



**Napa County Regional Park
and Open Space District**

Harold Kelly
Director Ward One

Tony Norris
Director Ward Two

Guy Kay
Director Ward Three

Dave Finigan
Director Ward Four

Myrna Abramowicz
Director Ward Five

AGENDA

BOARD OF DIRECTORS REGULAR MEETING

Monday June 11, 2012 2:00 P.M.
1195 Third Street, Third Floor, Napa, CA 94559

GENERAL INFORMATION

Agenda items will generally be considered in the order indicated below, except for Set Matters, which will be considered at the time indicated. Agenda items may from time to time be taken out of order at the discretion of the President.

The meeting room is wheelchair accessible. Assistive listening devices and interpreters are available through the District Secretary. Requests for disability related modifications or accommodations, aids, or services may be made to the Secretary's office no less than 48 hours prior to the meeting date by contacting (707) 259-8603.

Any member of the audience desiring to address the District on a matter on the Agenda, please proceed to the rostrum and, after receiving recognition from the President, give your name, address, and your comments or questions. In order that all interested parties have an opportunity to speak, please be brief and limit your comments to the specific subject under discussion. Time limitations shall be at the discretion of the President.

State law requires agency officers (Directors and Officers) to disclose, and then be disqualified from participation in, any proceeding involving a license, permit, or other entitlement for use, if the officer has received from any participant in the proceeding an amount exceeding \$250 within the prior 12 month period. State law also requires any participant in a proceeding to disclose on the record any such contributions to an agency officer.

All materials relating to an agenda item for an open session of a regular meeting of the Board of Directors which are provided to a majority or all of the members of the Board by Board members, staff or the public within 72 hours of but prior to the meeting will be available for public inspection, on and after at the time of such distribution, in the Conservation, Development and Planning Department Office at 1195 Third Street, Suite 210, Napa, California 94559, Monday through Friday, between the hours of 8:00 a.m. and 5:00 p.m., except for County holidays. Materials distributed to a majority or all of the members of the Board at the meeting will be available for public inspection at the public meeting if prepared by the members of the Board or County staff and after the public meeting if prepared by some other person. Availability of materials related to agenda items for public inspection does not include materials which are exempt from public disclosure under Government Code sections 6253.5, 6254, 6254.3, 6254.7, 6254.15, 6254.16, or 6254.22.

1. Call to Order and Roll Call

2. Public Comment

In this time period, anyone may address the Board of Directors regarding any subject over which the Board has jurisdiction but which is not on today's posted agenda. In order to provide all interested parties an opportunity to speak, time limitations shall be at the discretion of the President. As required by Government Code, no action or discussion will be undertaken on any item raised during this Public Comment period.

3. Set Matters

2:05 pm. Public Hearing.

Consideration of and potential approval of Addendum #1 to Napa County Regional Park and Open Space District Master Plan Negative Declaration, and consideration and potential approval of the Master Plan 2012 Update.

4. Administrative Items

- A. Consideration and potential approval of Minutes of Board of Directors regular meetings of April 9 and May 14, 2012, joint meeting with the Board of Supervisors of Napa County on May 8, 2012, and special meeting of May 24, 2012.
- B. Update on the operation and management of Bothe-Napa Valley State Park and the Bale Grist Mill State Historic Park (oral report).
- C. Consideration and potential approval of Amendment #1 to Agreement 08-12 with Options 3, adding watering duties at the Napa River Ecological Reserve and increasing compensation by \$75 per week for weeks when watering is required, for a total annual compensation increase of not to exceed \$2,250.
- D. Consideration and potential approval of extensions to December 31, 2012 for Agreements 10-12 with Delta Consulting and 11-06 with Jacobsen and Associates, for engineering and design work at Moore Creek.
- E. Receipt of report on expenditures, encumbrances, donations and grants approved by the General Manager.
- F. Review of the District Projects Status Report.

5. Announcements by Board and Staff

In this time period, members of the Board of Directors and staff will announce meetings, events and other matters of interest. No action will be taken by the Board on any announcements.

- a. Potential appointment by the Board President of two Directors to serve on an ad hoc committee for considering District-State agency relations, and two Directors to serve on another ad hoc committee considering District-Federal agency relations.

6. Agenda Planning

In this time period, members of the Board of Directors and staff will discuss matters for possible consideration at future meetings. No action will be taken by the Board other than whether and when to agendize such matters, unless specifically noted otherwise.

Special Board Meeting for Budget Adoption: Thursday, June 28, 2012

Next Regular Board Meeting: Monday, July 9, 2012, 2:00 p.m.

7. Adjournment



Napa County Regional Park
and Open Space District

STAFF REPORT

Date: June 11, 2012

Agenda Item: 3

Subject: Public Hearing and consideration of and potential approval of Addendum #1 to Napa County Regional Park and Open Space District Master Plan Negative Declaration, and consideration and potential approval of the Master Plan 2012 Update.

Recommendation

1. Open public hearing, accept public comment, and close public hearing.
2. Approve Addendum #1 to the Master Plan Negative Declaration.
3. Approve Master Plan 2012 Update

Background

The District Master Plan adopted in 2009 called for tri-annual updates to ensure the plan is current and provides effective strategic guidance for the District. The Board of Directors authorized release of the draft Master Plan 2012 Update at its April meeting. Legal notice was placed in the Napa Register announcing the availability of the draft and inviting comments. No public comments were received. However, staff has made numerous minor edits to improve readability and correct errors and omissions; no substantive changes have been made.

A revised draft Master Plan 2012 Update is attached. A redline version showing all changes is available and can be provided upon request.



Napa County Regional Park
and Open Space District

NAPA COUNTY REGIONAL PARK AND OPEN SPACE DISTRICT

1195 3rd Street, Suite 210

Napa, Calif. 94559

707.299.1335

Addendum N^o. 1 to the Napa County Regional Park and Open Space District Master Plan Negative Declaration

Project Title

Napa County Regional Park and Open Space District Master Plan - 2012 Update

District Contact Person, Phone Number, and Email

Chris Cahill, Land Planner, 707.299.1335, ccahill@ncrposd.org

Project Location and APN

Napa County, Countywide

Project Sponsor's Name and Address

Napa County Regional Park and Open Space District, 1195 Third Street, Suite 210, Napa, Calif., 94559

Introduction

The first Master Plan for the Napa County Regional Park and Open Space District (District or NCRPOSD) was adopted by the District Board of Directors in 2009. In order to ensure that it remains a useful (or "living") strategic document, the Plan is designed to be updated every three years with a current discussion of District activities and administration. The 2012 Master Plan Update is the first cyclical update to the Plan.

Statutory Background

Under the California Environmental Quality Act (CEQA), an Addendum to a certified Environmental Impact Report (EIR) or Negative Declaration is needed if minor technical changes or modifications to the proposed project occur (CEQA Guidelines §15164). An addendum is appropriate only if these minor technical changes or modifications do not result in any new significant impacts or a substantial increase in the severity of previously identified significant impacts. The Addendum need not be circulated for public review (CEQA Guidelines §15164[c]); however, an addendum is to be considered by the decision making body along with the previously-adopted environmental document prior to making a decision on the project (CEQA Guidelines §15164[d]).

This Negative Declaration Addendum demonstrates that the environmental analysis and impacts identified in the Napa County Regional Park and Open Space District Master Plan Negative Declaration remain substantively unchanged by the situation described herein, and supports the finding that the proposed project does not raise any new issues and does not exceed the level of impacts identified in the previously adopted Negative Declaration.

Applicable Reports in Circulation

This addendum is written as an addition to the Napa County Regional Park and Open Space District Master Plan Negative Declaration, adopted by the Board of Directors of the Napa County Regional Park and Open Space District at their regular meeting of January 12, 2009. A copy of said document is available for review at the offices of the Napa County Regional Park and Open Space District, 1195 Third Street, Suite 210, Napa, Calif.

Project Description

The District Master Plan provides a description of existing natural resources and park and trail facilities in the County, a policy framework for guiding District efforts, and a work program of 61 projects. The Plan builds on and is consistent with the policies and

priorities of the Napa County General Plan, and is in fact intended to satisfy one of the 2008 General Plan's action objectives (Action Item ROS-2.1). The District is authorized to operate in all parts of Napa County, including both incorporated and unincorporated areas. However, the focus of the District, as described in the policy and guiding principles sections of the Master Plan, is on nature-based recreation and outdoor environmental education. As a result, the Plan primarily concerns itself with projects that are in the County's less developed and more natural open space areas.

Other than a few projects contained in the work program which have already been completed or which have already been subjected to environmental review, the Plan does not commit the District to any particular projects, but only indicates possible projects which the District will further research, evaluate the feasibility of, and only potentially implement. The purpose of the Plan and of its included work program is to show the range of projects which the District is interested in further evaluating. Which, and how many, of the projects are implemented will depend on whether property can be acquired or the permission of affected land owners obtained, the ability to obtain permits, the availability of funding, and further necessary prioritization amongst those projects that are found to be feasible. Prior to making a decision to implement any of the specific projects catalogued herein, a project-specific analysis of impacts will be undertaken consistent with the California Environmental Quality Act. Many of the implementing actions described in the plan call for the "evaluation" of potential new programs or "consideration" of new or changed policies. To the extent that the general form and specific detail of those projects are presently unknown and unknowable, they are best seen as separate projects fully subject to their own environmental review.

Modified Project Elements

Since the 2009 adoption of the District Master Plan, the NCRPOSD has made significant progress on many of the 61 projects then identified. That progress, and the next steps for each project, are documented in Section II of the current, 2012, update.

Section III of the 2012 Master Plan Update prioritizes the Plan's project list. As a result of actions taken since formation of the District, the NCRPOSD has now committed to owning and/or managing ten open space parks and regional trails, including:

- **Napa River and Bay Trail** (American Canyon to City of Napa) – updated status includes completion of trail and ongoing management;
- **Napa River Ecological Reserve** - updated status includes continued management of public access and ecological restoration/environmental education;
- **Oat Hill Mine Trail** - updated status includes continued management of public access, and potential northern extension;
- **Berryessa Vista Wilderness Park** - updated status includes trail construction and management of public access;
- **Berryessa Peak Trail** - updated status includes trail construction and management of public access;
- **Moore Creek Park** - updated status includes ownership and environmental restoration for Moore Creek Unit, and construction of trails and management of public use for both the Moore Creek and Lake Hennessey Units;
- **Camp Berryessa** - updated status includes construction and management of environmental education camp and associated trails;
- **Skyline Park** - updated status includes probable management and possible ownership of this 'flagship' park in partnership with the Skyline Park Citizen's Association;
- **Spanish Valley, Crystal Flats and Stone Corral** - updated status includes ownership, environmental restoration, construction and management of trails and campgrounds; and
- **Bothe-Napa Valley State Park** - updated status includes repair and operation of this established State Park, and adjacent Bale Grist Mill State Historic Park, in partnership with the Napa Valley State Parks Association

Section IV, which discusses long-term financial planning, represents an addition to the original 2009 Master Plan. Since its formation the District has been financially supported by the County of Napa with grant funds derived from the County's Special Projects Fund. Section IV discusses potential longer term funding options, and introduces some factors to consider as a preferred option is selected by the District in coordination with the County and other partners. Section IV also presents four basic funding scenarios, and the general level of service which the District can expect to deliver at each funding level.

Minor Technical Changes or Additions

In the following sections, new or additional language is underlined; deleted language is ~~struck through~~.

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
II. AGRICULTURE AND FOREST RESOURCES. Would the project:				
a) Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland) as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b) Conflict with existing zoning for agricultural use, or a Williamson Act contract?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) Conflict with existing zoning for, or cause rezoning of, forest land as defined in Public Resources Code Section 12220(g), timberland as defined in Public Resources Code Section 4526, or timberland zoned Timberland Production as defined in Government Code Section 51104(g)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
d) Result in the loss of forest land or conversion of forest land to non-forest use in a manner that will significantly affect timber, aesthetics, fish and wildlife, biodiversity, water quality, recreation, or other public benefits?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
e) Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland to non-agricultural use?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Discussion:

- a.-b. The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. The Napa County General Plan contains numerous policies which assume that recreation and agriculture are compatible activities, and that recreation will be promoted in ways that do not adversely affect agriculture. Napa County General Plan Policy ROS-16 states: "Recreational uses on lands designated for agriculture should be encouraged only where those uses will not deplete or degrade natural resources on which nearby or on-site agriculture depends, and will not adversely affect the commencement, intensification, or continuation of local agricultural activity." Policy ROS-10 includes the requirement to "utilize temporary and seasonal trail closures, and type and intensity of use restrictions as appropriate...to avoid conflict with agricultural operations."
- c.-d. The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. Napa County does not have timberland or forestland zoning. The project will not conflict with existing zoning for, or cause rezoning of, forest land as defined in Public Resources Code Section 12220(g), timberland as defined in Public Resources Code Section 4526, or timberland zoned Timberland Production as defined in Government Code Section 51104(g). The updated Master Plan will not Result in the loss of forest land or conversion of forest land to non-forest use.
- e. Please see a.-b., above.

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
V. CULTURAL RESOURCES. Would the project:				
a) Cause a substantial adverse change in the significance of a historical resource as defined in CEQA Guidelines §15064.5?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b) Cause a substantial adverse change in the significance of an archaeological resource pursuant to CEQA Guidelines §15064.5?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) Directly or indirectly destroy a unique paleontological resource or site or unique geological feature?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
d) Disturb any human remains, including those interred outside of formal cemeteries?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Discussion:

- a.-d. The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. Included in the Master Plan is a guiding principal stating "Improve and expand public access to park and open space lands where appropriate and consistent with the preservation of natural, historical and cultural resources and the protection of agriculture." Public Resources Code §5097.98, Health and Safety Code §7050.5, and CEQA §15064.5(e) detail the procedures to follow in case of the accidental discovery of human remains, including requirements that work be stopped in the area, that the County Coroner be notified, and that the most likely descendents be identified and notified via the Native American Heritage Commission. Foreseeable project-specific impacts to human remains are less than significant.

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
VII. GREENHOUSE GAS EMISSIONS. Would the project:				
a) Generate a net increase in greenhouse gas emissions in excess of applicable thresholds adopted by the Bay Area Air Quality Management District or the California Air Resources Board which may have a significant impact on the environment?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b) Conflict with a county-adopted climate action plan or another applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

- a. Overall increases in Greenhouse Gas (GHG) emissions in Napa County were assessed in the Environmental Impact Report (EIR) prepared for the Napa County General Plan Update and certified in June 2008. GHG emissions were found to be significant and unavoidable in that document, despite the adoption of mitigation measures incorporating specific policies and action items into the General Plan.

Consistent with these General Plan action items, Napa County participated in the development of a community-wide GHG emissions inventory and "emission reduction framework" for all local jurisdictions in the County in 2008-2009. This planning effort was completed by the Napa County Transportation and Planning Agency in December 2009, and is currently serving as the basis for development of a refined inventory and emission reduction plan for unincorporated Napa County as discussed at "b.", below.

During their ongoing planning effort, the County requires project applicants to consider methods to reduce GHG emissions consistent with Napa County General Plan Policy CON-65(e). The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and with Policy CON-65(e) in particular, at the point at which a use permit is obtained from the County.

Pursuant to State CEQA Guidelines Section 15183, because this initial study assesses a project that is consistent with an adopted General Plan for which an environmental impact report (EIR) was prepared, it appropriately focuses on impacts which are "peculiar to the project," rather than the cumulative impacts previously assessed. The increase in emissions expected as a result of the project will be relatively modest and the project is in compliance with the County's efforts to reduce emissions as described at "b.", below. For these reasons, project impacts related to GHG emissions are considered less than significant.

- b. The County's Draft Climate Action Plan would require discretionary projects to reduce their GHG emissions to 38% below "business as usual" volumes as of 2020 through the application of a combination of State, local, and project-specific programs and policies. Because the

Draft Climate Action Plan has not yet been formally adopted, it cannot be considered a formal threshold of significance for CEQA purposes. The District does, however, attempt to implement GHG reduction strategies in all of its projects and, in addition, the provision of local park and nature-based recreation facilities should serve to reduce the amount of driving people currently must do in order to recreate outdoors.

Mitigation Measures: No mitigation measures are required.

SUMMARY AND FINDINGS

The District's review of the project has concluded that the project will not result in new impacts beyond those analyzed in the Napa County Regional Park and Open Space District Master Plan Negative Declaration (2009). None of the conditions described in §15162 of the CEQA Guidelines calling for preparation of a subsequent EIR or Negative Declaration have occurred, and thus an Addendum to the 2009 Master Plan Negative Declaration is appropriate to satisfy CEQA requirements for the proposed project.

The following findings are provided in accordance with CEQA §15164 (e) concerning the decision not to prepare a subsequent Negative Declaration pursuant to §15162.

(1) None of the following conditions calling for preparation of a subsequent Negative Declaration have occurred:

(a) Subsequent changes are proposed in a project which will require important revisions of the previous Negative Declaration...due to the involvement of new significant environmental impacts not considered in a previous Negative Declaration...on the project;

(b) Substantial changes occur with respect to the circumstances under which the project is undertaken...which will require important revisions in the previous Negative Declaration due to the involvement of new significant environmental impacts not covered in a previous Negative Declaration...,or,

(c) New information of substantial importance to the project becomes available and (a) the information was not known and could not have been known at the time the previous Negative Declaration was certified as complete...and (b) the new information shows any of the following:

- The project will have one or more significant effects not discussed previously in the Negative Declaration;
- Significant effects previously examined will be substantially more severe than shown in the Negative Declaration;
- Mitigation measures or alternatives previously found not to be feasible would in fact be feasible and would substantially reduce one or more significant effects of the project; or
- Mitigation measures or alternatives which were not previously considered in the Negative Declaration would substantially lessen one or more significant effects on the environment.

(2) Only minor technical changes or additions are necessary to make the Negative Declaration under consideration adequate under CEQA; and,

(3) The changes to the Negative Declaration made by the addendum do not raise important new issues about the significant effects on the environment.

This addendum to the Napa County Regional Park and Open Space District Master Plan Negative Declaration (adopted by the Board of Directors of the Napa County Regional Park and Open Space District at their regular meeting of January 12, 2009) finds that actions under the proposed project, as identified herein, will not result in any new significant environmental effects or result in the substantial increase of any previously identified impacts in the previous Negative Declaration.

