owed additional money for the boundary survey and fence separating his property from ours. After several interim victories, the judge in early April 2018 issued the final ruling in support of the District's position; the District will now seek attorney's fees from the losing party. The "Dry Foot" Trail, including three small stone arch bridges, was completed in late January; this trail parallels the Moore Creek Trail but bypasses three stream crossings. Staff hosted trail scouting and trail building volunteer events focused on the Madrone Trail in late May and early June, 2018. We have finalized leases with a tenants for the Gate House (effective Aug 1) and the Ranch House (effective September 1). There was a small fire on Chiles-Pope Valley Rd on Aug 25th, which caused the precautionary evacuation of the park. The Gate House was re-roofed in November 2018 using the Moore Creek maintenance/repair reserve fund. Staff coordinated w meeting with CalFire and a neighbor to determine what level of tree trimming is needed on the neighbor's property next to the ranch house to comply with Firewise regulations and the trimming work is now underway.

Oat Hill Mine Trail

Various improvements to the historic Oat Hill Mine Road

The District is continuing to work with Tuleyome on a project to clean up the Twin Peaks and Corona Mines, in the hopes this may enable the District to safely open the northern Oat Hill Mine Trail for public use. Staff and volunteers in February 2013 did a comprehensive evaluation of erosion issues on the trail, and experts from the RCD joined staff for another evaluation in early April. The Bay Area Ridge Trail did some cleanup and minor improvements in late October 2013 to the staging area, and the lower 4 miles of the OHMT was dedicated as part of the Ridge Trail on November 10, 2013. The 40 acre Randy Lee Johnson property donation was completed in December 2014. Volunteers made drainage improvements on the trail in late January 2015 and work parties to install drain dips to control erosion were held in January and April of 2016. A PG&E contractor attempted to drive an ATV up the OHMT in early June, and ended up going into a gully; they promptly removed the vehicle and repaired the trail damage. The first 1.3 miles of the trail was bulldozed as a result of CalFire efforts to suppress the October 2017 wildfires. CalFire had agreed to come back to do more remediation, but subsequent fires in Southern California diverted their staff to help fight those fires. District staff and volunteers in February 2018 replaced the gate at the Calistoga trailhead that had been damaged by CalFire's fire fighting efforts. Staff has been tracking and participating in the City of Calistoga's trail and parkway redesign project at the Vine / Silverado/ OHM Trail intersection, which may result in parking improvements and general beautification of the area. The lower 1/4 mile of the trail was repaired in early January 2019 by staff and volunteers, with an improved inboard drain, culvert and waterbars, to correct problems created by CalFire's 2017 bulldozing. Another landslide occurred due to the heavy rains in late Feb 2019; staff and volunteers have been working on repairs. [Deer season trail closure signs will go up in August.](#)

Skyline Park

Permanent protection of Skyline Park

Three past legislative efforts to authorize sale to the County failed due to unrelated disagreements between the state legislature and administration. Separately, the County in September 2009 approved a new park overlay zone and an updated Master Plan for Skyline Park. A fourth legislative effort by Assembly member Evans in 2010, sponsored by Napa County and supported by the District, was approved by the legislature and signed by the Governor. The County and State General Services were unable to agree on the fair market value of the property, negotiations stalled, and the legislative authorization expired. A Draft EIR was released in late September 2013 for the proposed expansion of the adjacent Syar Quarry. The District Board approved comments on the DEIR at it's October 2013 meeting. The Final EIR was released in November of 2014; the Planning Commission certified the EIR on October 21, 2015. On October 22, 2015, the State applied to the county to rezone Skyline Park by removing the Skyline Wilderness park Combining District overlay, which would make it easier for the State to sell for development and at a higher price. The Planning Commission certification for the quarry expansion was appealed to the Board of Supervisors by two organizations. The District in February 2016 submitted two letters to the Board of Supervisors, one requesting the setback between the quarry and the park be protected through a permanent conservation easement, and the other expressing support for the changes to the quarry project that were recommended by the County Planning Department, with additional protection for Pasini Ridge. The Board of Supervisors rejected the appeals and approved the quarry expansion in July 2016. Legislation introduced by Senator Wolk in January 2016 stalled when the State announced it was opposed to any sale of Skyline Park to the District until completion of a state planning process for future health and welfare services. Senator Dodd in December 2018 introduced SB 20, which would again authorize the State to sell Skyline Park to the District and/or county for the sole purpose of it continuing to be a public park. In January 2019 the District sponsored the filming of a short feature for Doug McConnell's Open Road TV series to help build support for the purchase of Skyline. The District is working with SPCA to utilize a TBID grant obtained by the District to upgrade their web site including an on-line reservation system, improve their park map and brochure, and install an automatic pay machine on the River to Ridge Trail.