The conclusions and recommendations contained herein are professional opinions derived in accordance with current standards of professional practice. They are based on a review of the Napa County Environmental Resource Maps, the other sources of information listed in the file, and the comments received, conversations with knowledgeable individuals; the preparer's personal knowledge of the area; and, where necessary, a visit to the site. For further information, please see the 2009 project negative declaration as well as the following specific documents and the environmental background information contained in the permanent file on this project:

- *Napa County Baseline Data Report*, November 2005,
- *Napa County General Plan*, adopted June 2008,
- *Napa County Regional Park and Open Space District Master Plan, 2008-2013*, October 2008 draft,
- *Great Day Hikes in and around the Napa Valley*, by Ken Stanton, 2008,
- *Journal of Wildlife Management, "Foraging Shorebird Response to Trail Use Around San Francisco Bay"*, by Sokal and Trulio, 2008
- The Nature Conservancy, *"Conserving the Landscapes of Napa County"*, January 2003
- Blue Ridge Berryessa natural Area Conservation Partnership, *"Opportunities for Conservation in the Blue Ridge- Berryessa Natural Area: Land Acquisitions and Easements"*, n.d.
- The Land Trust of Napa County, *"An Open Space Eden: An Integrated Plan for Acquisition of Conservation Lands in Napa County, California"*, n.d.

By:



Signature

MAY 31, 2012

Date

Name: Chris Cahill, Land Planner for the Napa County Regional Park and Open Space District

Initial Study Checklist

1. **Project title:** Napa County Regional Park and Open Space District Master Plan
2. **Property owners:** n/a
3. **Contact person and phone number:** John Woodbury, General Manager 707-259-5933
4. **Project location and APN:** Napa County
5. **Project sponsor's name and address:** Napa County Regional Park & Open Space District, 1195 Third St, Rm 210, Napa, CA 94559
6. **General Plan description:** Primarily Agricultural Watershed and Open Space (AWOS), but other General Plan designations may ultimately be affected.
7. **Zoning:** Primarily Agricultural Watershed, but other Zoning designations may ultimately be affected.
8. **Description of Project.:** The District Master Plan provides a description of existing natural resources and park and trail facilities in the County, a policy framework for guiding District efforts, and a work program of 56 projects. The Plan builds on and is consistent with the policies and priorities of the Napa County General Plan adopted June 2008, and is intended to satisfy one of the General Plan's action objectives (Action Item ROS-2.1). Other than a few projects contained in the work program which have already been completed or have already been subject to environmental review, the work program does not commit the District to any particular projects, but only indicates possible projects which the District will further research, evaluate the feasibility of, and only potentially implement. The purpose of the work program is to show the range of projects which the District is interested in further evaluating. Which and how many of the projects are implemented will depend on whether property can be acquired or the permission of affected land owners obtained, the ability to obtain permits, the availability of funding, and further prioritization between those projects which are found to be feasible. Prior to making a decision to implement any specific project, an analysis of impacts pursuant to the California Environmental Quality Act will be prepared.
9. **Describe the environmental setting and surrounding land uses:** The District is authorized to operate in all parts of Napa County, including both incorporated and unincorporated areas. However, the focus of the District, as described in the policy and guiding principles sections of the Plan, is on nature-based recreation and outdoor environmental education. Thus, most of the work program contained in the Plan involves projects which are in the less developed and more natural open spaces within the County.
10. **Other agencies whose approval may be required:**
None.

JURISDICTIONAL BACKGROUND: Public Plans and Policies

Based on an initial review, the following findings have been made for the purpose of the Initial Study and do not constitute a final finding by the County in regard to the question of consistency.

	YES	NO	N/A
Is the project consistent with:			
a) Regional and Subregional Plans and Policies?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
b) LAFCO Plans and Policies?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
c) The County General Plan?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
d) Appropriate City General Plans?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
e) Adopted Environmental Plans and Goals of the Community?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
f) Pertinent Zoning?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Responsible (R) and Trustee (T) Agencies

Other Agencies Contacted

- County of Napa (T)
- City of Napa (T)
- City of American Canyon (T)
- Town of Yountville (T)
- City of St. Helena (T)
- City of Calistoga (T)
- Bay Conservation and Development Commission (T)
- Department of Fish and Game (T)
- Department of Parks and Recreation (T)
- Central Valley Regional Water Quality Control Board (T)
- U.S. Bureau of Reclamation (T)
- U.S. Bureau of Land Management (T)
- U.S. Fish and Wildlife Service (T)
- California Department of Transportation (T)

- Napa County Sanitation District
- Napa County Flood Control and Water Conservation District
- Napa-Vallejo Waste Management Authority

ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED

The environmental factors checked below would be potentially affected by this project, involving at least one impact that is a "Potentially Significant Impact" as indicated by the checklist on the following pages.

- | | | |
|--|---|---|
| <input type="checkbox"/> Aesthetics | <input type="checkbox"/> Agriculture Resources | <input type="checkbox"/> Air Quality |
| <input type="checkbox"/> Biological Resources | <input type="checkbox"/> Cultural Resources | <input type="checkbox"/> Geology / Soils |
| <input type="checkbox"/> Hazards & Hazardous Materials | <input type="checkbox"/> Hydrology / Water Quality | <input type="checkbox"/> Land Use/Planning |
| <input type="checkbox"/> Mineral Resources | <input type="checkbox"/> Noise | <input type="checkbox"/> Population/Housing |
| <input type="checkbox"/> Public Services | <input type="checkbox"/> Recreation | <input type="checkbox"/> Transportation/Traffic |
| <input type="checkbox"/> Utilities / Service Systems | <input type="checkbox"/> Mandatory Findings of Significance | |

MITIGATION MEASURES:

- None Required
- Identified By This Study - Unadopted (see attached Draft Project Revision Statement)
- Included By Applicant As Part of Project (see attached Project Revision Statement)
- Recommended For Inclusion As Part of Public Project (see attached Recommended Mitigation Measure List)

BASIS OF CONCLUSIONS:

The conclusions and recommendations contained herein are professional opinions derived in accordance with current standards of professional practice.

Documents used in the preparation of this Initial Study include:

- (1) *Napa County Baseline Data Report*, November 2005,
- (2) *Napa County General Plan*, adopted June 2008,
- (3) *Napa County Regional Park and Open Space District Master Plan, 2008-2013*, October 2008 draft,
- (4) *Great Day Hikes in and around the Napa Valley*, by Ken Stanton, 2008,
- (5) *Journal of Wildlife Management, "Foraging Shorebird Response to Trail Use Around San Francisco Bay"*, by Sokal and Trulio, 2008
- (6) The Nature Conservancy, "*Conserving the Landscapes of Napa County*", January 2003
- (7) Blue Ridge Berryessa natural Area Conservation Partnership, "*Opportunities for Conservation in the Blue Ridge- Berryessa Natural Area: Land Acquisitions and Easements*", n.d.
- (8) The Land Trust of Napa County, "*An Open Space Eden: An Integrated Plan for Acquisition of Conservation Lands in Napa County, California*", n.d.

All documents used in the preparation of this Initial Study are available in the Napa County Regional Park and Open Space files and incorporated herein by reference.

AGENCY STAFF PARTICIPATING IN THE INITIAL STUDY:

Resource Evaluation: John Woodbury
Planning/Zoning Review: John Woodbury
Site Review/Inspection: n/a

PRELIMINARY DETERMINATION:

- No reasonable possibility of environmental effect has been identified, and a Negative Declaration should be prepared.
- A Negative Declaration cannot be prepared unless all identified impacts are reduced to a level of insignificance or avoided.

DATE: November 18, 2008

BY: John Woodbury

FINAL DETERMINATION. (by Napa County Regional Park and Open Space District)

On the basis of this initial evaluation:

- I find that the proposed project COULD NOT have a significant effect on the environment, and a NEGATIVE DECLARATION will be prepared.
- I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because revisions in the project have been made by or agreed to by the project proponent. A MITIGATED NEGATIVE DECLARATION will be prepared.
- I find that the proposed project MAY have a significant effect on the environment, and an ENVIRONMENTAL IMPACT REPORT is required.
- I find that the proposed project MAY have a "potentially significant impact" or "potentially significant unless mitigated" impact on the environment, but at least one effect 1) has been adequately analyzed in an earlier document pursuant to applicable legal standards, and 2) has been addressed by mitigation measures based on the earlier analysis as described on attached sheets. An ENVIRONMENTAL IMPACT REPORT is required, but it must analyze only the effects that remain to be addressed.
- I find that although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed adequately in an earlier EIR or NEGATIVE DECLARATION pursuant to applicable standards, and (b) have been avoided or mitigated pursuant to that earlier EIR or NEGATIVE DECLARATION, including revisions or mitigation measures that are imposed upon the proposed project, nothing further is required.



Signature

John Woodbury
Printed Name

November 18, 2008
Date

Napa County Regional Park and Open Space District
For

The General Manager of the Napa County Regional Park and Open Space District has tentatively determined that the following project would not have a significant effect on the environment. Documentation supporting this determination is on file for public inspection at the Napa County Conservation, Development and Planning Department Office, 1195 Third St., Suite 210, Napa, California 94559. For further information call (707) 259-5933.

Owners: n/a

APN: n/a

Action: Adoption of a Master Plan for the Napa County Regional Park and Open Space District, including general goals, policies, guiding principles and a work program for 2008-2013.

PROJECT DESCRIPTION: The District Master Plan provides a description of existing natural resources and park and trail facilities in the County, a policy framework for guiding District efforts, and a work program of 56 projects. The Plan builds on and is consistent with the policies and priorities of the County of Napa's recently adopted General Plan, and is intended to satisfy one of the General Plan's action objectives (Action Item ROS-2.1). Other than a few projects contained in the work program which have already been completed or have already been subject to environmental review, the work program does not commit the District to any particular projects, but only indicates possible projects which the District will further research, evaluate the feasibility of, and only potentially implement. The purpose of the work program is to show the range of projects which the District is interested in further evaluating. Which and how many of the projects are implemented will depend on whether property can be acquired or the permission of affected land owners obtained, the ability to obtain permits, the availability of funding, and further prioritization between those projects which are found to be feasible. Prior to making a decision to implement any specific project, an analysis of impacts pursuant to the California Environmental Quality Act will be prepared.

WRITTEN COMMENT PERIOD: November 21, 2008 to December 22, 2008

DATE: November 18, 2008

BY THE ORDER OF

John Woodbury

General Manager

Napa County Regional Park and Open Space District

ENVIRONMENTAL CHECKLIST FORM

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
I. AESTHETICS. Would the project:				
a) Have a substantial adverse effect on a scenic vista?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b) Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) Substantially degrade the existing visual character or quality of the site and its surroundings?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
d) Create a new source of substantial light or glare, which would adversely affect day or nighttime views in the area?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

DISCUSSION:

The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. Policy ROS-3 of the General Plan states that "Recreational facilities and improvements on open space lands should be the minimum necessary to achieve recreation objectives and be limited in density, intensity, need for public services, impacts on the natural environment, growth inducement and impacts on neighboring properties. Uses on open space lands shall respect the character of the surrounding area, require a minimum of public support services..contain a minimum of paved surfaces, structures, natural landform alteration or other introduced or constructed features inconsistent with the environment; require minimal water usage, wildlife habitat removal and usage of herbicides and pesticides, and shall not contribute to the likelihood that additional non-agricultural uses of agricultural land will be proposed to support or be accessory to the continued existence of the recreational use."

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
II. AGRICULTURE RESOURCES. (In determining impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Dept. of Conservation as an optional model to use in assessing impacts on agriculture and farmland). Would the project:				
a) Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Important (Farmland) as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b) Conflict with existing zoning for agricultural use, or a Williamson Act contract?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

DISCUSSION:

The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. The Napa County General Plan contains numerous policies which assume that recreation and agriculture are compatible activities, and that recreation will be promoted in ways that do not adversely affect agriculture. Napa County General Plan Policy ROS-16 states: "Recreational uses on lands designated for agriculture should be encouraged only where those uses will not deplete or degrade natural resources on which nearby or on-site agriculture depends, and will not adversely affect the commencement, intensification, or continuation of

local agricultural activity.” Policy ROS-10 includes the requirement to “utilize temporary and seasonal trail closures, and type and density of use restrictions as appropriate...to avoid conflict with agricultural operations.”

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
III. AIR QUALITY. Where available, the significance criteria established by the applicable air quality management or air pollution control district may be relied upon to make the following determinations. Would the project:				
a) Conflict with or obstruct implementation of the applicable air quality plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Violate any air quality standard or contribute substantially to an existing or projected air quality violation?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
d) Expose sensitive receptors to substantial pollutant concentrations?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
e) Create objectionable odors affecting a substantial number of people?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Discussion:

The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. Among the requirements for a Use Permit for all outdoor recreational activities are performance standards prohibiting the production of dust and obnoxious off-site odors. In addition, the provision of local park and nature-based recreation facilities should serve to reduce the amount of driving people currently must do in order to recreate outdoors. Finally, possible future projects are all relatively small in scale and are distributed around rather than concentrated in any one part of the county. The Master Plan includes guiding principles that state “Seek to develop recreation facilities and programs at locations in close proximity to the County’s population centers”, “Promote non-motorized recreation facilities such as hiking trails, bicycle routes and other facilities that link the County’s cities, town and communities to each other and to regional parks and other important destinations”, and “Provide recreation opportunities in all areas of Napa County.”

Question III.a is indicated to have “No Impact” because all projects must be consistent with air quality plans, and none of the projects could obstruct the implementation of any air quality plan. The other questions are indicated as “Less Than Significant Impact” because it is conceivable that some of the projects could have a minor effect on air quality, although projects would not be able to obtain a County Use Permit unless the impacts were insignificant.

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
IV. BIOLOGICAL RESOURCES. Would the project:				
a) Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b) Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or US Fish and Wildlife Service?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	16 Less Than Significant Impact	No Impact
c) Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, Coastal, etc.) through direct removal, filling, hydrological interruption, or other means?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
d) Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
e) Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
f) Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

One of the four goals of the Master Plan is to “Preserve, restore and protect open space lands, natural resources and special habitat areas.” The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. In addition to County General Plan Policy ROS-3 (see discussion on air quality above), included in the Master Plan is a guiding principal stating “Improve and expand public access to park and open space lands where appropriate and consistent with the preservation of natural, historical and cultural resources and the protection of agriculture.”

Question IV-f: is indicated as “No Impact” because there are no Habitat Conservation Plans, Natural Community Conservation Plans or other similar plans within Napa County, so it is not possible for there to be any impact.

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
V. CULTURAL RESOURCES. Would the project:				
a) Cause a substantial adverse change in the significance of a historical resource as defined in CEQA Guidelines §15064.5?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b) Cause a substantial adverse change in the significance of an archaeological resource pursuant to CEQA Guidelines §15064.5?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) Directly or indirectly destroy a unique paleontological resource or site or unique geological feature?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
d) Disturb any human remains, including those interred outside of formal cemeteries?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Discussion:

The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. Included in the Master Plan is a guiding principal stating “Improve and expand public access to park and open space lands where appropriate and consistent with the preservation of natural, historical and cultural resources and the protection of agriculture.”

Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
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		Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	17 Less Than Significant Impact	No Impact
VI.	GEOLOGY AND SOILS. Would the project:				
	a) Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:				
	i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	ii) Strong seismic ground shaking?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	iii) Seismic-related ground failure, including liquefaction?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	iv) Landslides?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	b) Result in substantial soil erosion or the loss of topsoil?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	c) Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	d) Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1997), creating substantial risks to life or property?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	e) Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Discussion:

The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. Napa County General Plan policies contained in the Safety Element (SAF-8, SAF-9 and SAF-10) assure that potential geologic and soils hazards are fully evaluated and either avoided or mitigated to a level of insignificance.

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
VII.	HAZARDS AND HAZARDOUS MATERIALS. Would the project:				
	a) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	b) Create a significant hazard to the public or the environment through reasonable foreseeable upset and accident conditions involving the release of hazardous materials into the environment?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	d) Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	18 Less Than Significant Impact	No Impact
e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
f) For a project within the vicinity of a private airstrip, or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
g) Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
h) Expose people or structures to a significant risk of loss, injury or death involving wild-land fires, including where wild-lands are adjacent to urbanized areas or where residences are intermixed with wild-lands?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Discussion:

The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. General Plan Policy ROS-3 calls for park and recreation facilities to involve a minimum of herbicides and pesticides (see section on air quality above for text). Given the types of activities the District is contemplating, any potential future use of hazardous materials would be incidental and limited in scope, and would be subject to specific environmental evaluation. One possible future trail projects is adjacent to the Napa County Airport, but has been determined by Airport Land Use Commission staff to comply with airport policies and not pose a significant risk. County General Plan policy ROS-10 states in part to "as appropriate, combine trails with fire breaks and design trails to facilitate access for control of wildfires" and to "utilize temporary and seasonal trail closures, and type and intensity of use restrictions as appropriate during periods of high wildfire risk..."

Question VII-e. is indicated as "No Impact" because none of the projects involve either residents or workers, so none of the projects can result in a safety hazard to such people.

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
VIII. HYDROLOGY AND WATER QUALITY. Would the project:				
a) Violate any water quality standards or waste discharge requirements?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b) Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
d) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	19 Less Than Significant Impact	No Impact
e) Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
f) Otherwise substantially degrade water quality?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
g) Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
h) Place within a 100-year flood hazard area structures which would impede or redirect flood flows?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
i) Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
j) Inundation by seiche, tsunami, or mudflow?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Discussion:

The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. One of the four goals of the Master Plan is to “Preserve, restore and protect open space lands, natural resources and special habitat areas”, and several of the guiding principles in the Master Plan are designed to protect natural resources including water quality. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. County General Plan Policy ROS -3 (see air quality discussion above) requires the District to minimize disruption to drainage patterns and runoff rates.

Question VIII-g is indicated as “No Impact” because none of the projects involve constructing or relocating housing, so the 100-year flood hazard area is irrelevant.

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
IX. LAND USE AND PLANNING. Would the project:				
a) Physically divide an established community?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b) Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) Conflict with any applicable habitat conservation plan or natural community conservation plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. Within incorporated areas, the District is subject to the land use regulations of the affected city or town. Rather than physically divide any established community, the Master Plan includes the guiding principles that states “Promote non-motorized recreation facilities such as hiking trails, bicycle routes and other facilities that link the County’s cities, town and communities to each other and to regional parks and other important destinations.

Question IX.c is indicated as “No Impact” because there are no adopted habitat conservation plans or natural community conservation plans within Napa County.

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
X. MINERAL RESOURCES. Would the project:				
a) Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b) Result in the loss of availability of a locally-important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative.

Question X.b is shown as "No Impact" because none of the projects are located in an area identified as a locally-important mineral resource recovery site.

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
XI. NOISE. Would the project result in:				
a) Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
b) Exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
d) A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
f) For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Discussion:

The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. Among the requirements for a Use Permit for all outdoor recreational activities are performance standards prohibiting the generation of excessive noise. County General Plan Policy ROS-3 requires that recreational uses "respect the character of the surrounding area".

Question XI.f is indicated as "No Impact" because none of the projects involve residential or employment activities, so there can be no added noise exposure to people residing or working in the project area.

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	21 Less Than Significant Impact	No Impact
XII.	POPULATION AND HOUSING. Would the project:				
	a) Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	b) Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	c) Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Discussion:

The Master Plan may eventually make Napa County a more desirable place to live, but the impact of population growth would be insignificant. Population growth rates in Napa County are primarily a function of ABAG "fair share" housing requirements, limitations on building permits issued each year, urban growth boundaries, and strong agricultural protection policies. The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Nonetheless, nothing identified in the goals, policies or work program in the Master Plan contemplates destroying existing housing or displacing existing residents, except possibly as a very minor indirect effect of acquiring open space property which might contain the occasional house.

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
XIII.	PUBLIC SERVICES. Would the project result in:				
	a) Substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:				
	Fire protection?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	Police protection?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	Schools?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	Parks?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	Other public facilities?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Discussion:

The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. County General Plan Policy ROS-3 states that "Recreational facilities and improvements on open space lands should be the minimum necessary to achieve recreation objectives and be limited in density, intensity, need for public services..." To the extent that the Master Plan leads to future projects, it will have beneficial impact on the provision of parks, some projects may facilitate access for fire protection, and some projects may provide facilities that support environmental education of interest to schools.

XIV. **RECREATION.** Would the project:

- | | | | | |
|--|--------------------------|--------------------------|-------------------------------------|--------------------------|
| a) Increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> | <input type="checkbox"/> |
| b) Does the project include recreational facilities or require the construction or expansion of recreational facilities, which might have an adverse physical effect on the environment? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> | <input type="checkbox"/> |

Discussion:

The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. To the extent that the Master Plan leads to future projects, it will have beneficial impact on the provision of recreation opportunities. One of the guiding principles in the Master Plan is to "improve and expand public access to park and open space lands where appropriate and consistent with the preservation of natural, historical and cultural resources..." Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. County General Plan Policy ROS-3 (see air quality discussion above) requires recreation facilities and improvements minimize impacts on the environment.

XV. **TRANSPORTATION/TRAFFIC.** Would the project:

- | | | | | |
|---|--------------------------|--------------------------|-------------------------------------|-------------------------------------|
| a) Cause an increase in traffic, which is substantial in relation to the existing traffic load and capacity of the street system (i.e., result in a substantial increase in either the number of vehicle trips, the volume to capacity ratio on roads, or congestion at intersections)? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> | <input type="checkbox"/> |
| b) Exceed, either individually or cumulatively, a level of service standard established by the county congestion management agency for designated roads or highways? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> | <input type="checkbox"/> |
| c) Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks? | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| d) Substantially increase hazards due to a design feature, (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> | <input type="checkbox"/> |
| e) Result in inadequate emergency access? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> | <input type="checkbox"/> |
| f) Result in inadequate parking capacity? | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> | <input type="checkbox"/> |
| g) Conflict with adopted policies, plans, or programs supporting alternative transportation (e.g., bus turnouts, bicycle racks)? | <input type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/> | <input checked="" type="checkbox"/> |

Discussion:

The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. To the extent that the Master Plan eventually leads to the provision of local park and nature-based recreation facilities, these should serve to reduce the amount of driving people currently must do in order to recreate outdoors. Possible future projects are all relatively small in scale and are distributed around rather than concentrated in any one part of the county, so there should not be any locally concentrated effects. The Master

Plan includes guiding principles that state “Seek to develop recreation facilities and programs at locations in close proximity to the County’s population centers” , “Promote non-motorized recreation facilities such as hiking trails, bicycle routes and other facilities that link the County’s cities, town and communities to each other and to regional parks and other important destinations”, and “Provide recreation opportunities in all areas of Napa County.” Finally, emergency access will be evaluated at such time as project plans are more fully developed.

Question XV.c is indicated as “No Impact” because none of the projects will change air traffic patterns, levels or locations in any way. Question XV.g is indicated as “No Impact” because none of the projects could conceivably conflict with policies, plans or programs supporting alternative transportation.

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
XVI.	UTILITIES AND SERVICE SYSTEMS. Would the project:				
	a) Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	b) Require or result in the construction of a new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	c) Require or result in the construction of a new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	d) Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	e) Result in a determination by the wastewater treatment provider, which serves or may serve the project that it has adequate capacity to serve the project’s projected demand in addition to the provider’s existing commitments?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	f) Be served by a landfill with sufficient permitted capacity to accommodate the project’s solid waste disposal needs?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	g) Comply with federal, state, and local statutes and regulations related to solid waste?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Discussion:

The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. Furthermore, any projects which the District may eventually decide to pursue within the unincorporated portions of the County must be consistent with the County General Plan, and obtain a Use Permit from the County. General Plan Policy ROS-3 (see air quality discussion above for text) requires that facilities minimize impact of public services and require minimal water.

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
XVII.	MANDATORY FINDINGS OF SIGNIFICANCE				
	a) Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	²⁴ Less Than Significant Impact	No Impact
b) Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) Does the project have environmental effects that will cause substantial adverse effects on human beings, either directly or indirectly?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Discussion:

The goals and guiding principles of the Master Plan are all oriented toward preserving and often improving the natural environment. At the same time, The Master Plan does not commit the District to any new projects nor have plans proceeded beyond the conceptual stage, so discussion of any potential adverse impacts is at this time purely speculative. The Master Plan builds on and is consistent with the recently adopted County General Plan, which found the types of nature-based recreation and open space protection activities contemplated in the General Plan to be complementary and consistent with protecting the natural, agricultural, and human environment.



Napa County Regional Park
and Open Space District

PUBLIC NOTICE

NOTICE OF HEARING BOARD OF DIRECTORS NAPA COUNTY REGIONAL PARK AND OPEN SPACE DISTRICT

On Monday afternoon, the 11th day of June, 2012, at 2:00 p.m. in the Napa County Administration Building, 1195 Third Street, Suite 305, Top Floor, Napa, California, a public hearing will be conducted by the Board of Directors of the Napa County Regional Park and Open Space District regarding the project identified below. All interested persons are invited to attend the hearing and to be heard.

Napa County Regional Park and Open Space District Master Plan - 2012 Update

CEQA Status: An addendum to the CEQA Negative Declaration for the 2009 NCRPOSD Master Plan has been prepared. No substantial changes to the project have occurred involving new significant environmental effects and there is no new information of substantial importance showing significant effects not discussed in the Negative Declaration. Prior to acting on the 2012 Master Plan Update, the Board of Directors will consider the addendum along with the previously-adopted 2009 Master Plan Negative Declaration (CEQA Guidelines §15162 et seq.).

Project Description: The District Master Plan provides a description of existing natural resources and park and trail facilities in the County, a policy framework for guiding District efforts, and a work program of 61 projects. Other than a few projects contained in the work program which have already been completed or which have already been subjected to environmental review, the Plan does not commit the District to any particular projects, but only indicates possible projects which the District will further research, evaluate the feasibility of, and only potentially implement. The purpose of the Plan and of its included work program is to show the range of projects which the District is interested in further evaluating. Which, and how many, of the projects are implemented will depend on whether property can be acquired or the permission of affected land owners obtained, the ability to obtain permits, the availability of funding, and further necessary prioritization amongst those projects that are found to be feasible. The District is authorized to operate in all parts of Napa County, including both incorporated and unincorporated areas. However, the focus of the District, as described in the policy and guiding principles sections of the Master Plan, is on nature-based recreation and outdoor environmental education. As a result, the Plan primarily concerns itself with projects that are in the County's less developed and more natural open space areas. The proposed Master Plan is available for inspection, along with copies of all documents which relate to the above described project, between the hours of 8:00 a.m. and 4:45 p.m. Monday through Friday, at the office of the Napa County

Conservation, Development, & Planning Department, 1195 Third Street, Suite 210, Napa, California.

Written comments regarding the draft 2012 Master Plan Update are solicited. Comments should be directed to Chris Cahill, Land Planner, Napa County Regional Park and Open Space District, 1195 Third Street, Suite 210, Napa, Calif.; ccahill@ncrposd.org; or 707.299.1335. Comments must be received before 5:00 p.m. on June 8, 2012.

If you challenge the particular proceeding in court, you may be limited to raising only those issues you or someone else raised at the public hearing described in this notice, or in written correspondence delivered to the Board of Directors at, or prior to, the public hearing.

DATED: May 31, 2012

JOHN WOODBURY
GENERAL MANAGER

PLEASE DO NOT PUBLISH BELOW THIS LINE. THANK YOU

PUBLISH: Thursday, May 31, 2012 - Napa Valley Register

**BILL TO: Napa County Regional Park and Open Space District
1195 Third Street, Suite 210
Napa, Calif. 94559**

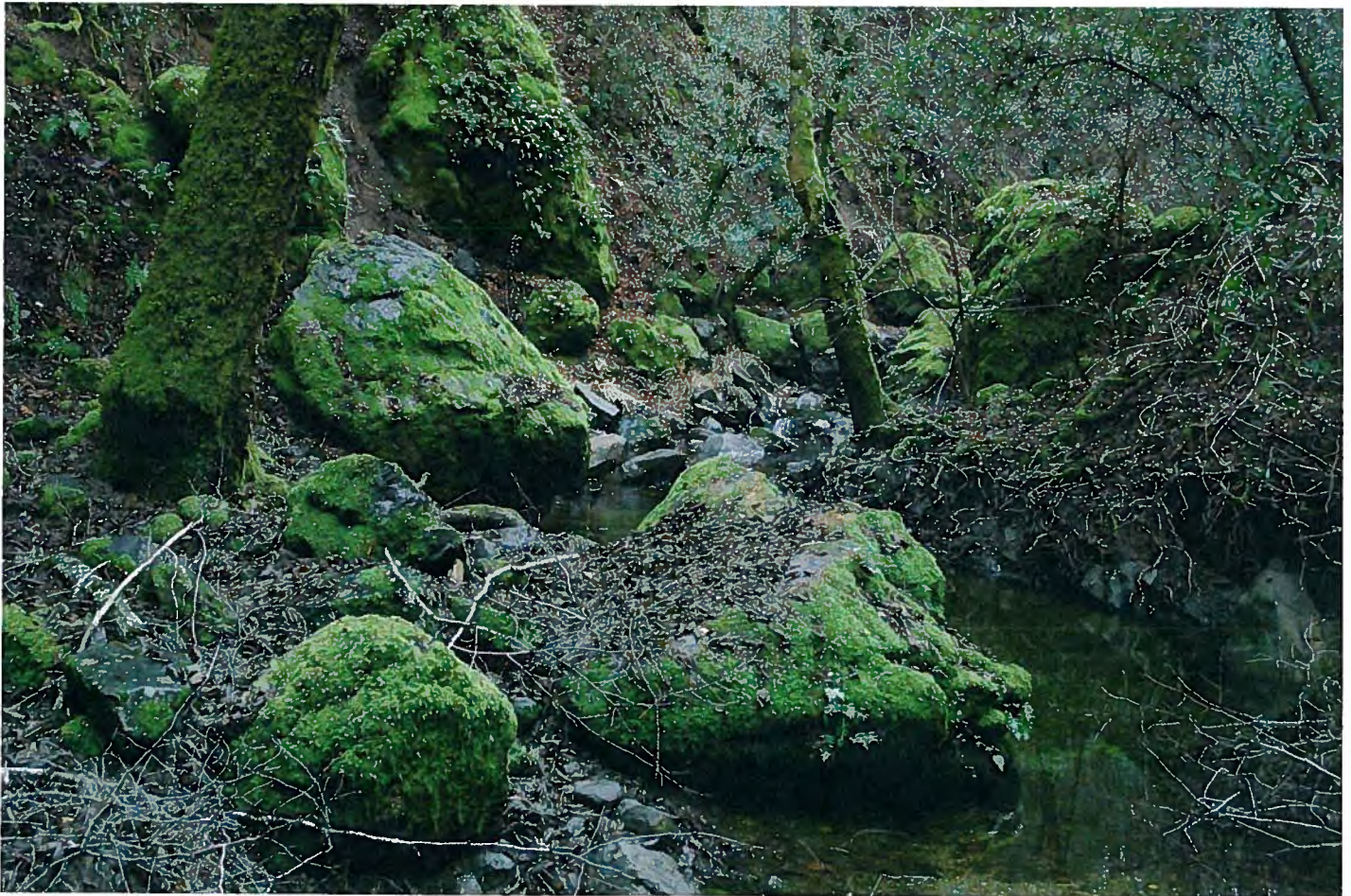
Invoice # CDP05740



Napa County Regional Park
and Open Space District

Master Plan

2012 Update



Draft - June 11, 2012

I. Introduction

The first Master Plan for the Napa County Regional Park and Open Space District (“District”) was adopted by the Board of Directors in 2009 and was intended to be updated every three years with a then-current discussion of District activities and administration. The purpose of these frequent updates was to ensure the Master Plan retains its usefulness as a ‘living’ strategic document. This document represents the first such update.

Since adoption of the Master Plan, the District has made significant progress on many of the 61 projects identified in the original Plan. That progress, and the next steps for each project, is documented in **Section II** of this report.

Section III prioritizes the project list. As a result of actions taken since its formation, the District has to-date committed to owning and/or managing ten open space parks and regional trails, including:

Napa River and Bay Trail (American Canyon to City of Napa)

Completion of trail and ongoing management.

Napa River Ecological Reserve

Continued management of public access and ecological restoration/environmental education.

Oat Hill Mine Trail

Continued management of public access and potential northern extension.

Berryessa Vista Wilderness Park

Trail construction and management of public access.

Berryessa Peak Trail

Trail construction and management of public access.

Moore Creek Park

Ownership and environmental restoration for Moore Creek Unit, and construction of trails and management of public use for both the Moore Creek and Lake Hennessey Units.

Camp Berryessa

Construction and management of an environmental education camp and associated trails.

Skyline Park

Probable management and possible ownership of this ‘flagship’ park in partnership with the Skyline Park Citizen’s Association.

Spanish Valley, Crystal Flats, and Stone Corral

Ownership, environmental restoration, construction, and management of trails and campgrounds.

Bothe-Napa Valley State Park

Repair and operation of this established State Park, and, in partnership with the Napa Valley State Parks Association, of the adjacent Bale Grist Mill State Historic Park, in partnership with the Napa Valley State Parks Association.

Section IV discusses long-term financial planning. Since its formation, the District has been financially supported by the County of Napa with grant funds derived from the County’s Special Projects Fund. These County funds have leveraged another \$14,387,000 in non-County of Napa grants and gifts, for a ratio of Non-County to County funding of 4.9 to one. Unfortunately, the District’s past rate of success in obtaining outside grant funding is unlikely

to continue. State and federal grant funding appears now to be drying up and private foundation grants have become much more competitive.

A more fundamental challenge is that funding from the County of Napa is not guaranteed. When voters approved an increase in the Transient Occupancy Tax ("TOT") in 2004, ballot measure campaign arguments stated the revenues would be used for parks and open space protection as well as visitor services and other special projects. But, how these TOT generated funds are actually used is a discretionary decision of the Board of Supervisors. Although the current Board of Supervisors have consistently shown strong support for the District overall, it is important for the stability and growth of the District that it augment these County allocations of TOT funds by obtaining its own dedicated funding.

To that end, **Section IV** discusses potential longer term funding options, and some factors to consider as a preferred option is selected by the District in coordination with the County and other partners. **Section IV** also presents four basic funding scenarios, as well as the general level of service which the District can expect to deliver at each funding level.

II. Status of District Projects and Next Steps

The District Master Plan, adopted in 2009, contained four major goals and 61 projects for implementing those goals. The Plan noted that the list of projects was intended to demonstrate the full range of potential District activities, and that the list of projects would change as projects were completed, others were determined to be infeasible or of lower priority, and new opportunities and challenges presented themselves.

Provided below is the current status of District projects, as well as next steps for each.

GOAL A. - Provide opportunities for outdoor recreation through the development of a system of parks, trails, water resources, open space, and related facilities.

A.1 Oat Hill Mine Trail Improvements

At the request of the District, in 2007 the Napa County Board of Supervisors exercised its retained easement rights to the Oat Hill Mine Road between Calistoga and Aetna Springs. Volunteers installed information kiosks and directional signs and implemented extensive erosion control measures, and the trail opened in 2008. Litigation filed by one of the owners of private property adjacent to the trail delayed completion of improvements at the Calistoga trailhead. This litigation was resolved in the County's favor in 2011. District volunteers maintain the trail and monitor public use.



Next Steps: The remaining improvements to the Calistoga trailhead are scheduled for 2012-13. These include erosion control work and aesthetic improvements.

A.2 Milliken Creek Trails and Picnic Area Development

With grant assistance from the Bay Area Ridge Trail Council, the District completed a feasibility study for trails within and through the City of Napa's Milliken Reservoir watershed. Subsequent negotiations between City and District staff resulted in conceptual agreement that the District would first work on opening trails on the north side of Lake Hennessey, since this area poses fewer operational challenges and potential water quality issues.

Next Steps: Give further consideration to the proposed trail network in the Milliken Creek watershed after the District is successfully managing public access on the north side of Lake Hennessey.



A.3 Camp Berryessa Redevelopment

In 2010 The District completed a feasibility study for the redevelopment of an environmental education camp at Lake Berryessa and obtained \$1.55 million in grant funding to construct the first phase of the camp. In 2011 the District completed NEPA and CEQA reviews, executed a long-term land use agreement with Reclamation, and began preparing construction plans and specifications.