Smittle Creek

Planning and permits to open this 411 acre holding for public use

The District completed purchase of this property in December 2015. The next step is to conduct resource surveys, complete CEQA, and obtain permits. A botanist was retained in early 2016 to do a reconnaissance level survey of plant resources as the first step in planning for the property; his report was received in January 2017; the report describes the property as one of the best locations in the County for native grasses. US Geological Survey has requested permission to place a seismic monitoring station on the property; staff has worked with them to identify an appropriate location. In July 2016 the placement request was submitted to the Wildlife Conservation Board (WCB) for concurrence, which as the provider of the grant to acquire the property has the right to review such changes. WCB approved the request in August. An access agreement with USGS is before the District Board for approval at the September 2016 meeting. A group of 20+ people from Tuleyome were given a hiking tour of the property in December 2016, as a way to build interest in the property and build a pool of volunteers to help with restoration and improvement of the property. On March 4 2017, Tuleyome volunteers brushed the Iron Mountain trail (in the Cedar Roughts Wilderness, but accessed via Smittle Creek.) The State Fish and Wildlife Game Warden for this area has been most helpful in patrolling the property looking for illegal poaching. A well-attended volunteer clean up project was held on October 28th, more than filling a 30 yard dumpster with debris. In late May, field staff met with the US Geological Service to assist with the placement of a remote seismographic station on the property.

State Parks

Operate Bothe-Napa Valley State Park, Bale Grist Mill State Historic Park and RLS State

The District, with assistance from the Napa Valley State Parks Association, took over management of the parks on April 1, 2012. Since then the District has obtained permits and done improvements to the pool, installed 7 yurts, instituted recycling in the campground and day use areas, pumped all septic system tanks annually, repaired the historic Wright House for use as a rental property, restored 5 cabins, constructed a new shower/toilet facility, and made a large dent in the backlog of deferred maintenance. District efforts to pass legislation allowing the sale of grain from the Bale Mill were unsuccessful. The District has de facto also taken on responsibility for Robert Louis Stevenson State Park, funding repairs to the Silverado House, working with State Parks to get a caretaker into that house to prevent vandalism. In 2014 the District started the process of extending the District's 5 year Operating Agreement and including RLS in the agreement; approval of that new agreement is still pending. The existing OA expired on March 31, 2017; the District is now operating the parks on a month-to-month basis until State Parks can complete the new agreement. The draft OA is now undergoing final review in Sacramento. The District is working with the Vine Trail on the proposed alignment of the Vine Trail through Bothe. More detail on current activities are contained in a separate Parks Report for Bothe and Bale. A storage area at the vacant Silverado House in RLS was broken into in May 2018; State Parks has agreed to let the District repair the house and place a camp host/caretaker on site to prevent further vandalism. The well and water tank was repaired in late 2018, and a District employee is now living on site and serving as the caretaker. A tree fell on the Silverado House in the late Feb 2019 storms; this was cleaned up last week, but the roof which was already in poor shape is now leaking.

Suscol Headwaters Preserve

Improvements to Suscol Headwaters Preserve

Having completed purchase of the Preserve in November, 2017 the District now needs to make improvements required by funders, acquire a Napa County Use Permit, and make improvements necessary to open and operate the eventual park. Improvements needed to satisfy funders include the construction of a California red legged frog (CRLF) breeding pond and various habitat improvements focused on, but not exclusively in, the pond area. Improvements necessary to open and operate the eventual park include in the planning and construction of a trail network, design and installation of signage, and the potential future construction of a parking lot and trailhead improvements off-property to the south, on or near Highway 12 in Jameson Canyon . On July 1st 2015 the board of the Napa Sanitation District approved an easement option agreement which may allow us to construct a trail and trailhead parking lot on their Kelly Road sprayfield property. Alternate off-site options are also being pursued. A portion of the property, mostly in Phase II, burned in the October 2017 firestorm; some trees were killed, and a perimeter grazing fence was destroyed, but otherwise damage was not catastrophic. Staff is working on a funding agreement with the County of Napa that would result in the District receiving the remaining \$196,000 needed to fund frog pond construction. We have installed **No Trespassing** signs adjacent to ranch roads descending off of Suscol Knob to further limit access to the lower portions of the preserve, where property lines are not necessarily well marked or fenced. As of November, Caltrans is once again working on plans and specs for the red legged frog pond. We plan to file a use permit to open the preserve to the public in summer 2019, as soon as the biological survey update that is scheduled for this spring is complete. As of early April 2019 we have begun actively assembling a trail development plan and working on final CARLF pond plans and specifications with Caltrans. We have hired Kevin Smallman, to help with trail corridor planning and spent May 10 and 11 hiking and flagging the property. In late June we met on site with Caltrans and USFWS biologists and geologists to refine preliminary pond plans.

Vine Trail A Class I bicycle/pedestrian path extending from Calistoga to the Vallejo Ferry Terminal sponsored by the Vine Trail Coalition, of which the District is a participating member.

The District has entered into an MOU with the Vine Trail Coalition to provide assistance as requested by the Coalition in receiving funds, preparing plans and environmental documents, constructing and operating the trail. The District, the Bay Area Ridge Trail, the San Francisco Bay Trail and the Vine Trail Coalition have prepared a joint Case Statement for the combined trail network for fundraising purposes. The District on February 5, 2010 submitted an appropriations request for FY 2011 to Senator Feinstein, and a similar request to Congressman Thompson on February 26, 2010 on behalf of the Vine Trail Coalition. The District in April 2013 approved and sent a letter of support for the City of Calistoga's request for a grant from the Coastal Conservancy to plan the trail through Calistoga. The Board President in early June 2014 sent a letter of support for a Vine Trail federal "Tiger" grant to help construct the section of trail between Yountville and Napa. The District continues to coordinate with the Vine Trail on plans to route the Vine Trail through Bothe-Napa Valley State Park. A joint Vine Trail/Ridge Trail dedication event was held at Bothe on July 27, 2014. In March 2015 the Vine Trail initiated discussions with district staff about the possibility of the District providing maintenance for the entire Vine Trail, but in the end the cities and the county decided that each entity will maintain the section within their jurisdiction, rather than paying into a common fund for common maintenance. District staff joined with Vine Trail and State Parks staff in October 2016 to discuss the Vine Trail route through Bothe-Napa Valley State Park; the solution that State Parks is willing to accept will add an estimated \$600,000 to the cost of the Vine Trail. On behalf of the District, the GM in January 2017 wrote a letter of support for their application for funding from NVTA. Caltrans is proposing to replace the aging bridge over Mill Creek; since the construction as proposed could have significant adverse effects for both the Vine Trail and the Bale Mill, District and Vine Trail staff meet with Caltrans and NVTA to discuss ways to mitigate the impacts. In Sept 2018 the Vine Trail Coalition requested the District accept an easement to facilitate the trail connection between Kennedy Park and Napa Pipe. Staff met with the Vine Trail and Syar on March 6, 2019 to work out details related to the easement.