Next Steps: Final designs and specifications are scheduled for completion by mid-2012, with construction completed by the fall of 2013. Phase I includes basic camp facilities but does not include the central dining area or special recreational enhancements. Funding for subsequent phases will be pursued.

A.5 Napa River and Bay Trail Phase I Development

The conceptual plan for a pathway along the Napa River connecting American Canyon with Napa was completed in 2006. The district obtained a \$1,013,000 grant to construct Phase I between American Canyon and Green Island Road as well as a loop around the former landfill. Land use agreements were negotiated with the Department of Fish & Game (“DFG”), the Napa-Vallejo Waste Management Authority, and the City of American Canyon. The City of American Canyon completed its portion of Phase I (a trail from the Wetlands Edge Staging Area to the banks of the Napa River) in 2010. The District completed construction of the rest of Phase I (the trail looping around the closed American Canyon landfill, and the trail north to Green Island Road following the former salt plant ponds) in December 2011 .

Next Steps: On-going maintenance and operation of the trails in partnership with the City of American Canyon.

A.6 Napa River and Bay Trail Phase II Development

Phase II includes three segments: Between Kennedy Park and Soscol Ferry Road, through the Napa Sanitation District property ("NSD"), and between Fagan Marsh and Green Island Road. For the northern section, the District has obtained all rights-of-way and required permits and may have secured the funding to construct all but the portion owned by the Napa Pipe investors. The connection through the Napa Pipe property is expected to be a part of whatever development is eventually approved for the site, but will require development of a connection to Kennedy Park. In the southern section, the District is in the process of obtaining permission to cross a railroad track and is working with DFG and the Napa County Airport to complete environmental review for a runway safety area and perimeter levee trail. In the central section, the District has completed initial biological surveys and discussed options with the Napa Sanitation District.

Next Steps: Construct the northern trail segment between Napa Pipe and Soscol Ferry Road as soon as funding is available.

Complete environmental review for the runway safety area and perimeter levee trail in 2012 and construct levee and trail by 2014 if funding can be obtained.

Seek approval for crossing of Sonoma Marin Area Rail Transit (SMART) tracks in 2012.

Seek agreement with NSD on alignment through the NSD plant property in 2012, Complete environmental review in 2013 if funding can be obtained.

A.7 Lake Hennessey North Shore Trail Development

District and City of Napa staff have developed a plan for the District to construct and operate over 6 miles of trails in the 900 acres of City-owned upland on the north side of Lake Hennessey. Environmental review for this plan was completed in 2010 as part of the Moore Creek Park project.

Next Steps: Finalize agreement with City of Napa in 2012.

Construct new trails in 2012 and 2013. Open area to public in 2014.



A.8 Napa River Ecological Reserve Public Access Improvements

In 2007, the District took over the Napa River Ecological Reserve, which had previously been managed by the County. Since then, the District has obtained \$110,000 in grants to fund improvements and restore native habitats. Public access improvements within the scope of the District's management agreement with DFG are complete; these include paving the parking area, installing traffic control boulders, removing dilapidated kiosk and installing a new information kiosk, and surfacing the pathway to the river with decomposed granite. The District is in the third year of an extensive program to control invasive weed species in the entryway meadow and revegetate with native plants. The District has developed a preliminary concept for a seasonal bridge to provide better access across the river to the main reserve forest and meadow; this concept is now under review. Overall the District has dramatically improved maintenance of the reserve, partnering with a non-profit organization to perform weekly cleanups in addition to upgraded contracts for portable toilet and trash pickup services.

Next Steps: Seek approval from DFG for a seasonal bridge and implement in 2012, if approved.

A.9 Newell Preserve Access Development

When the City of American Canyon drilled a new water well for use by campers and for off-stream cattle troughs the District assisted with funding. Drilling efforts came up dry. Connection to the municipal water system will be the next option. This option and open public access to Newell Preserve is largely dependent on the completion of land use plans with dedicated easements for the area between the Preserve and American Canyon's city center development. It will be possible, however, to hike in from Lynch Canyon Park in Solano County when Newell Preserve is eventually opened to the public.



Next Steps: No further District actions are proposed at this time. The District is available to assist the City in the development and management of the preserve should that assistance be requested.

A.10 Lake Berryessa Trail Development

The District is broadly supportive of a Lake Berryessa Trail, and specifically interested in those trail segments which will provide access to Berryessa Vista Wilderness Park as well as Camp Berryessa. The non-profit organization Berryessa Trails and Conservation (now Tuleyome Napa) had completed route-finding and basic designs for most of the Lake Berryessa Trail by early 2011. However, in mid-2011, Reclamation decided to take a more active role in planning the Lake Berryessa Trail. To that end, Reclamation has embarked on a multi-year planning and environmental review process.

Next Steps: Develop the short sections of the Lake Berryessa Trail within the area covered by the Camp Berryessa Use Agreement between the District and Reclamation (2013).

Continue to encourage Reclamation to complete its planning process, with a particular eye to the trail segment which would provide overland access to the District's Berryessa Vista property.

A.11 Berryessa Peak and Blue Ridge Public Access Development

A one-half mile long trail easement was donated to the District in 2009, making possible a hiking trail from the Knoxville-Berryessa Road to the top of Berryessa Peak using a combination of old ranch roads and new trail segments. This rugged trail climbs over 3,500 feet and offers dramatic 360 degree views. The District completed CEQA review of the trail segment on the donated easement section of the trail in 2010. Since then, volunteers have constructed the trail on the easement. The Bureau of Land Management has completed environmental review for the trail sections on federal land, and volunteers are continuing to construct the trail.



Next Steps: Complete brushing to reveal final alignment (during 2012).

Complete trail construction and signage using volunteers (by 2013).

A.12 Berryessa Vista Wilderness Park Development

Since acquisition of this 224 acre property from the Land Trust of Napa County, the District has obtained legal access rights across adjoining Bureau of Reclamation property, prepared a property resources inventory, and obtained a use permit for public recreational use. Development of rustic facilities at Berryessa Vista Wilderness Park to serve overnight backcountry camping is proposed once overland trail access to the park is established.

Next Steps: Encourage Reclamation to complete planning for the Lake Berryessa Trail between Steel Canyon Road and the Knoxville-Berryessa Road. Make park improvements after this section of trail is constructed.

A.13 Pope and Putah Creeks Trail Development

Development of a network of trails connecting existing Bureau of Land Management properties north of Pope Creek and west of Putah Creek has been identified as an important goal, but little progress was possible until the donation of the 2,500 acre Spanish Valley property to the District in December 2010. This donation dramatically improved connectivity between the several thousand acres of scattered tracts owned by the Bureau of Land

Management in this vicinity, and created the potential for many tens of miles of hiking, mountain biking, and equestrian trails.

Next Steps: Develop plans for a comprehensive trail network connecting the District's Spanish Valley property with surrounding federal lands during 2012 and obtain a use permit for these trails in 2013.

A.14 Skyline Park Improvements Phase II

In 2008, the Skyline Park Citizens Association obtained permission from Napa County and the State of California to construct a covered arena at the park and to install a second greenhouse in the native plant growing area. Since then, the California Native Plant Society of Napa has deferred construction of the second greenhouse and funding constraints have slowed the Skyline Riders Association's construction of the covered arena.

Next Steps: No further District action is needed at this time.

A.15 Camp Berryessa to Knoxville Recreation Area Trail Development

Construction of a public trail between Camp Berryessa and the Knoxville Recreation Area requires the public acquisition of either fee title ownership or trail easements across several private parcels of land.

Next Steps: Continue to look for opportunities to obtain needed connections between existing public lands.

A.16 Napa Crest Trail Planning

District staff has completed alignment evaluations for approximately two-thirds of the total mileage of the proposed Napa Crest Trail. With the exception of one 4,000 foot stretch, the rights of way and physical trail are now in place for the section of the Napa Crest Trail between Lake Hennessey and Mount St. Helena, a distance of 25 miles. Planning is complete for the section of the trail near Milliken Reservoir. The District is working together with the Solano Land Trust to obtain surplus property from the City of Vallejo east and north of Skyline Park, which may result in several more miles of the Napa Crest Trail.

Next Steps: Continue to look for opportunities to obtain needed connections between existing public lands along the proposed Napa Crest Trail alignment.

Encourage the Land Trust of Napa County to open the Napa Crest Trail for public use through their Wild Lake and Duff properties.

A.17 Napa River Access Planning

The District, in partnership with the City of American Canyon, has completed two river access points as part of the construction of the San Francisco Bay Trail west of American Canyon. Another river access trail starting at the western end of Soscol Ferry Road is scheduled for construction as soon as funding is secured. In 2011, the City of

Napa completed Trancas Park, providing river access and hand boat launching at the point where the river transitions from tidal to freshwater flows.

Next Steps: Continue to seek opportunities for providing more public access to the Napa River north of the City of Napa.

A.18 San Francisco Bay Trail Planning in Napa County

The Napa River and Bay Trail projects covered described at A.5 and A.6, above, will largely complete the San Francisco Bay Trail ("Bay Trail") within Napa County on the east side of the Napa River. The only remaining unbuilt sections would be a short gap along the southern end of the City of American Canyon and a second on the Napa Pipe property. West of the Napa River, the District has worked with the Bay Trail project to adopt an improved trail alignment. Also west of the Napa River, safety improvements are still needed for the section of the Bay Trail that crosses under Highway 29 on Imola Avenue. South and west of the City of Napa, the alignment consists of both Class I and Class II sections. Over the past several years Napa County has been completing and improving these sections.

Next Steps: Support Napa County and the City of Napa's efforts to complete the Bay Trail west of the Napa River.

Continue to work on the Napa River and Bay Trail Phase II segments.

Continue advocating for inclusion of a Class I trail and a reliable crossing into Kennedy Park as an adjunct to whatever development is approved for the Napa Pipe property .

A.19 Bay Area Ridge Trail Planning in Napa County

In conjunction with Project A.16 (Napa Crest Trail), the District has proposed a revised alignment for the Bay Area Ridge Trail that (a) serves all of the Napa Valley and not just its southern half, (b) is longer but easier to build, and (c) would connect to and utilize more than 25 miles of trails on existing public and land trust properties.

Next Steps: Complete the process of requesting the Bay Area Ridge Trail Council to revise the proposed alignment of the trail in Napa County in 2012.

Continue to monitor the proposed trail alignment for opportunities to obtain needed trail easements or fee title ownerships.

A.20 Backcountry Camping Facilities in the Palisades Area

Possibilities for backcountry camping have been identified by the District for several locations within the Palisades. Development of these primitive sites is dependent on progress on one or more other projects (Oat Hill Mine Trail North, closure of a public access gap between Moore Creek and Las Posadas, Land Trust of Napa County decisions regarding their Wild Lake and Duff properties, and local management of State Park lands)

Next Steps: No action is required until progress is made on related projects.

A.21 River to Ridge Trail Encroachment Resolution

Continued passage along this trail was in jeopardy because a short section encroached onto private property and could not be relocated due to physical constraints. In 2010, the District completed a lot line adjustment between the State of California and Syar Industries that eliminated the encroachment of the trail onto Syar property.

Next Steps: No further action is required as the trail is now located entirely on State property. Additional work would only be necessary if the State decides to revise the previously-recorded trail easement in order to more accurately reflect the alignment of the trail as it was actually constructed.

A.22 Moore Creek Trails, Picnic Area and Camping Facilities Development

Since acquiring the property in December 2008, the District has completed wildlife and botanical surveys of the Moore Creek holding as well as all environmental reviews. The property lines have been surveyed, new wells were dug, repairs were made on the two houses, truckloads of trash were hauled away, plans have been drawn up for an upgraded septic system, many drainage and erosion problems have been corrected, the entry and access road were repaired and repaved, and significant progress has been made controlling invasive French broom. A use permit has been obtained for outdoor recreational use; as part of that process, the District deferred any decision on whether to develop tent cabins until a later date. The focus, for now and the next several years, will be on completing proposed trails within the park. The one mile Vista Trail, a short bypass trail to eliminate existing erosion issues, and a short connector trail from the parking area to the City of Napa's Lake Hennessey property were completed in 2011. The Moore Creek property has benefited significantly from volunteer labor- monthly weekend work parties attended by 10 to 40 people have been ongoing for the past three years.

Next Steps: Open Moore Creek Park to the public in 2012, after completion of the trailhead composting toilet facility and surfacing of the parking area.

Complete planning for the Madrone and Canyon Trails in 2012.

Construct the Chiles Creek Overlook Trail in 2012, and the Valentine Trail in 2013.

A.23 Napa River Water Trail Development

In 2010, plans for a Napa River Water Trail, advanced by Friends of the Napa River and others, were greatly expanded by the adoption of a regional San Francisco Bay Water Trail plan by the Association of Bay Area Governments and the State Coastal Conservancy. Projects to implement these plans thus far have been undertaken under the jurisdiction of the City of Napa and of the California Department of Fish and Game.

Next Steps: Monitor and support the local and regional planning process. No action by the District is required at this time.

A.24 Napa Valley Greenway / Vine Trail Development

The non-profit Napa Valley Vine Trail Coalition was formed in 2008 to advocate for the Napa Valley Vine Trail. The District has entered into a cooperative agreement with the Coalition to act as fiscal agent for grants and to construct and operate trail segments where helpful.

Next Steps: Complete the section of Napa River and Bay Trail between Soscol Ferry Road and Napa Pipe if funding is secured.

Now that the District has taken over management of Bothe-Napa Valley State Park, work with partners including the Vine Trail Coalition, Caltrans, and the County Department of Public Works to plan for and, if approved, construct the Vine Trail through the park in 2013.

A.25 Henry Road/Milliken Peak Area Trail Development

The District is considering several options for recreational trails in the Henry Road/Milliken Peak area, including partial closure of Henry Road to public motor vehicles, utilization of an old road easement connecting to Lovall Valley Loop Road, and partnering with the De Rosa Preserve. The district has completed extensive records research and consulted with some of the landowners in the area as well as other interests.

Next Steps: Continue investigation of options for a trail in this area.

A.26 Countywide Trail Network Planning

A conceptual countywide trail network was adopted as part of the Napa County General Plan Update in 2008 and further detailed in the District's Master Plan adopted in 2009. Since that time, the Vine Trail has gone from a general idea to a specific planned alignment. Also since that time, the donation of 3,400 acres to the District in the Lake Berryessa Estates area has dramatically altered the potential for regional trails in the Pope Creek-Putah Creek area. The District has been actively working to help modify the Bay Area Ridge Trail alignment so that it better serves as a spine trail within the Napa County network of trails.

Next Steps: Update the Countywide Trail Network design to include the Napa Valley Vine Trail and new trail links in the Spanish Valley and Crystal Flats area as well as to reflect the most current Ridge trail alignment(2013).

NEW A.27 Spanish Valley Park Development

The District received title to the 1,900 acre Spanish Valley property in December 2011 and took physical control of the property on January 1, 2012. Spanish Valley provides excellent habitat (grasslands, oak woodlands, ponds

and streams, and gray pine chaparral) as well opportunities for hiking, horseback riding, mountain biking, picnicking, and camping.

Next Steps: Complete resource surveys and planning in 2012 and obtain a use permit for selected recreational activities in 2013.



NEW A.28 Crystal Flats Park Development

The District received title to the 670 acre Crystal Flats property in December 2011 and took physical control of the property on January 1, 2012. The property includes 2 miles of Putah Creek, a mix of chaparral, grasslands and oak woodlands, and an unimproved private campground used by Lake Berryessa Estates property owners. Crystal Flats has potential for public hiking, horseback riding, mountain biking, and camping. Since acquiring the property, the district has held several meetings with the Lake Berryessa Estates property owners with the objective of developing a mutually acceptable development and operations plan for the property.

Next Steps: Complete resource surveys and planning in 2012, including negotiating use, operation, and management terms with the Lake Berryessa Estates Property Owners Association. Obtain a use permit for selected recreational activities in 2013.

NEW A.29 Stone Corral Park Development

The District received title to the 200 acre Stone Corral property in December 2011 and took physical control of the property on January 1, 2012. The property includes nearly one mile of Putah Creek frontage, as well as dense oak woodlands and private boat launch/picnic areas. Between the Stone Corral property and the District's Spanish Valley property is a parcel that was donated to the Lake Berryessa Estates Resort Improvement District (LBRID) to allow for expansion of their wastewater treatment facility. LBRID intends to transfer any surplus property to the District, thereby connecting these two areas. Access controls will be implemented in the process.

Next Steps: Complete resource surveys and planning in 2012, including negotiating use, operation and management terms with the Lake Berryessa Estates Property Owners Association.

Obtain a use permit for any public uses which may be proposed in 2013 or 2014.

NEW A.30 Bothe-Napa Valley State Park

In mid-2011, the State decided to close 70 State Parks, including Bothe-Napa Valley State Park and the Bale Grist Mill State Historic Park. The District has partnered with the Napa Valley State Parks Association to take over management of these two parks and ensure their continued availability for the public. Agreements with the State are nearly complete, and as an interim result the District has taken over management of Bothe-Napa Valley State Park as of April 1, 2012 for a period of five years (and probably longer).



Next Steps: Implement management of Bothe-Napa Valley State Park and the Bale Grist Mill State Historic Park as per agreements in partnership with the Napa Valley State Parks Association.

NEW A.31 Oat Hill Mine Trail North and Mine Cleanup

In 2008 Napa County exercised its rights to reopen the southern section of Oat Hill Mine Trail as a non-motorized recreational trail. Napa County still retains the right to reopen the Oat Hill Mine Trail north of Aetna Springs. The District has not as of yet requested that the County open this section of the road as the road travels through the middle of three former Mercury mines. These mines need to be secured and cleaned up before public access can be safely allowed. The District has partnered with the non-profit organization Tuleyome on a grant-funded cleanup of two of the mine sites and has agreed to be the lead agency under the California Environmental Quality Act for this project.

Next Steps: Continue to cooperate with the cleanup of the Twin Peaks and Corona Mines; upon completion of the clean up, evaluate its effectiveness and decide whether to pursue opening the Oat Hill Mine Trail north.

GOAL B. - Preserve, restore and protect open space lands, natural resources and habitat areas.