Completed Projects

Amy's Grove	Donation of 50 acres along Dry Creek and Wing Creek	The donation of approximately 50 acres of open space from the Chamberlain family to the District closed in December 2015.
Bay Area Ridge Trail Realignment	Amendment to the proposed alignment of the Bay Area Ridge Trail extend north to the Oat Hill Mine Trail	In December of 2012 the Bay Area Ridge Trail Council approved the proposed realignment of the Ridge Trail through Napa County as requested by the District.
Bay Area Ridge Trail Napa-Solano Ridge Trail Loop	Assignment of Tuteur Ridge Trail easement from the Bay Area Ridge Trail to the District	The Bay Area Ridge Trail Council obtained a donated easement from the Tuteur family and constructed a section of Bay Area Ridge Trail adjacent to Skyline Park. In March 2018 the Ridge Trail Council transferred the easement to the District, and with the support of the Tuteur family revised the easement to facilitate an extension of the trail south onto the District's Suscol Headwaters Preserve.
Bay/River Trail -- American Canyon to Napa Phase I	Phase One--Eucalyptus Drive to Green Island Road	Constructed approximately 5 miles of Class I bicycle and pedestrian path in the vicinity of American Canyon along the Napa River was completed in April 2012, in partnership with the City of American Canyon, Department of Fish and Game and Napa Vallejo Waste Management Authority. A formal opening ceremony was held June 2, 2012.
	Phase Two-A Pond 10	DFW surfaced the existing levee with gravel and opened the gate to the public in spring 2015.
	Phase Three--Soscol Ferry Road to Napa Pipe	Completed construction in spring of 2015 of 0.7 miles between Soscol Ferry Road and the Napa Pipe property in the Napa Valley Corporate Park. The contractor will need to return in the summer of 2015 to reapply stabilizer in those spots where it didn't set up due to cold and wet weather.
Berryessa Peak Trail	Obtain right of way and construct trail to provide public access to extensive federal lands on Blue Ridge and to Berryessa Peak	Obtained donated trail easement from the Ahmann family to close gaps between existing public lands on Blue Ridge. A Negative Declaration and Use Permit hearing was approved December 16, 2009 by the County Planning Commission. An Operations and Management Plan has been approved by the property owner and the District. BLM's biologist inspected the alignment on September 17, 2011. There have been volunteer trail building work parties have been held numerous times between 2011 and the present, and the trail is now done except for signage and a fence crossing. District staff met with Fish and Game on June 15, 2012 to discuss signage at the trailhead on DFG property, and in November 2012 submitted signage language for DFG review. Staff contacted DFG (now DFW) in February of 2013, again in early April, and again in late summer to determine the status of their review. In January 2014 DFW staff responded with an alternative entry sign design, and accepted our fence stile design. Volunteers installed the fence stile in March 2014. DFW installed the trail sign in late June 2015, though the sign copy is missing some information required by the trail easement that the trail uses after leaving DFW property. See attached picture. Staff has prepared two new signs to be placed at the termini of the private land trail easement that clearly state the rules for using the easement; these were installed by volunteers in late December 2015.
Berryessa Vista Acquisition	Purchase of 224 acres from the Land Trust of Napa County for use as a public park completed in early 2008 using State Prop 12 funds.	
Cedar Roughs/Smittle Creek	Acquisition of 443 acres providing public access to Cedar Roughs from Smittle Creek Day Use Area	Purchase of the property closed in December 2015.
Connolly Ranch	Construction of patio, restrooms and cooking facilities completed in 2008 using State Prop 12 funds.	
The Cove at Mt Veeder	Acquisition of a 160 former Girl Scout Camp	The acquisition of The Cove was completed in December 2017.
Historic ROW Analysis	Study to determine location and status of historic road Rights-of-Way and their value as non-motorized recreational trails	Staff has completed a comprehensive review of historic rights-of-way, and is now focusing attention on those which have greatest potential.
Linda Falls Conservation Easement	Conservation easement accepted in spring 2008 from Land Trust of Napa County to provide additional protection for this 39 acre property, which is owned by the land trust	

<p>Linda Falls Conservation Easement Expansion of conservation easement to cover all of the property at Linda Falls owned by the Land Trust of Napa County</p>	<p>The District previously obtained a conservation easement on one of several parcels owned by the Land Trust of Napa County. The land trust desired to expand this conservation easement to include all of the land trust's holdings at Linda Falls. The purpose is to provide an additional layer of protection for the property. This is a continuation of a long-term project for the district and land trust to hold easements over each other's properties to protect against unforeseen circumstances that could threaten the conservation values of the properties. The District Board approved acceptance of the easement at its October 2016 meeting, and the easement was finalized and recorded in December 2016.</p>
<p>Master Plan Development The Master Plan for 2008-2013 was approved in January 2009</p>	
<p>Master Plan Update First scheduled update to the Master Plan adopted in January 2009</p>	<p>Board adhoc committee appointed. Methodology for doing update has been agreed upon. Project was delayed due to competing demands on staff time (primarily the effort to keep Napa's state parks from closing. A draft update has been prepared by staff working with the Board ad hoc committee for the Master Plan update, and released by the Board at the April 9, 2012 meeting for public comment. The plan update was adopted by the Board at its June 2012 meeting.</p>
<p>Milliken Reservoir Trails and Picnic Area Feasibility Study Would construct approximately 3 miles of Bay Area Ridge Trail plus additional feeder and loop trails, along with a staging and picnic area</p>	<p>The feasibility study has been completed, and accepted by the Board of Directors. The Napa City Council in November, 2009 approved city staff recommendation to hold off on the Milliken Reservoir trails project until the Hennessey trail project is up and running.</p>
<p>Moore Creek Open Space Park Acquisition of 673 acres in the Moore Creek Watershed completed in December 2008.</p>	
<p>Napa River Ecological Reserve Improvements Parking area paved, and rock barrier installed to control vehicular access in 2007. Trash enclosure constructed and entry signs restored by volunteers in 2008. Deteriorated kiosk removed in 2008. The District in July 2008 assumed the County's role in managing the preserve under the joint management agreement with DFG. A new maintenance contract with the non-profit organization Options 3 was started in January 2009. The old deteriorated information kiosk, which had become a serious eyesore, was removed in November 2008.</p>	
<p>Napa River Ecological Reserve Restoration This multi-year project resulted in the removal of the bulk of the invasive teasel that had taken over the 5 acre meadow at the entrance to the Reserve, and the construction of a short native plant interpretive trail. Work was done by volunteers, students, and paid contractors. In doing this work, several thousand students received a day of environmental education about native and invasive plants and riparian ecology.</p>	
<p>Napa River Flood Control Easement Conservation easement accepted by District in 2007 to facilitate Flood District project and grant funding</p>	
<p>Newell Preserve Improvements Provide on-site water supply for group campground for cattle</p>	<p>As part of the arrangement with the land trust on the District's purchase of Berryessa Vista, the land trust was willing to use some of the proceeds from the transaction to fund a well pump and distribution system at the Preserve. However, the first well drilled by the City of American Canyon came up dry. The City has dropped plans for drilling any more test wells.</p>
<p>Oat Hill Mine Trail The Oat Hill Mine Trail was formally opened in May Of 2008, after a major volunteer work party doing signage installation, brush removal and erosion control.</p>	
<p>Oat Hill Mine Trail Transfer of 40 acre parcel from BLM</p>	<p>The District in 2008 applied to BLM for a non-fee transfer to the District of a 40 acre parcel at Maple Springs on the Oat Hill Mine Trail; this application is pending. Staff met with BLM in February 2011 to discuss how to speed up this transfer; another meeting with the same topic was held August 5, 2011. The District is still waiting on BLM to process the application. BLM in April 2016 indicated they did not want to transfer this parcel, so the District's application will be dropped.</p>
<p>River to Ridge Trail Enhancements Installation of animal silhouettes along the entryway fence illustrating the types of birds and mammals that can be found in the area completed by Eagle Scout candidate in 2008. In November 2008 five Valley Oak trees were planted at the Highway 221 entrance to the trail with the assistance of a volunteer from CNPS.</p>	
<p>River to Ridge Trail Lot line adjustment to legalize River to Ridge Trail as constructed (it currently encroaches on</p>	<p>Deeds accomplishing the adjustment in property boundaries between Syar and the State have been recorded.</p>
<p>River to Ridge Trail Entrance Enhancements A new information kiosk was installed at the entrance in December 2008 as part of a Boy Scout project. Several Live Oak seedlings were donated by CNPS and have been planted at the entrance to improve its appearance.</p>	