B.1 Napa River Ecological Reserve Restoration

The District is now in the third year of a long-term project to control invasive species in the entry meadow at the Napa River Ecological Reserve. The project was launched with a \$100,000 grant from the Coastal Conservancy in 2008. A second \$10,000 grant was obtained in 2011, which extends funding for the project through the end of 2012.

Next Steps: Continue to build a team of volunteers to work on controlling invasive plants at the reserve.

Seek additional grant funds dedicated to the restoration of native plants at the reserve.

B.2 Lake Berryessa Estates Open Space Preservation

In 2009, the District submitted an application to the Bureau of Land Management requesting the no-fee transfer of two parcels totaling 480 acres. BLM is in the process of processing this application. District plans for the property include construction of two short segments of trail, with the possibility of a future trail continuing south along the western side of Putah Creek, and providing land for others to establish a volunteer fire department sub-station serving Lake Berryessa Estates. The District's acceptance of 3,400 acres of open space in this area in 2010 has significantly expanded potential for trails and other outdoor recreation.

Next Steps: Reevaluate plans for this property during 2012 in light of the expanded potential for recreation in the area.

B.3 Berryessa Vista Acquisition

The 224 acre Berryessa Vista acquisition was completed in 2008. Several adjacent undeveloped parcels of land are potentially available for purchase and would significantly improve this park by providing for more ecologically rational boundaries and easier overland access to Knoxville-Berryessa Road.

Next Steps: Continue discussions with adjacent and nearby property owners regarding potential acquisition by the District.

B.4 Vallejo Lakes Area Acquisition

The District is in continuing discussions with the Solano Land Trust and the City of Vallejo regarding the potential purchase by the District and the Trust of 1,100 or more acres of surplus City land (only a small area, of about 135 acres, is within Napa County). The City is in the process of obtaining title reports and appraisals for the affected land.

Next Steps: After City of Vallejo has completed title reports and appraisals, the District and the Solano Land Trust will determine whether to jointly pursue this acquisition.

B.5 South Napa Wetlands

In lieu of having this 600 acre wetlands site transferred by the Napa County Flood Control and Water Conservation District ("Flood District") to the State, the District and the Flood District researched the option of having the property instead be transferred to the District. This would have retained local control and made it easier to utilize the area for environmental education and restoration projects. However, because of the extensive long-term and permanent responsibilities that the Flood District will continue to have on the property, the Flood District ultimately determined that they should retain ownership.

Next Steps: No further work is warranted at this time.

B.6 Linda Falls Conservation Easement

The underlying conservation easement was transferred to the District when the Land Trust of Napa County obtained fee title ownership of the Linda Falls property in 2008. This arrangement provides double protection for the property's conservation values.

Next Steps: Other than annual monitoring of the easement to ensure the property is being properly stewarded, no further action required at this time.

B.7 Palisades Cooperative Management Plan Development

The District participated in a process led by the Land Trust of Napa County to develop a cooperative management plan for the public properties in the Palisades area between Angwin and Mt. St. Helena. Now complete, the plan provides a framework for future cooperative efforts involving the Land Trust, California State Parks, the District, the Bureau of Land Management, and the State Lands Commission. The closure of state parks announced subsequent to the completion of the report unfortunately means that California State Parks will not be able to be an active partner for the foreseeable future.

Next Steps: No further action is warranted unless and until the Land Trust of Napa County determines how it wishes to proceed with its properties.

B.8 Skyline Park Protection and Master Plan Development

The County adopted an updated Master Plan for Skyline Park in 2009, and at the same time revised the zoning to be consistent with the General Plan. Both actions strengthened legal protections for the park. The State of California approved legislation in 2010 authorizing sale of the property by the state if used for a public park.

Next Steps: Complete negotiations between the State, the County, and the District for the acquisition of the property by the District to guarantee its perpetual park status(2012).

B.9 Moore Creek Watershed Protection

The District's acquisition of the 673 acre De La Briandais property in 2008, combined with the State-owned Las Posadas Demonstration Forest and several conservation-easement protected properties, protected most of the Moore Creek watershed.

Next Steps: Monitor status of the remaining privately-owned, unprotected parcels in the Moore Creek watershed and seek to protect these important watershed lands through conservation easements and fee title acquisitions as opportunities arise.

B.10 Other High Priority Habitats Preservation

The District has participated with the Association of Bay Area Governments and others in developing Priority Conservation Areas within Napa County. These PCA's represent the areas of highest biological and/or recreational value within Napa County that are deserving of permanent protection through acquisition of fee title ownership and/or conservation easements.

Next Steps: Continue to monitor for opportunities to protect high priority conservation properties in Napa County.



NEW B.11 Moore Creek Environmental Restoration

Small-scale logging approximately 50 years ago in the upper canyon of Moore Creek Park enabled invasive French Broom to establish itself in disturbed areas. French Broom crowds out many native plants and greatly increases wildfire risk. District volunteers have made substantial progress in reducing the range of the Broom infestation.

Water quality in Moore Creek has for many decades been impacted by cattle grazing practices. The District is in the process of installing fencing which will exclude cattle from approximately two miles of Moore Creek.

Next Steps: Continue to focus on French Broom removal each winter and spring for another ten years, or more.

Develop off-stream water sources and install fencing to protect water quality in the lower half-mile of Moore Creek.

NEW B.12 Maple Springs Transfer

The District applied for a no-fee transfer of Maple Springs from the Bureau of Land Management to the District. District ownership of the parcel would facilitate management of the Oat Hill Mine Trail, as well as Maple Springs, since the trail provides the only access to Maple Springs.

Next Steps: Continue to encourage BLM to complete the transfer of Maple Springs.

GOAL C. - Provide historical, cultural, and environmental education programming opportunities.

C.1 Camp Berryessa Outdoor Education Program Facility Development

The concept for Camp Berryessa, at least initially, is that the District will construct and operate the camp facilities but groups that use the camp will provide their own programming. As part of the District's role, the District intends to provide educational materials and instructions, including self-guided nature trails for identifying native plants and animals, and natural science and other K-12 subject curriculum linked to State standards.

Next Steps: During 2012 and 2013, continue developing an advisory committee with experts from other public agencies and community organizations to develop educational materials for use at Camp Berryessa.

C.2 Napa River Ecological Reserve Environmental Education Program Development

During 2010 and 2011, the District sponsored field trips for scores of elementary, middle, and high school students, including obtaining expert speakers and engaging the students in invasive weed removal.

Next Steps: Seek grant funding to continue the educational program at the Reserve.

Compile educational materials and presentations about the reserve into a database that can be used by teachers in the future.

C.3 Napa River to Ridge Trail Interpretive Path Development

Approximately 1,000 feet of the River to Ridge Trail, immediately east of Soscol Avenue, runs between parallel chain link fences. To make this section of trail more inviting, life-size silhouettes of local fauna have been installed on the fencing.

Next Steps: Install natural history information about Skyline Park in the River to Ridge Trail kiosk(2012).

C.4 Rector Ridge Trail Interpretive Path Development

When constructed, the Rector Ridge Trail will offer great potential for interpreting the history and development of the Napa Valley.

Next Steps: No action needed until the District is able to obtain permission to construct the Rector Ridge Trail.

C.5 Napa River and Bay Trail Interpretive Path Development

The District's grant to construct Phase I of the Napa River and Bay Trail included eight interpretive stations, discussing topics ranging from wastewater treatment, solid waste landfills, salt production, wetlands restoration, and Native American use of the area. Volunteers helped set up the stations.

Next Steps: Completed in March 2012. No additional action other than basic maintenance is now required.

C.6 South Napa Wetlands Habitat Interpretive Facilities and Programming Development

With the decision of the Napa County Flood Control and Water Conservation District to retain ownership of the South Napa Wetlands, development of interpretive facilities and programming at this location has become a less pressing concern. Additionally, the best location for a waterfowl observation area on the property would be accessed from property owned by the City of Napa. Until the City completes its planning for this site, the District cannot proceed with the observation area.

Next Steps: No action is needed until the City of Napa completes planning for its property in this area.

C.7 Huichica Creek Wetlands Interpretive Path Development

This project has been put on inactive status because of uncertainty about the legality of the access to the Huichica Creek Wetlands, which are managed by the California Department of Fish and Game. The issue of public access would need to be resolved before it would make sense to consider installing an interpretive path.

Next Steps: No further District action needed at this point.

C.8 Oat Hill Mine Trail Interpretive Path Development

The District has provided copies of a self-guided geology tour as well as two articles on native plants on its website.

Next Steps: Evaluate the potential to interpret the mercury mining history of the area when deciding whether to open the Oat Hill Mine Trail north of Aetna Springs.

C.9 Cedar Roughs Interpretive Materials Development

Public access to the Cedar Roughs Wilderness is via property owned by the California Department of Fish and Game. Any interpretive materials therefore require the permission of the Department. So far, the Department has not been interested in having interpretive signs and panels installed at their Cedar Roughs properties.

Next Steps: No action required at this time.

GOAL D. - Provide for District management and partnerships.

D.1 Develop and Implement a Multiyear Budget and Service Plan

Please see **Section IV** of this update for a thorough discussion of the issues surrounding long-term funding, budgeting, and service planning.

D.2 Develop Public Information Program

The District currently maintains a web page that provides news, District documents including meeting agendas and reports, information about District parks and trails, and a list of volunteer opportunities. District volunteers have independently established a Facebook page to share information, photos, and stories.

Next Steps: Upgrade and refresh the District web in 2012. Particular emphasis will be placed on updating the behind-the-scenes software and architecture of the website in order improve the look and feel of the site and make pages easier to maintain.

D.3 Consider Establishing Non-Profit Foundation

An ad hoc subcommittee of the Board of Directors concluded in 2009 that it made sense to form a foundation focused on raising funds to help youth experience the outdoors and that the time to do it was in conjunction with the opening of Camp Berryessa.

More recently, the District has partnered with the Napa Valley State Parks Association to raise funds for Bothe-Napa Valley State Park and the Bale Grist Mill State Park Association. This partnership provides the District with the benefits of having a non-profit foundation without the need to set up a separate organizational structure.

Next Steps: Plan on establishing a non-profit foundation or an equivalent fundraising capacity in 2013 in conjunction with the opening of Camp Berryessa.

D.4 Consider Forming District Advisory Committee

Given the small size of the District and the direct involvement of staff and Board members with volunteers and others in the community, the Board of Directors has concluded a formal advisory committee is not needed.

Next Steps: No further action is required at this time. This topic should, however, be revisited in 2014, when the District will have several new parks and trails in operation.

D.5 Establish Partnerships with Public Art, Historical, and Cultural Interpretation Organizations

In 2011, the District was awarded recognition by Napa County Landmarks for helping to preserve Napa County's historic landscapes. More recently, the District has formed a close working relationship with the Napa Valley State Parks Association, which has been the driving force behind the preservation, restoration, and educational events at the Bale Grist Mill State Historic Park. More generally, in 2011 the District received a commendation from Napa County Landmarks for working to protect historic landscapes.

Next Steps: Seek creative partnerships that can result in public art being incorporated into the District's parks (ongoing)..



D.6 Develop Volunteer Participation

Since its formation in 2007, the District has organized 11,000 hours of volunteer support, valued at over \$225,000. Volunteers have worked on constructing trails, repairing facilities, installing gates and fences, removing old trash dumps, pulling invasive French Broom, planting native trees and shrubs, biological inventories, planning studies, boundary surveys, and much more. Local businesses and individuals have donated an additional \$60,000 in goods and services.

Next Steps: Continue to manage and expand the volunteer program, with the objective being to increase the number of volunteer hours each year.

D.7 Prepare and Adopt District Purchasing and Contracting Policies and Procedures

Contracting policies and procedures were adopted by the District Board of Directors in 2010.

Next Steps: No further action required, other than to monitor changes in State and Federal law and update District policies and procedures as appropriate.

D.8 Prepare and Adopt District Policies and Ordinances for Public Use of Facilities

The District Master Plan calls for the development of policies and ordinances for the use of public facilities when and as they are needed. To date, it has been sufficient for the District to post advisory policies, such as for the seasonal closure of the Oat Hill Mine Trail.

Next Steps: Evaluate the need and effectiveness of adopting District policies and ordinances for the use of District facilities as new parks and trails are opened and on-the-ground experience is gained.

D.9 Adopt Policies and Develop Partnerships, Sponsorships, and Donation Programs for the Use and Promotion of District Facilities

The District has adopted a policy on acknowledging donations for the Oat Hill Mine Trail which applies to other parks and trails as well. Initial policies regarding partnerships and donations have been adopted specifically for Bothe-Napa Valley State Park.

Next Steps: If the need arises in 2012, develop more specific policies and partnerships with the private and non-profit sectors to support the operation of Bothe-Napa Valley State Park.

D.10 Consider Developing District Deputized Ranger Capacity

Having a deputized ranger program requires extensive organization, training and expense, as well as added liability. The District has therefore decided not to pursue the establishment of a deputized ranger program as long as other approaches (education, monitoring, partnerships with various interest groups, and cooperation with the County Sheriff) remain effective.

Next Steps: Reevaluate the issue of the District setting up a deputized ranger program in 2013, after more experience has been gained at Moore Creek Park, the Napa River and Bay Trail, and Bothe-Napa Valley State Park.

D.11 Prepare and Adopt Green Standards for Building and Operations

The District is using the Moore Creek Park and Camp Berryessa projects as learning opportunities for developing and demonstrating various green building practices. The District worked with the County in 2010 to modify environmental health standards to allow composting toilets and gray water systems, and these systems will be installed at both parks - a first in Napa County. The Camp Berryessa project is further exploring a wide range of recycled and repurposed building materials. Energy and water conservation improvements are being implemented as well.

Next Steps: Upon completion of Phase I of Camp Berryessa, the District will compile what it has learned into Green Standards for Buildings and Operations.

D.12 Develop and Implement Cooperative Strategies for Habitat Restoration

The District has worked informally but closely with the Napa County Flood Control and Water Conservation District and the Resource Conservation District on habitat restoration projects at Moore Creek (providing tools and plants for riparian re-vegetation) and at the Napa River Ecological Reserve (providing expertise, field guides, and tools). The District has also shared tools with Tuleyome-Napa and with the Land Trust of Napa County on several invasive species removal projects.

Next Steps: Continue to work cooperatively with other local agencies and organizations to restore critical habitats in Napa County.

D.13 Update Countywide Inventory of Protected Open Space Lands

The countywide inventory of protected open space lands was updated in 2009, 2010, and again in mid-2011.

Next Steps: The next update is planned for late-2012. When it is completed, the District will make a copy of the inventory available on its website.

D.14 Update District Master Plan

The District's first Master Plan was adopted in January 2009. This plan called for periodic reviews and updates as needed to ensure the plan is current and useful for guiding the strategic direction of the District.

Next Steps: Adopt this update of the Master Plan in early 2012, and plan on completing the next update in 2015.

D.15 Establish Partnerships with Land Conservation and Public Recreation Organizations and Agencies

The District has adopted two formal partnership agreements, including one with the City of American Canyon for the joint development and management of the Napa River and Bay Trail Phase I and another with the Vine Trail Coalition to assist as needed with construction and operation of sections of the Vine Trail. The District also actively participates in the Blue Ridge Berryessa Natural Area Partnership and the Bay Area Open Space Council, two regional non-profits that coordinate conservation, recreation, and outdoor education efforts.

Next Steps: Finalize an MOU with the Land Trust of Napa County to more formally acknowledge our mutual and complementary roles.

Finalize a formal agreement between the District and the Napa Valley State Parks Association on respective roles in managing Bothe-Napa Valley State Park and the Bale Grist Mill State Historic Park.

D.16 Prepare and Adopt Habitat Stewardship Guidelines

The District Master Plan contains a list of principles for guiding District stewardship activities. Key among these is the concept of adaptive management. This approach to management recognizes that each location is different, and techniques that work in one location may not work as well in another location. This approach also recognizes that as a new District it will take time to develop the local experience necessary to develop useful guidelines.

Next Steps: Continue to research habitat stewardship needs and to gain experience addressing those needs, with the objective of developing a stewardship manual by 2013.

III. Project Prioritization

The Master Plan adopted in January 2009 contained 61 projects, of which 30 were categorized as Tier One. A Tier One categorization meant that the project would receive higher priority for limited staff time and funding.

Since the Master Plan was adopted, seven projects have been completed. The most significant of these were the acquisition of the Moore Creek and Berryessa Vista properties, and the completion of Phase One of the Napa River and Bay Trail.

Meanwhile, another seven new projects have been added. Three of these involve the three major open space areas (Spanish Valley, Crystal Flats and Stone Corral) donated to the District in 2010. Another project, District operation of Bothe-Napa Valley State Park, is in response to the State's decision to close 70 State Parks. The other three projects are follow-on projects to some of the completed projects.

The net result of these changes is that the Master Plan, as updated, still contains 61 projects. Of these, 32 are categorized as Tier One. Another 13 projects have been placed in the Inactive category. This designation is for projects that are worthy, but which cannot be pursued at this time because other things beyond the control of the District must happen first. As a result of the number of Tier Two projects has dropped from 31 in the original plan to 16 in the updated plan.

Despite the winnowing of the list of projects since the Master Plan was originally adopted, the Master Plan still includes many more projects than the District can realistically implement with current financial and staff resources. Even the more limited Tier One list is beyond the current capacity of the District.

Based on the principal that the District should finish, and properly maintain, the projects it has already started, District priorities going forward can be further narrowed and defined in terms of the facilities the District will provide the public. The ten geographic areas to which the District is committed include the following:

Napa River and Bay Trail (American Canyon to City of Napa)

Construction of missing segments and operation of trail in partnership with City of American Canyon.

Napa River Ecological Reserve

Continued management of public access and ecological restoration/environmental education.

Oat Hill Mine Trail

Continued management of public access.

Berryessa Vista Wilderness Park

Trail construction and management of public access.

Berryessa Peak Trail

Trail construction and management of public access.

Moore Creek Park

Ownership and environmental restoration for Moore Creek Unit, and construction and management of trails for both the Moore Creek and Lake Hennessey Units.

Camp Berryessa

Construction and operation of environmental education camp and associated trails.

Skyline Park

Ownership and management of park in partnership with Skyline Park Citizen's Association.