River to Ridge Trail

Correct drainage problems to trail can be used year-round. Two volunteer work weekends in March and April and two more in May of 2010 were organized by the District to clear brush, improve drainage, and surface about 300 feet of the trail with quarry fines to control problems with mud. Volunteers completed additional work in August 2011.

Skyline Park Road and Trail Improvements

Erosion control work on Lake Marie Road, and paving of campground loop road, completed in 2007 using State Prop 12 funds.

Skyline Park Concessionaire Agreement Renewal

District staff negotiated renewal of concessionaire agreement on behalf of the County. The renewal involved changes to the fee schedule and amendments to and approval of sub agreements with three non-profit partner organizations.

Skyline Park Trail Improvements

Major volunteer event to reroute and repair trails

Staff worked with SPCA and V-O-CAL to sponsor a weekend work party on October 15-17, 2010. Approximately 110 volunteers worked to reroute and repair trails experiencing serious erosion problems. SPCA is donating \$1,000 toward expenses.

Skyline Park Facility Improvements

Partner-sponsored improvement include a second greenhouse and a covered equestrian arena.

The proposals for a second greenhouse and a covered arena were approved by the Department of General Services and by the County Board of Supervisors. The sponsors of these projects are now raising funds for implementation.

South Napa Wetlands Habitat Area

Transfer to the District those wetlands owned by the Napa County flood control district between the Napa River, Highway 29 and Newport Drive for use as habitat and nature-based recreation.

Transfer was approved in concept by the flood control district, and Park District staff prepared the first draft of a transfer agreement. Subsequently, attorney's for the flood district concluded it would be better from their perspective for the flood district to retain ownership of the property, due to their ongoing maintenance obligations.

Suscol Headwaters

Acquisition of 709 acres of the former Kirkland Ranch

The acquisition was completed in November 2017.

Trinchero Open Space Acquisition

Donation of 3,400 acres of open space to the District by Bob and Evalyn Trinchero

The donation was completed on December 29, 2010. A related granting of an access easement to the Lake Berryessa Resort Improvement District was completed in mid-January 2011.

Wild Lake Ranch

Assist land trust with planning and possible joint management.

The District participated in the development of a strategic plan for the property, together with other public lands in the area, that was led by the Land Trust of Napa County. The land trust has decided, at least for the near term, to manage the Wildlake-Duff property itself.