Spanish Valley, Crystal Flats and Stone Corral

Ownership, environmental restoration, construction and management of trails and camping.

Bothe-Napa Valley State Park

Operation of this State Park, and adjacent Bale Grist Mill State Historic Park, in partnership with the Napa Valley State Parks Association.

For most of the above parks and trails, the District has (or shortly will have) responsibilities for routine operations and management as well as plans for improvements. In allocating District financial and staffing resources as part of the annual budget process, resources stewardship and managing public access will have first priority; improvements will have second priority.

The single largest capital improvement within the above list is the completion of the Napa River and Bay Trail. The timing for completion of this trail will be heavily dependent on the availability and timing of state and federal grants. The second largest potential capital improvement is to construct Phase Two (a central dining facility) at Camp Berryessa; this project will only occur if outside grant funding can be obtained. There are also significant capital improvement needs for Bothe-Napa Valley State Park; initial improvements there require community fundraising, while the remainder of the improvements are dependent on sufficient revenues being generated by the park's operations.

Table Two shows estimated minimal annual expenditures and revenues associated with each of ten parks and trails to which the District has already committed. Table Two also includes estimated long-term capital improvement needs for each park and trail.

Table Two shows that, assuming the County of Napa continues to fund the District at its current annual allocation level, the District will be able to generate an additional \$660,000 per year in revenues from operations. Through these combined sources, the District will have the minimal financial resources to operate these ten parks and trails, but would only have at most about \$125,000 annually left over to use as local match in seeking the nearly \$12 million in grants that will be needed to complete all proposed improvements. If the District were able to continue its past track record, it would take about a decade to raise the grant funding needed to complete these ten parks and trails. This is an overly optimistic projection, however, in that it is based on performance during a time when state and federal grants were more readily available than they are today. In addition, the District's past success with grant funding has been substantially better than is typical. Typically, one is doing well to be able to match local dollars with outside grants at a ratio of 1:1. If the District's future performance were similar to this norm, it would take 101 years for the \$125,000 in annual discretionary funds to leverage enough outside grants funds to cover the \$12 million in project completion costs.

In summary, with the District's current level of funding it should be able to develop, open and manage ten regional parks, trails and campgrounds throughout Napa County. However, full buildout of all of the improvements proposed for these ten locations is unlikely to be completed in the foreseeable future given current assured funding levels.

IV. Long-Term Financial Planning

In 2006, when the County Board of Supervisors approved placing formation of the District on the ballot, the Board also committed to funding the District for some initial period of time. Their expectation was that at the appropriate time the District would seek voter approval for a dedicated tax or fee based funding to further support basic District operations and special projects.

In 2007, the Board of Supervisors adopted a policy that allocated 60 percent of the Special Projects Fund to parks and open space purposes. By Board policy, this Fund derives its revenues from a 1.5 percent increase in the Transient Occupancy Tax ("TOT") approved by the voters in 2004.

Since its formation, the District has been financially supported by the County of Napa with allocations of funds derived from the TOT based Special Projects Fund. Using \$2,925,317 of these allocations, the District has successfully leveraged direct non-County grants totaling \$5,343,118 and \$14,387,407 in total non-County of Napa support (including direct and indirect grants, donated land values, value of donated goods and services).

On a direct cash value basis, County support has been leveraged by the District for a ratio of 1.8:1. When all grants, donations, goods and services received by the District and its partners in District-implemented projects is considered, County support has been leveraged out to a ratio of 4.9:1. The ratio has almost certainly been further increased as a result of the the current fundraising campaign to help save historic assets at Bothe-Napa Valley State Park and the adjacent Bale Grist Mill.

In the five years since the District was formed, the prospects for the District obtaining the addition of its own direct permanent funding have both improved and worsened. On the one hand, the District has a positive reputation, has established a solid track record, and is well on the way to having ten parks, trails or campgrounds open to the public. By 2014 when all ten sites will be either fully or partially complete, the public will be able to clearly see what they are getting for their money.

On the other hand, the deep and lingering economic troubles of the past three years, both locally and nationally, have dampened public support for any new taxes, and the collapse of the real estate market has especially dampened property owner support for new parcel taxes. The protracted crisis in the State budget is continuing to drag down the local economy and hinder recovery while shifting some service cost burdens to local agencies.

Excluding one-time grants or endowments, potential long-term funding sources for the District include:

- Expanded revenues from recreational use fee operations. This is the most reliable source of revenues, and is fully within the discretion of the District, but it is limited by market realities and policy considerations.
- Continued County of Napa Special Projects Fund (TOT based) support. This is consistent with the intent of the TOT increase approved by County voters in 2004, but continued funding is not guaranteed (unless it were to be locked-in through long-term contract or made permanent by two-thirds voter approval).
- New countywide parcel tax. The District is authorized by State law to place a parcel tax measure on the ballot; two-thirds voter approval is required for passage.
- New countywide sales tax. With the cooperation of the County, a countywide sales tax measure could be placed on the ballot to fund the District; two-thirds voter approval is required.

- New special assessment on property: The District is authorized by State law to propose special property assessments; a majority vote of property owners would be required. However, funds from special assessments cannot be used for general park and open space purposes. Resulting monies could only be used for purposes where there is a specific and clear benefit to a specific group of properties.

Napa County's current funding commitment to the District continues through 2014. During this time, the District needs to closely monitor rapidly changing economic and political circumstances and be ready to seek approval for addition of a permanent funding source for expanding District needs when and if it appears feasible to do so.

It is beyond the scope of this Master Plan Update to adopt a specific funding strategy. A successful strategy must be constructed in partnership with the County of Napa, other local jurisdictions, and many community groups. However, it is possible at this time to identify some of the key factors to consider. These include:

- A countywide ballot measure in Napa County costs approximately \$150,000 (these are the public costs, not any campaign related costs that supporters and opponents may incur). District affiliated resources simply are not identified at this time for the costs of such an effort.
- A two-thirds level of voter support is extremely hard to obtain, since between 25 and 30 percent of frequent voters in Napa County are predictably opposed to any tax regardless of purpose. Thus, to be successful, there cannot be any credible, organized, or motivated opposition.
- An ample ramp-up period would be necessary (perhaps two years) for supporters to build the kind of campaign needed to obtain two thirds voter confidence, even with no competition on a ballot from another tax measure.
- Voter resistance to parcel taxes is typically stronger than it is to sales taxes. Some voters regard parcel taxes as more regressive than sales taxes, while other voters dislike taxes on property more than taxes on consumption. As a result, it is very difficult to get two-thirds voter approval for a parcel tax unless the dollar amount is exceedingly small (generally on the order of \$10 or less per parcel per year). In recent years, only school districts have had much success passing parcel taxes, and they require a lower 55% threshold for approval, as opposed to the 66% threshold which the District would face.
- A \$10 per year parcel tax in Napa County would generate less than \$450,000 per year. By comparison, a ½ percent increase in sales tax in Napa County would generate approximately \$2.8 million per year in current dollars.
- Obtaining voter approval for continuing an existing tax (which would still face a 66.7% approval threshold) is much easier than adding an entirely new tax. The only existing tax in Napa County that has the potential to be continued, but with new or expanded purposes, is the original Measure A ½ percent sales tax that helps fund the flood control project. That tax is scheduled to expire in 2018, however, repurposing of that funding source is currently being considered as a way to either pay for streets and roads or perhaps even build a new county jail and public safety facility.
- It would be more difficult to obtain voter approval for a new tax to support the District if the revenues simply replaced what the County of Napa currently provides using the existing Transient Occupancy Tax ("TOT"). When the TOT was increased, it was with the stated but informal understanding that it would be used for purposes such as parks and open space. To be successful at the ballot box, any proposal for a new tax would thus likely need to be coupled with a maintenance of commitment by the County Board of

Supervisors related to continuing allocations of the existing TOT out of its dedicated Special Projects Fund for parks and open space purposes.

- To be compliant constitutionally with Proposition 218, a special assessment would have to demonstrate clear benefit to the local property owners, and only to the extent that it benefits each specific property owner. Special assessments cannot be used for general park and open space purposes.

The continuation of existing funding and its enhancement for the District is a serious strategic policy determination which can only be initiated by the Board of Supervisors (for the intended TOT allocation) or the District Board of Directors (direct tax or assessment). Confirmation of these policy decisions would ultimately rest with the voters of Napa County.

To help inform the development of a long-term funding strategy for the District, three service scenarios are presented below. These scenarios describe the level of service that the District could provide at each of three different levels of local funding.

Scenario One: Status Quo

The first scenario describes what the District can be expected to accomplish assuming a minimal level of local funding approximately equivalent to the level of funding the County currently provides. As discussed in the previous section, at this level of funding the District has the ability to manage, operate, and over time complete ten anticipated parks, trails and campground facilities. This will be a major achievement, one that the District can be proud of, and one that justifies the support and trust given by the County Board of Supervisors.

By way of comparison, when formation of the District was first being considered by the County of Napa, County staff estimated that for an annual County subsidy of about \$750,000 it would be possible for the County to establish and operate only two to three regional parks.

Although the District is doing exceedingly well compared to that initial projection, it is not realistic to expect it to be able to continue its recent success in leveraging outside funds. State, federal, and private foundation grant programs are running out of funds and it is unclear when new funding will be forthcoming.

As a result, under Scenario One, full completion time for the ten projects is, at least, several decades away. In addition, under this scenario the District will have very little ability to acquire and protect any more important watersheds and natural habitats, undertake any new restoration projects, or fill in geographic and functional gaps in outdoor recreation infrastructure. The District will not have the capacity to complete the Bay Area Ridge Trail through Napa County, nor the Napa Valley Crest Trail circling the Napa Valley. It will not be able to expand its youth outdoor education programs and full stewardship engagements beyond their current limited scope.

Scenario Two: Modest Expansion

For discussion purposes, this scenario assumes the amount of locally generated funding approximately doubles from over \$600,000 to \$1.2 million annually (or roughly equivalent to a new \$13 annual parcel tax made to augment the existing County allocation to parks and open space from the Special Projects Fund). Under this

assumption, the amount of discretionary money available for new projects, after administrative, maintenance, and operational expenses are covered, would increase from about \$125,000 to about \$725,000.

This increased level of discretionary funding means the District would be able to fully complete ten parks, trails, and campgrounds within about a decade. It would also enable the District to have at least some modest capacity to acquire key parcels when they become available. Having this capacity is critical if the District is to make progress on the Napa Valley Crest Trail, the Bay Area Ridge Trail, and other regional trail connections. This capacity is also necessary if the District is to successfully preserve some of the more important local habitats and habitat connectivity.

Given land values in Napa County, the amount of land the District could acquire each year would be quite limited under Scenario Two. However, it would at least provide seed money for attracting outside grants and provide some hope that the District would be able to take advantage of opportunities when they arise.

Scenario Three: Full Stewardship

A fundamental part of the District's mission is to protect and preserve important open spaces in Napa County, such as key watersheds, prime wildlife habitat, wildlife corridors, areas with unique and diverse native species, and areas suitable for recreation in natural settings.

Scenario One provides little chance that the District will be able to protect additional open space lands, unless they are donated, and even then the District's ability to manage additional lands would need to be carefully evaluated before taking on new properties. Under **Scenario Two**, the District would be able to respond to a few key land acquisition opportunities, but many others would be lost due to the District's lack of capacity.

Scenario Three assumes voters approve an annual local funding stream of \$3 million, which is approximately what would be generated by a one-eighth percent sales tax.

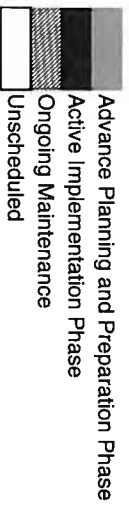
This level of funding would be sufficient to enable the District to: 1. provide the highest level of stewardship for the lands and resources it manages; 2. take advantage of most opportunities to acquire key parcels as they become available; and 3. continue to expand outdoor recreational opportunities for the enjoyment of residents and tourists alike.

A growing body of studies nationwide shows that proximity to well-funded parks and trails adds considerable value to a community. Evidence points to increased property values, improved mental and physical health through exposure to nature and by outdoor recreation, and benefits to the local economy that accrue from park activities and operations as well as retail purchases made locally by both park employees and visitors. For a destination like Napa County, the addition of park sites may draw more visitorship which could well translate into additional hotel room stays. Regional parks situated in the Napa community are an asset well worth public investment.

Over the past six years The Napa County Regional Park and Open Space District has initiated and is well on the way to opening ten significant parks, trails, and campgrounds to public use. Now that this system is taking shape, it is time for the District to engage its partners in a discussion about what park and open space services the community wishes the District to provide going forward... and how best to fund them.

Table 1 Project Implementation Timeline

The time frames shown here represent the earliest possible implementation dates, and assume projects prove to be feasible. Actual implementation will vary, generally with later implementation than shown, since most projects depend on approvals and actions by partners beyond the control of the District, as well as on funding which must first be obtained. Tier One projects are those which will receive priority consideration for limited funding and staffing. The meaning for the shading used in the charts is indicated below:



Project No.

2011 2012 2013 2014 2015 2016 Status

Goal A. Provide opportunities for outdoor recreation through the development of a system of parks, trails, water resources, open space and related facilities

Project No.	Description	2011	2012	2013	2014	2015	2016	Status
A.1	Oat Hill Mine Trail Improvements							Tier One
A.2	Milliken Creek Trails and Picnic Area Development							Inactive
A.3	Camp Berryessa Redevelopment							Tier One
A.4	Rector Ridge/Stags Leap Ridge Trail Development							Tier Two
A.5	Napa River and Bay Trail Phase I Development							DONE
A.6	Napa River and Bay Trail Phase II Development							Tier One
A.7	Lake Hennessy North Shore Trail Development							Tier One
A.8	Napa River Ecological Reserve Public Access Improvements							Tier One
A.9	Newell Preserve Access Development							Inactive
A.10	Lake Berryessa Trail Development							Tier Two
A.11	Berryessa Peak and Blue Ridge Public Access Development							Tier One
A.12	Berryessa Vista Wilderness Park Development							Tier Two
A.13	Pope and Putah Creeks Trail Development							Tier Two
A.14	Skyline Park Improvements Phase II							Inactive
A.15	Camp Berryessa to Knoxville Recreation Area Trail Development							Inactive
A.16	Napa Crest Trail Planning							Tier One
A.17	Napa River Access Planning							Inactive
A.18	San Francisco Bay Trail Planning in Napa County							Tier One
A.19	Bay Area Ridge Trail Planning in Napa County							Tier One
A.20	Backcountry Camping Facilities in the Palisades Area							Inactive
A.21	River-to-Ridge Trail Easement Resettlement							DONE
A.22	Moore Creek Trails, Picnic Area and Camping Facilities Development							Tier One
A.23	Napa River Water Trail Planning							Inactive
A.24	Napa Valley Greenway / Vine Trail Development							Tier One
A.25	Henry Road/Milliken Peak Area Trail Development							Tier Two
A.26	Countywide Trail Network Planning							Tier Two
A.27	Spanish Valley Park Development							Tier One
A.28	Crystal Flats Park Development							Tier One
A.29	Stone Corral Park Development							Tier One
A.30	Bothe-Napa Valley State Park							Tier One
A.31	Oat Hill Mine Trail North and Mine Cleanup							Tier Two

Table 1 Project Implementation Timeline (page two)

Table Two: Projected Expenditures and Revenues by Functional Unit

	annual expenditures		annual revenues	Long-term capital needs	
	administration	field operations			
Napa River and Bay Trail	\$5,000	\$10,000	\$0	\$8,000,000	
Napa River Ecological Reserve	\$5,000	\$20,000	\$0	\$250,000	
Oat Hill Mine Trail including northern extension	\$5,000	\$5,000	\$0	\$100,000	
Berrysessa Vista Wilderness Park including access trails	\$1,000	\$5,000	\$0	\$500,000	
Berrysessa Peak Trail	\$1,000	\$5,000	\$0	\$0	
Moore Creek Park including Lake Hennessey	\$5,000	\$30,000	\$10,000	\$300,000	
Camp Berrysessa	\$25,000	\$150,000	\$150,000	\$2,500,000	
Skyline Park	\$5,000	\$0	\$0	\$0	
Spanish Valley, Crystal Flats and Stone Corral	\$20,000	\$20,000	TBD	TBD	
Bothe-Napa Valley State Park*	\$25,000	\$500,000	\$500,000	\$250,000	
All other projects, including administration, insurance, legal obligations, public involvement, planning and implementation	\$300,000				
	Subtotal	\$397,000	\$745,000	\$660,000	\$11,900,000
	Net Annual Expenditures				\$482,000
	Annual grant from Napa County				\$600,000
	County grant available for use on capital projects				\$118,000
Years to complete capital improvements (based on past experience)			9		
Years to complete capital improvements (50% local match)			101		

*Note: The long-term capital needs for Bothe-Napa Valley State Park are much higher than shown; the figure here is only the initial target under the District's five year agreement with the State.



Napa County Regional Park
and Open Space District

Harold Kelly
Director Ward One

Tony Norris
Director Ward Two

Guy Kay
Director Ward Three

Dave Finigan
Director Ward Four

Myrna Abramowicz
Director Ward Five

DRAFT MINUTES

BOARD OF DIRECTORS REGULAR MEETING

Monday April 9, 2012 2:00 P.M.
1195 Third Street, Third Floor, Napa, CA 94559

1. Call to Order and Roll Call

Directors Present: Harold Kelly, Myrna Abramowicz, Guy Kay, Tony Norris.

Director Dave Finigan was excused.

Staff present: John Woodbury, Chris Apallas, Melissa Gray.

2. Public Comment

None.

3. Set Matters

None

4. Administrative Items

A. Consideration and potential approval of Minutes of Board of Directors regular meeting of March 12, 2012.

Minutes were approved as presented.

HK-GK-MA-TN-DF

X

B. Consideration and potential approval of the following actions related to the operation and management of Bothe-Napa Valley State Park and the Bale Grist Mill State Historic Park:

a. Approval of policy on the use of donations made to the District in support of Bothe-Napa Valley State Park and the Bale Grist Mill State Historic Park.

Director Myrna Abramowicz announced that the district has received \$100,898.68 in donations so far.

Directors voted to approve a policy on the use of donations.