Deferred Projects

District Non-profit Foundation	The District Board has approved the goals, objectives and basic structure for a non-profit foundation to assist the District with fundraising. Plans have been postponed while the District first focuses on increasing fundraising and outreach capacity without the challenges of establishing and supporting another legal entity, and to ensure what the District does is coordinated with fundraising efforts of other organizations.
Organize a non-profit foundation to raise funds for District projects	
Montesol West	The District had the opportunity to purchase 1,254 acres west of Highway 29 adjacent to Robert Louis Stevenson State Park. The area's conservation values have already been protected through an easement negotiated by the Trust for Public Land and now held by the Land Trust of Napa County. Purchase of fee title would permit the area to be used for public recreation. The District prepared and obtained a Habitat Conservation Program grant that, together with a Moore Foundation grant obtained by the Trust for Public Land, would fully fund the purchase. A public presentation to the Middletown Area Town Hall was made on August 10, 2017, and to the Middletown Area Merchants Association on August 15 and September 14, 2017. Unfortunately, the option expired at the end of February without TPL exercising it, because we were unable to provide the type of liability insurance the seller wanted to protect his interest in carbon credits that had been sold to the State for timber located on the property. Staff has begun discussions with other conservation partners about a strategy for changing the ARB carbon project rules so they don't prevent public ownership and access.
Acquisition of 1,254 acres west of Highway 29 north of Robert Louis Stevenson State Park	
Rector Ridge/Stags Leap Ridge Trail	CEQA on this project was completed several years ago, though it would need to be updated given the passage of time. The project concept was approved by the District Board, and was positively viewed by the Veterans Home administration. However, there were subsequently a series of changes and controversies within the Department of Veterans Affairs, which undid the progress we had made. The area in question also involves the Department of Fish and Wildlife, since they have an easement to allow hunters to use the area; the Department was initially supportive of the District
Construction of staging area and 6+ miles of Ridge Trail climbing east from Silverado Trail near Rector Creek.	
Vallejo Lakes	Discussions between the District, the Land Trust of Napa County, the County of Solano and the Solano Land Trust indicate a common desire to work together to purchase this property adjacent to Skyline Park. The City Council of the City of Vallejo has officially authorized staff to pursue surplussing of the property. The City of Vallejo has hired an appraiser to prepare an estimate of the property's fair market value, but this has not yet been released. The District GM, together with the County of Solano EO, in February 2012 each sent letters to the City of Vallejo formally expressing interest in the property and requesting notification per state law of any planned surplussing of the property. Sale of the property by the City has been delayed because of complications related to questions about how best to supply water to residents in Green Valley. The Trust for Public Land has expressed interest in assisting with the purchase of this area. Staff from the District and its partners met with the Vallejo City Manager in April 2014; the surplussing process has become more complicated and the City does not anticipate any action in the near future, but meanwhile the City Manager appears open to working with us to figure out a mutually beneficial outcome. Staff had a very interesting meeting with City of Vallejo water division staff and a tour of Lake Curry in late May. The Lake Curry property can only be described as a jewel, and the City of Vallejo would clearly like to divest it. District staff is presently exploring a broad array of options. The Solano County Board of Supervisors has meet in closed session to discuss the Lake Curry property. A meeting with Solano County representatives took place January 27, 2017. Solano County is investigating the feasibility of acquiring the lakes and managing their water supplies; as part of this investigation they are also looking at the feasibility of partnering with the District to manage public recreational access. Further progress on this project depends on the City of Vallejo and Solano County; the District cannot do more until they decide what direction to head.
Possible purchase of 1100 acres of surplus Vallejo Water District lands, of which 200 acres are located in Napa County, and Lake Curry which is entirely in Napa County	

Agenda Item 4.f

Bothe-Napa Valley State Park/Bale Mill Report:

June 2019

- Lifeguard training held onsite for new lifeguards. CPR class held onsite for existing staff for certification and recertification.
- Park attendance remains high, mid-week occupancy increasing.
- Five Jr Ranger programs were held on Saturday mornings in June with 142 people total attending (80 children & 62 adults).
- The 3rd Saturday hike this month was held at Bothe and focused on bird identification. Twelve participants attended the hike.
- No Bale or Bothe school group tours were held in June.
- Construction project review status:
 - **Waterwheel Replacement:** State Parks asked for revisions and resubmission. Draft underway.
 - **Silverado Roof:** Resubmitted, awaiting Right of Entry Permit to be issued.
 - **Site 40 Conversion to Host Site:** Approved
- Staff is preparing for Camp Calypso (summer Camp) in July.
- The Spring Trail Challenge has finished up with over 20 participants and 7 who completed the full challenge. The drawing for prizes will be held shortly with winners announced.
- Assisting with promotion of the Mad Firkin Beer Fest. Review of Safety and Event plan.