HK-MA-GK-TN-DF

X

- b. Capital improvement priorities

Directors voted to adopt general principles about how project priorities will be determined as modified.

HK-GK-TN-MA-DF

X

- c. Appointment of District representatives to joint NVSPA/NCRPOSD Policy Coordinating Committee.

Directors appointed Myrna Abramowicz and Guy Kay to represent the District on the committee.

- d. Public Hearing on rate changes for the Bale Grist Mill, for the yurts

Directors voted to change fee's as follows;

1. Grist Mill Tour Fee.

Adults (18 and over) \$5 (currently \$3)

Children (6 to 17) \$2 (no change)

Children (5 and younger) free (no change)

2. Yurts.

21 foot diameter yurts: Friday-Sunday \$75/night; Monday-Thursday \$60/night

16 foot diameter yurts: Friday-Sunday \$70/night; Monday-Thursday \$55/night

3. Discounts.

Annual Day Use Pass. Set at \$70/year.

Authorization to experiment with various types of discounts and incentives to see if off-peak day use and revenues can be increased.

HK-MA-TN-GK-DF

X

- e. Approve professional services contract with Jeanne Marioni to provide volunteer coordination and community outreach services, in an amount not-to-exceed \$14,250.

Directors voted to approve the contract with Jeanne Marioni.

GK-HK-MA-TN-DF

X

- C. Consideration and potential approval of revisions to the FY 2011-12 District budget.

Directors voted to adopt the budget department totals as described and revised.

GK-HK-MA-TN-DF

X

- D. Consideration and potential authorization to release the District's draft Master Plan Update for public review (to be provided under separate cover prior to the meeting).

Directors voted to release the draft Master Plan Update.

MA-HK-GK-TN-DF

X

E. Receipt of report on expenditures, encumbrances, donations and grants approved by the General Manager.

John Woodbury gave the report. No action taken.

F. Review of the District Projects Status Report.

John Woodbury gave the report.

5. Announcements by Board and Staff



6. Agenda Planning

7. Adjournment

Meeting was adjourned to the regular Park & Open Space District Meeting of May 14, 2012.

TONY NORRIS
PRESIDENT

ATTEST:

MELISSA GRAY
District Secretary

Key

Vote: HK = Harold Kelly; TN = Tony Norris; GK = Guy Kay; DF = David Finigan; MA = Myrna Abramowicz

The maker of the motion and second are reflected respectively in the order of the recorded vote.

Notations under vote: N = No; A = Abstain; X = Excused



**Napa County Regional Park
and Open Space District**

Harold Kelly
Director Ward One

Tony Norris
Director Ward Two

Guy Kay
Director Ward Three

Dave Finigan
Director Ward Four

Myrna Abramowicz
Director Ward Five

MINUTES

BOARD OF DIRECTORS REGULAR MEETING

Monday May 14, 2012 2:00 P.M.
1195 Third Street, Third Floor, Napa, CA 94559

1. Call to Order and Roll Call

Directors present: Guy Kay, Myrna Abramowicz, Dave Finigan, Harold Kelly, Tony Norris,
Staff present: John Woodbury, Chris Apallas, Melissa Gray

2. Public Comment

None

3. Set Matters

None

4. Administrative Items

A. Consideration and potential approval of Minutes of Board of Directors regular meeting of April 9, 2012.

Continued to the meeting of June 11, 2012

B. Consideration of the following matters related to the operation and management of Bothe-Napa Valley State Park and the Bale Grist Mill State Historic Park:

a. Public Hearing and potential adoption of resolution approving rate changes for the Bothe-Napa Valley State Park including the Bale Grist Mill.

Directors voted to adopt Resolution 12-1
MA-DF-HK-GK-TN

b. Status report (oral report; no action)

John Woodbury gave the report.

C. Consideration and potential adoption of resolution supporting the proposed Berryessa Snow Mountain National Conservation Area (oral report; draft resolution in agenda packet)

Directors voted to adopt Resolution 12-2 supporting the proposed conservation area.
GK-DF-HK-MA-TN

D. Receipt of report on expenditures, encumbrances, donations and grants approved by the General Manager.

John Woodbury gave the report.

E. Review of the District Projects Status Report.

John Woodbury gave the report with discussions on Napa River Bay Trail, Blue Ridge Berryessa Peak Trail, Camp Berryessa, Lake Hennessey, Moore Creek, Oat Hill Mine Trail, Spanish Valley, Vallejo Lakes.

5. Announcements by Board and Staff

- Myrna Abramowicz announced the opening ceremonies for the Napa River Bay Trail completion/dedication on June 2, 2012
- Myrna Abramowicz announced that the Governor's office rescinded the proposal for the purchase of Skyline Park
- Myrna Abramowicz announced Thursday May 24, 2012 at 7:00 pm, at the Copia theatre, will be the Napa Valley Historical Ecology book signing
- Myrna Abramowicz gave congratulations to Barry Christian for receiving the Outstanding Volunteer Service Award from American Canyon
- Myrna Abramowicz announced the Vine Trail annual meeting will be held on May 23, 2012
- Dave Finigan announced an Appreciation breakfast to be held for volunteers of Bothe State Park on June 9, 2012
- Guy Kay announced a joint meeting with the BOS and Calistoga City Council for an update on Bothe State Park and Bale Grist Mill efforts
- Tony Norris announced the opening of Glenn Cove Water Front Park dedication on June 16, 2012
- John Woodbury announced that the Sportago company participated in Cheers in St. Helena and will dedicate some of their proceeds to the Park District

6. Agenda Planning

Set Special Meeting in May and June for Budget deliberations.

Next Regular Board Meeting: Monday, June 11 2012, 2:00 p.m., 1195 Third Street, 3rd floor

- John Woodbury announced need to schedule 2 special meetings - May 24th 2:00 pm release draft budget – June 28th 2:00 consider and adopt budget
- Myrna Abramowicz stated she would like to hear more of realignment of county departments and how it fits in with the district

7. Adjournment

Adjourned to the Special Park and Open Space District meeting of May 24, 2012.

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TONY NORRIS, Board President

ATTEST:

MELISSA GRAY, District Secretary

Key

Vote: HK = Harold Kelly; TN = Tony Norris; GK = Guy Kay; DF = David Finigan; MA = Myrna Abramowicz

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Napa County Regional Park
and Open Space District

Harold Kelly
Director Ward One

Tony Norris
Director Ward Two

Guy Kay
Director Ward Three

Dave Finigan
Director Ward Four

Myrna Abramowicz
Director Ward Five

MINUTES

BOARD OF DIRECTORS SPECIAL JOINT MEETING WITH THE COUNTY OF NAPA BOARD OF SUPERVISORS

Tuesday May 8, 2012 9:30 A.M.
1195 Third Street, Third Floor, Napa, CA 94559

1. Call to Order and Roll Call

Directors present: Guy Kay, Myrna Abramowicz, Dave Finigan, Harold Kelly, Tony Norris,
Staff present: John Woodbury, Melissa Gray

2. Public Comment

None.

3. Joint Meeting with the County of Napa Board of Supervisors to discuss and potentially provide direction to staff regarding the following topics:

- a. An updated Master Plan for the Napa County Regional Park and Open Space District, including long-term funding options for the District;
- b. Status report regarding District operation of Bothe-Napa Valley State park and the Bale Grist Mill State Historic Park;
- c. State plans to surplus property and efforts to acquire Skyline Wilderness Park; and
- d. Proposed federal legislation for the creation of a Berryessa Snow Mountain National Conservation Area.

Informational discussions. No actions taken.

4. Adjournment

Adjourned to the Regular Park and Open Space District meeting of May 14, 2012.

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TONY NORRIS, Board President

ATTEST:

MELISSA GRAY, District Secretary

Key

Vote: HK = Harold Kelly; TN = Tony Norris; GK = Guy Kay; DF = David Finigan; MA = Myrna Abramowicz

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**Napa County Regional Park
and Open Space District**

Harold Kelly
Director Ward One

Tony Norris
Director Ward Two

Guy Kay
Director Ward Three

Dave Finigan
Director Ward Four

Myrna Abramowicz
Director Ward Five

MINUTES

BOARD OF DIRECTORS SPECIAL MEETING

Thursday May 24, 2012 2:00 P.M.
1195 Third Street, Third Floor, Napa, CA 94559

1. Call to Order and Roll Call

Directors Present: Harold Kelly, Myrna Abramowicz, Guy Kay, Dave Finigan and Tony Norris.
Staff present: John Woodbury, Chris Apallas, Melissa Gray.

2. Public Comment

None.

3. Budget for FY 2012-13

Consideration of draft budget for FY 2012-13 and release for public review and comment until June 28, 2012.

Directors voted to authorize release of the 2012-13 budget for public comment.
MA-GK-DF-HK-TN

4. Adjournment

Meeting was adjourned to the regular Park & Open Space District Meeting of June 11, 2012.

TONY NORRIS
PRESIDENT

ATTEST:

MELISSA GRAY
District Secretary

Key

Vote: HK = Harold Kelly; TN = Tony Norris; GK = Guy Kay; DF = David Finigan; MA = Myrna Abramowicz

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Napa County Regional Park
and Open Space District

STAFF REPORT

Date: June 11, 2012

Agenda Item: 4.C

Subject: Consideration and potential approval of Amendment #1 to Agreement 08-12 with Options 3, adding watering duties at the Napa River Ecological Reserve and increasing compensation by \$75 per week for weeks when watering is required, for a total annual compensation increase of not to exceed \$2,250

Recommendation

Approve Amendment #1 to Agreement No. 08-12.

Background

On December 8, 2008 the Board approved Agreement No. 08-12 with Options 3, a non-profit organization, to perform regular weekly cleanup on the Napa River Ecological Reserve. Options 3 runs three group homes in Napa for young adults with mental illnesses. The contract has resulted in excellent maintenance of the Reserve, while also assisting a local non-profit and providing an opportunity for its residents to perform a useful task and earn pocket change.

Meanwhile, for the past three years the District has been working to remove invasive species growing in the front meadow at the Reserve. As part of this project, school groups have planted several dozen native plants along a new interpretive pathway as well as throughout the meadow. These plants will need to receive supplemental watering during dry weather for the first two years until the plants get established.

Options 3 has agreed to take on the tasks of watering these plants, in exchange for an increase in the contract payment for those weeks when watering is necessary.

These watering costs will be reimbursed by the Coastal Conservancy grant which is funding much of our work at the Reserve.



Napa County Regional Park
and Open Space District

STAFF REPORT

Date: June 11, 2012

Agenda Item: 4.D

Subject: Consideration and potential approval of extensions to December 31, 2012 for Agreements 10-12 with Delta Consulting and 11-06 with Jacobsen and Associates, for engineering and design work at Moore Creek.

Recommendation

Approve extensions to the terms of Agreements No. 10-12 and 11-06 to December 31, 2012.

Background

On July 12, 2010, the Board of Directors approved Agreement No. 10-12 with Delta Consulting and Engineering of St. Helena to prepare designs and specs for the composting toilet buildings at Moore Creek. The original contract was for \$6,960. The agreement was amended in May 2011 to add design of the alternative septic system for the ranch house at Moore Creek, and increase the contract by \$7,440. On June 6, 2011 this contract was amended to extend the term until June 30, 2012. On May 24, 2012 the contract was increased by an additional \$3,800, to pay for additional engineering calculations for the ramp/path that will be required for the composting toilet building. Due to delays with the permit review for this work, the term of the agreement should be extended to December 31, 2012.

On June 13, 2011, the Board approved Agreement No. 11-06 with Jacobsen and Associates to prepare architectural plans and specifications for the composting toilet structures. This agreement expires on June 30, 2012. Due to delays in the preparation of the civil drawings, there is a small amount of work left for the architect to complete. To provide time for this work the term of the agreement should be extended to December 31, 2012.



**Napa County Regional Park
and Open Space District**

STAFF REPORT

Date: June 11, 2012

Agenda Item: 4.E

Subject: Receipt of report on expenditures, encumbrances, donations and grants approved by the General Manager

Recommendation

Receive the report.

Background

Section III.A (7) authorizes the General Manager to bind the district for supplies, materials, labor and other valuable consideration, in accordance with board policy and the adopted District budget, up to \$10,000 for non-construction purposes and up to \$25,000 for construction purposes, provided that all such expenditures are subsequently reported to the Board of Directors. Section III.A(8) of the By-Laws authorizes the General Manager to apply for grants and receive donations, subject to reporting such actions to the Board of Directors. Pursuant to this authorization, the following information is provided to the Board.

Date	Journal #	Purpose	Recipient	Amount
5/9/2012	AP00228302	SP name tags	NAPA VALLEY ENGRAVING & PLAQUE CO	\$156.00
5/9/2012	AP00228302	SP materials	CENTRAL VALLEY BUILDERS	\$339.30
5/16/2012	AP00228563	SP patches reimbursement	CJ YIP & ASSOCIATES	\$92.50
5/9/2012	AP00228302	MC pool supplies	DIAMOND QUALITY WATER FEATURES	\$175.97
5/16/2012	AP00228563	MC materials reimbursement	CJ YIP & ASSOCIATES	\$533.90
5/16/2012	AP00228563	NRER materials reimbursement	CJ YIP & ASSOCIATES	\$45.77

In addition to the above expenditures, the General Manger entered into a contract with Zentraal in an amount not to exceed \$3,000 to make various fixes and updates to the District web page.

Napa County Regional Park and Open Space District

Plan of Projects
Status Report
 June 11, 2012

<u>Name of Project</u>	<u>Description</u>	<u>Status</u>
Bay Area Ridge Trail Realignment	Amendment to the proposed alignment of the Bay Area Ridge Trail extend north to the Oat Hill Mine Trail	Ridge Trail Board has approved evaluating the amended alignment. District staff is working with the Ridge Trail and other partners to prepare the evaluation. Sonoma County agency staff have prepared an initial analysis of trail alignments on the Sonoma side of the Napa-Sonoma border. A proposed realignment for the Napa portion of the route has been prepared and is now under review by Ridge Trail and Sonoma staff, and should be available for BOD review in the near future.
Bay Area Ridge Trail Tuteur Loop	Assignment of Tuteur Loop Ridge Trail easement from the Bay Area Ridge Trail to the District	The Bay Area Ridge Trail Council obtained a donated easement from the Tuteur family and constructed a section of Bay Area Ridge Trail adjacent to Skyline Park. The Council wishes to transfer this easement to the District. Staff for the District and Council have gathered all the relevant documents, and initiated discussion with the Tuteur family to determine if there are any issues or amendments that should be considered. Next steps are to complete legal review of the documents, make amendments if warranted, obtain the consent of the Coastal Conservancy (who funded the trail construction), and then execute the assignment. <u>Completing transfer of the easement has been temporarily put on hold until staff workload eases.</u>
Bay/River Trail -- American Canyon to Napa	An 8+ mile recreational trail between the cities of American Canyon and Napa generally following the Napa River and interior levees of associated wetlands.	Phase Two--Green Island Road to Soscol Ferry Road Questa has completed a revised the draft PUC permit application for a public crossing of the SMART tracks. SMART, NRCA and the PUC have verbally agreed to allow the railroad crossing; formal concurrence is now being sought. District staff is continuing to work with SMART to get their formal approval. LSA Associates has completed a biological survey for the Fagan Marsh area; based on the results, DFG has indicated they do not want the trail alignment to follow the levee on the north side of Fagan Marsh; District staff is now reviewing the feasibility of an alternative alignment. DFG, the Bay Trail Project and the Coastal Conservancy are funding the preparation of the supplemental environmental analysis for the section of the trail next to DFG's ponds 9 and 10; this work is being handled by Ducks Unlimited on behalf of DFG. District staff met with the involved parties on May 25, 2011 and again on November 9, 2011 to resolve questions, and is continuing to meet to address questions about the scope of additional CEQA review. DU has completed their draft review, including cost estimates. District staff together with Napa Sanitation District staff toured two other water treatment facilities that have segments of the Bay Trail going through or past their facilities.
Phase Three--Soscol Ferry Road to Napa Pipe		All permits and permissions have been obtained, and construction bid documents are done. Caltrans has determined the project is eligible for federal Transportation Enhancements grant funds, and has approved NEPA review for the project. Staff is now completing Caltrans' extensive paperwork needed to obtain the funds. The goal was to to construct the project May-June 2012, but Caltrans approval will not be ready in time. Hopefully the funding can be extended, but this is not guaranteed.
Berryessa Estates	Acquire 480 acres next to Berryessa Estates from BLM at no fee through their Recreation and Public Purpose Act procedure. Would serve as a wilderness park for local residents eventually be the northern trailhead for a trail between Berryess Estates and Pope Canyon.	The District met with BLM in mid-January 2011 to discuss how to speed up BLM's process for the no-fee transfer of this property. Another meeting was held August 5, 2011 to try and speed up the BLM processing of this application. CDF and the Pope Valley Volunteer Fire Department have added a proposal to construct a fire substation on a corner of the property. A community meeting was held March 2009 to get input from the community. The District has completed the donation to the District of a small, 0.2 acre property that provides critical access to the northeast corner of the property. The District has allowed excess soil from a nearby public project to be disposed of on this property, which saves them money and facilitates the eventual construction of the fire substation; staff is working on a drainage easement to the County to assure the County takes care of the extension of the storm drain under this new fill. CDF crews did extensive fire break work in 2009 through 2011 to protect the residences next to the BLM land.
Berryessa Vista	Planning and stewardship of this 224 acre wilderness park.	Volunteers working with the District have completed detailed GIS mapping showing all existing roads, creek crossings, vista points and potential campsites. Continuing damage by off-road vehicles trespassing on the property was noted; staff is developing a plan for how to stop the trespass. As a first step, a letter was sent to all property owners in that area introducing the District, explaining the deed restriction prohibiting off road vehicles, and asking for their cooperation. No further work is anticipated until Lake Berryessa Trail planning is completed by Berryessa Trails and Conservation. District staff has been meeting with Reclamation, their consultants and interested parties on the trail planning and prioritization. An inholding between the District's property and BLM property is available for purchase; the land trust has agreed to pursue purchase of the property, with the understanding that the District is interested in acquiring the property from the land trust at a future date when funding is available.

<p>Blue Ridge/Berryess Peak Trail</p> <p>Obtain right of way and construct trail to provide public access to extensive federal lands on Blue Ridge and to Berryessa Peak</p>	<p>Obtained donated trail easement from the Ahmann family to close gaps between existing public lands on Blue Ridge. Undertook a reconnaissance of the trail route in December 2008. Based on this reconnaissance, a revised easement description was drafted, approved by the landowner and recorded. Botanical surveys field work needed for CEQA review is complete. At Negative Declaration and Use Permit hearing was approved December 16, 2009 by the County Planning Commission. An Operations and Management Plan has been approved by the property owner and the District. There were volunteer trail building work parties in November 2010 and January, February and March and April 2011 working on the easement section of the trail. BLM staff on April 11th inspected the proposed trail alignment where it crosses BLM land. District and BLM staff meet on August 5, 2011 to determine how to speed completion of BLM review of this project. BLM's biologist inspected the alignment on September 17, 2011. Volunteer work parties were led by Yolo Hiker in December 2011 and January, February and March 2012. <u>The District is scheduled to meet with Fish and Game June 15, 2012 to discuss signage at the trailhead on DFG property.</u></p>
<p>Camp Berryessa</p> <p>Redevelopment of former Boy Scout Camp into a group/environmental education camp.</p>	<p>CEQA and NEPA review is complete, as is the Use Agreement between the District and Reclamation. A grant for \$50,000 to help with construction has been provided by the Mead Foundation, together with a \$1.5 million grant from the State Coastal Conservancy. The contract for preparation of plans and specifications with Psomas was approved by the Board at its October meeting, and Psomas is now in the first phase of the design work. A meeting of potential future users was held September 22, 2011. A coordination meeting with Reclamation was held in November, 2011. The District has contracted for labor compliance monitoring for the construction work. Efforts to reuse the existing well proved unsuccessful, though water quality tests did demonstrate the groundwater in the area is of acceptable quality. <u>Reclamation has decided that the new well requires another round of NEPA review since it will be located approximately 50 feet from the location of the existing well.</u> The camp will likely open in the fall of 2013</p>
<p>District Non-profit Foundation</p> <p>Organize a non-profit foundation to raise funds for District projects</p>	<p>The District Board has approved the goals, objectives and basic structure for a non-profit foundation to assist the District with fundraising. Formation of the foundation will likely be timed to the opening of Camp Berryessa.</p>
<p>Lake Hennessey North Shore Trails</p> <p>Would open up several miles of existing dirt access road, and construct approximately 1 mile of new single track trail, into a loop trail system on the north side of Lake Hennessey, and connecting to the planned Moore Creek Open Space Park trail system.</p>	<p>The Napa City Council in November, 2009 directed city staff to work with the District to finalize an agreement for the proposed Hennessey trails. A plant survey of the new section of trail was completed on April 3, 2010. City and District staff have come to an agreement on the extent of improvements and operational parameters, and the District approved a Mitigated Negative Declaration on February 14, 2011. The City and District are now working to complete a draft agreement for approval by both agencies; the City's legal department has completed its review of the draft agreement. <u>District and City staff met April 11th to resolve differences with the draft. Most issues have now been worked out; there remains one substantive issue related to equestrian access which should be resolved shortly.</u> The earliest this area could be opened to the public is fall of 2013.</p>
<p><u>Master Plan Update</u></p> <p>First scheduled update to the Master Plan adopted in January 2009</p>	<p>Board adhoc committee appointed. Methodology for doing update has been agreed upon. Project was delayed due to competing demands on staff time (primarily the effort to keep Napa's state parks from closing). A draft update has been prepared by staff working with the Board ad hoc committee for the Master Plan update <u>and released by the Board at the April 9, 2012 meeting for public comment. The plan is scheduled for consideration and adoption by the Board at its June 2012 meeting.</u></p>
<p>Moore Creek Open Space Park Development</p> <p>Development of open space park on 673 acres acquired by the District adjacent to City of Napa watershed lands at Lake Hennessey to protect habitat, provide recreational trails, and overnight camping facilities.</p>	<p>All discretionary permits have been obtained, and park improvements are underway. The County road department completed paving of the entryway driveway in November 2012. The plans and specifications for the restroom facilities are complete, and the building permit application has been submitted. The design of the new septic system for the ranch house has been approved by the Regional Water Quality Control Board, and is now before the County for permits. The eastern boundary survey is complete except for a small amount of flagging, and several fencing contractors are preparing bids for the work. More trailwork and french broom pulling was done at the December 2011 and January and February 2012 volunteer work weekends. The ranch house was used by VOCAL for a crew leader training in March, and a Land Trust first aide training in February. <u>An elementary school group stayed at the ranch house and pulled French Broom in exchange for their visit.</u> The park is expected to open to the public in the fall of 2012.</p>
<p>Napa River Ecological Reserve Restoration</p> <p>Remove invasive plants and restore native vegetation in the entryway meadow, replace damaged signage and information panels, restore the interior trail and interpretive elements, and if feasible install a seasonal bridge, using a \$100,000 grant from the State Coastal Conservancy.</p>	<p>The CCC did mechanical and chemical weed removal and installed an all-weather surface on the trail from the parking area to the river levee, in May and June 2010. Additional invasive weed removal, mapping, and cleanup was done by volunteers on numerous occasions in 2010 and 2011. The District has used grant funding to bring several thousand students to the site to study ecology of the area and assist with the habitat restoration. Staff met with invasive plant control specialists on June 3, 2011 to evaluate eradication efforts to date and plan next steps. Native plant cuttings gathered from the reserve were propagated and planted by volunteers in Dec 2011 and Jan 2012. Supplemental grant funding for the restoration work was awarded by the County Wildlife Commission and the Conservancy his willing to extend the termination date for their grant, in light of the delays to the project caused by the State's budget problems. DFG has agreed to a simplified approval process. District staff met with DFG on December 8, 2011 to agree on work plans for 2012. Several school field trips have been held since the beginning of the calendar year. <u>Both the Coastal Conservancy grant and the Wildlife Commission grant the District received to pay for restoration work have had their deadlines extended until March and June of 2013. This time extension will allow us to continue invasive weed removal.</u></p>
<p>Oat Hill Mine Trail</p> <p>Improvements to first 1/2 mile of trail next to Calistoga</p>	<p>The litigation holding up this project has been successfully concluded, meaning the District can now complete repairs to the first 1/2 mile of the trail. Because of the cash flow needs of the Napa River and Bay Trail project, completion of the work on the Oat Hill Mine will be delayed until summer of 2012. Several of the trail sign posts have been vandalized and will need to be replaced. <u>The District is continuing to work with Tulevome on a project to clean up the Twin Peaks and Corona Mines, in the hopes this may enable the District to safely open the northern Oat Hill Mine Trail for public use.</u></p>
<p>Oat Hill Mine Trail</p> <p>Transfer of 40 acre parcel from BLM</p>	<p>The District in 2008 applied to BLM for a non-fee transfer to the District of a 40 acre parcel at Maple Springs on the Oat Hill Mine Trail; this application is pending. Staff met with BLM in February 2011 to discuss how to speed up this transfer; another meeting with the same topic was held August 5, 2011.</p>

Rector Ridge/Stags Leap Ridge Trail	Construction of staging area and 6+ miles of Ridge Trail climbing east from Silverado Trail near Rector Creek.	CEQA on this project was completed several years ago--staff is preparing an update to the Negative Declaration due to the passage of time since the original approval. The project concept has been approved by the District Board, and is being positively viewed by the Veterans Home administration. Veterans Home staff have been having difficulty figuring out what approval process is needed, because of ongoing discussions at the state level about the appropriate roles and future programs for the Veterans Home. District and Veterans Home staff have discussed possible short-terms steps that can be taken to get the project moving. Key management staff at the Veterans Home retired in November 2010, so progress is delayed pending the filling of their vacant positions.
River to Ridge Trail	Lot line adjustment to legalize River to Ridge Trail as constructed (it currently encroaches on private property in two locations)	Deeds accomplishing the adjustment in property boundaries between Syar and the State have been recorded. If the County ends up not being able to purchase Skyline Park, including the area with the River to Ridge Trail, then the County and the state will need to record a new trail alignment easement description.
Skyline Park Protection	Purchase of Skyline Park from the State	Three past legislative efforts to authorize sale to the County failed due to unrelated disagreements between the state legislature and administration. Separately, the County in September 2009 approved a new park overlay zone and an updated Master Plan for Skyline Park. A fourth legislative effort by Assemblymember Evans in 2010, sponsored by Napa County and supported by the District, was approved by the legislature and signed by the Governor. The County and state General Services have agreed on an appraisal process for determining the fair market value purchase price. The County has retained an appraiser acceptable to the State and a draft appraisal is now being reviewed by the County and the State. In late April 2012 the state indicated they were rescinding their offer to sell the park even at the unencumbered estimated value, and were going to prepare their own appraisal. <u>Acquisition efforts are on hold until the State completes its revised appraisal.</u>
Spanish Valley, Crystal Flats and Stone Corral	Planning for 3,400 acres of open space donated by Bob and Evalyn Trincherio	Staff met with key community leaders from Lake Berryessa Estates on February 6 and March 6, 2011. A public session was held April 21st at the Pope Valley Farm Center. The District has negotiated an easement across the District's Stone Corral property to resolve one of the clouds on the title to this land; this easement was approved by the Board at its October meeting, and has now been finalized and recorded. Staff met with the LBRPOA Board on November 13th and again on December 4, 2011 to discuss use of the Crystal Flats and Stone Corral areas. The District took full possession of the properties on January 1, 2012. The District is working with a well driller to make the existing well in Spanish Valley functional. The District has contracted for botanical <u>and bird surveys</u> over the course of this year, and is also in the process of contracting with a biologist to prepare animal surveys needed for the environmental review process. <u>The District and the Association have agreed to share costs for the removal of dangerous trees and branches in the Crystal Flats camping area. The Association elected a new Board of Directors in May 2012; this new Board is expected to appoint a committee to meet with the District and work out an agreement for use and management of Crystal Flats and Stone Corral.</u>
State Parks	Operate Bothe-Napa Valley State Park and the Bale Grist Mill State Historic Park	<u>The Park Manager and Assistant Manager have been hired, a part-time community outreach professional is under contract, and three seasonal park aides have been hired.</u> Camp hosts are in place. Staff is still seeking permission from the County to reopen the swimming pool. The state is nearly complete with installing 3 yurts, and the District has completed site prep in anticipation of installing an additional 7 yurts. Numerous volunteer projects were held in April (PG&E event improving the Mill, firewood splitting, hazardous tree removal, mowing, pool cleaning, native plant garden maintenance, historic orchard restoration, and lots of trash removal. <u>A volunteer forestry management group has been formed, and skilled volunteers removed additional hazardous trees and branches in May 2012. Utility service accounts are in the process of being transferred from the state to the District. Work on an improved recycling system has been started. Septic tanks serving the cabins and picnic area had to be pumped in May, and sewer lines were located and cleared of root blockages. Two broken gas lines were fixed.</u>
Vallejo Lakes	Possible purchase of 1100 acres of surplus Vallejo Water District lands, of which 200 acres are located in Napa County	Discussions between the District, the Land Trust of Napa County, the County of Solano and the Solano Land Trust indicate a common desire to work together to purchase this property adjacent to Skyline Park. The City Council of the City of Vallejo has officially authorized staff to pursue surplus of the property. The City of Vallejo has hired an appraiser to prepare an estimate of the property's fair market value, but this has not yet been released. District staff met with Solano Land Trust staff on September 7, 2011 to discuss project status and next steps. The District GM, together with the County of Solano EO, in February 2012 each sent letters to the City of Vallejo expressing interest in the property and requesting notification per state law of any planned surplus of the property. The District's analysis of County ROW's with potential for recreational trails identified a potential ROW through the Vallejo Lakes property; however, it appears that one short section of the historic ROW is in Solano County and appears to not have been properly established.
Vine Trail	A Class I bicycle/pedestrian path extending from Calistoga to the Vallejo Ferry Terminal sponsored by the Vine Trail Coalition, of which the District is a participating member.	The District has entered into an MOU with the Vine Trail Coalition to provide assistance as requested by the Coalition in receiving funds, preparing plans and environmental documents, constructing and operating the trail. The District, the Bay Area Ridge Trail, the San Francisco Bay Trail and the Vine Trail Coalition have prepared a joint Case Statement for the combined trail network for fundraising purposes. The District on February 5, 2010 submitted an appropriations request for FY 2011 to Senator Feinstein, and a similar request to Congressman Thompson on February 26, 2010 on behalf of the Vine Trail Coalition. Approximately \$235,000 in federal Transportation Enhancements fund is available to construct the section of the trail under the Butler Bridge. NCTPA will act as pass-through for both of this grant, since Caltrans has not been willing to enter into a Master Agreement with the District. Staff is currently working through the paperwork required by Caltrans for this grant. Delays in getting the paperwork processed mean the project will not happen this fiscal year; a funding extension will need to be requested, though the extension is not guaranteed.

Completed Projects

Bay/River Trail -- American Canyon to Napa Phase I Phase One--Eucllyptus Drive to Green Island Road	Construction of approximately 5 miles of Class I bicycle and pedestrian path in the vicinity of American Canyon along the Napa River was completed in April 2012, in partnership with the City of American Canyon, Department of Fish and Game and Napa Vallejo Waste Management Authority. <u>The project is complete, and the final inspection by the granting agency is scheduled for May 11, 2012. A formal opening ceremony was held June 2, 2012.</u>
Berryessa Vista Acquisition	Purchase of 224 acres from the Land Trust of Napa County for use as a public park completed in early 2008 using State Prop 12 funds.
Connolly Ranch	Construction of patio, restrooms and cooking facilities completed in 2008 using State Prop 12 funds.
Oat Hill Mine Trail	The Oat Hill Mine Trail was formally opened in May Of 2008, after a major volunteer work party doing signage installation, brush removal and erosion control.
Historic ROW Analysis	Staff has completed a comprehensive review of historic rights-of-way, and is now focusing attention on those which have greatest potential.
	Study to determine location and status of historic road Rights-of-Way and whether they have value as non-motorized recreational trails
Linda Falls	Conservation easement accepted in spring 2008 from Land Trust of Napa County to provide additional protection for this 39 acre property, which is owned by the land trust
Master Plan Development	The Master Plan for 2008-2013 was approved in January 2009
Milliken Reservoir Trails and Picnic Area Feasibility Study	The feasibility study has been completed, and accepted by the Board of Directors. The Napa City Council in November, 2009 approved city staff recommendation to hold off on the Milliken Reservoir trails project until the Hennessey trail project is up and running.
	Would construct approximately 3 miles of Bay Area Ridge Trail plus additional feeder and loop trails, along with a staging and picnic area
Moore Creek Open Space Park	Acquisition of 673 acres in the Moore Creek Watershed completed in December 2008. Trail reroute to remove two stream crossings mostly completed in May 2009. New heater installed in gatehouse in April 2009.
Napa River Ecological Reserve Improvements	Parking area paved, and rock barrier installed to control vehicular access in 2007. Trash enclosure constructed and entry signs restored by volunteers in 2008. Deteriorated kiosk removed in 2008. The District in July 2008 assumed the County's role in managing the preserve under the joint management agreement with DFG. A new maintenance contract with the non-profit organization Options 3 was started in January 2009. The old deteriorated information kiosk, which had become a serious eyesore, was removed in November 2008.
Napa River Flood Control Easement	Conservation easement accepted by District in 2007 to facilitate Flood District project and grant funding
Newell Preserve Improvements	As part of the arrangement with the land trust on the District's purchase of Berryessa Vista, the land trust was willing to use some of the proceeds from the transaction to fund a well pump and distribution system at the Preserve. However, the first well drilled by the City of American Canyon came up dry. The City has dropped plans for digging any more test wells.
	Provide on-site water supply for group campground for cattle
River to Ridge Trail Enhancements	Installation of animal silhouettes along the entryway fence illustrating the types of birds and mammals that can be found in the area completed by Eagle Scout candidate in 2008. In November 2008 five Valley Oak trees were planted at the Highway 221 entrance to the trail with the assistance of a volunteer from CNPS.
River to Ridge Trail Entrance Enhancements	A new information kiosk was installed at the entrance in December 2008 as part of a Boy Scout project. Several Live Oak seedlings were donated by CNPS and have been planted at the entrance to improve its appearance.
Skyline Park Road and Trail Improvements	Erosion control work on Lake Marie Road, and paving of campground loop road, completed in 2007 using State Prop 12 funds.
Skyline Park Concessionaire Agreement Renewal	District staff negotiated renewal of concessionaire agreement on behalf of the County. The renewal involved changes to the fee schedule and amendments to and approval of subagreements with three non-profit partner organizations.
Skyline Park Trail Improvements	Staff worked with SPCA and V-O-CAL to sponsor a weekend work party on October 15-17, 2010. Approximately 110 volunteers worked to reroute and repair trails experiencing serious erosion problems. SPCA is donating \$1,000 toward expenses.
	Major volunteer event to reroute and repair trails
Skyline Park Facility Improvements	The proposals for a second greenhouse and a covered arena were approved by the Department of General Services and by the County Board of Supervisors. The sponsors of these projects are now raising funds for implementation.
	Partner-sponsored improvement include a second greenhouse and a covered equestrian arena.

River to Ridge Trail Correct drainage problems to trail can be used year-round. Two volunteer work weekends in March and April and two more in May of 2010 were organized by the District to clear brush, improve drainage, and surface about 300 feet of the trail with quarry fines to control problems with mud. Volunteers completed additional work in August 2011.

South Napa Wetlands Habitat Area	Transfer was approved in concept by the flood control district, and Park District staff prepared the first draft of a transfer agreement. Subsequently, attorney's for the flood district concluded it would be better from their perspective for the flood district to retain ownership of the property, due to their ongoing maintenance obligations.
State Parks	The District took over operations of the parks on April 1, 2012, and have a 5 year agreement with the State to continue operating the parks.
Trichero Open Space Acquisition	The donation was completed on December 29, 2010. A related granting of an access easement to the Lake Berryessa Resort Improvement District was completed in mid-January 2011.
Wild Lake Ranch	The District participated in the development of a strategic plan for the property, together with other public lands in the area, that was led by the Land Trust of Napa County. The land trust has decided, at least for the near term, to manage the Wildlake-Duff property itself.