

Harold Kelly Director Ward One Tony Norris Director Ward Two Guy Kay Director Ward Three Dave Finigan Director Ward Four Myrna Abramowicz Director Ward Five

# AGENDA

## BOARD OF DIRECTORS SPECIAL MEETING

Monday May 10, 2010 2:00 P.M. 1195 Third Street, Third Floor, Napa, CA 94559

### **GENERAL INFORMATION**

Agenda items will generally be considered in the order indicated below, except for Set Matters, which will be considered at the time indicated. Agenda items may from time to time be taken out of order at the discretion of the President.

The meeting room is wheelchair accessible. Assistive listening devices and interpreters are available through the District Secretary. Requests for disability related modifications or accommodations, aids, or services may be made to the Secretary's office no less than than 48 hours prior to the meeting date by contacting (707) 259-8603.

Any member of the audience desiring to address the District on a matter on the Agenda, please proceed to the rostrum and, after receiving recognition from the President, give your name, address, and your comments or questions. In order that all interested parties have an opportunity to speak, please be brief and limit you comments to the specific subject under discussion. Time limitations shall be at the discretion of the President.

State law requires agency officers (Directors and Officers) to disclose, and then be disqualified from participation in, any proceeding involving a license, permit, or other entitlement for use, if the officer has received from any participant in the proceeding an amount exceeding \$250 within the prior 12 month period. State law also requires any participant in a proceeding to disclose on the record any such contributions to an agency officer.

All materials relating to an agenda item for an open session of a regular meeting of the Board of Supervisors which are provided to a majority or all of the members of the Board by Board members, staff or the public within 72 hours of but prior to the meeting will be available for public inspection, on and after at the time of such distribution, in the Conservation, Development and Planning Department Office at 1195 Third Street, Suite 210, Napa, California 94559, Monday through Friday, between the hours of 8:00 a.m. and 5:00 p.m., except for County holidays. Materials distributed to a majority or all of the members of the Board at the meeting will be available for public inspection at the public meeting if prepared by the members of the Board or County staff and after the public meeting if prepared by some other person. Availability of materials related to agenda items for public inspection does not include materials which are exempt from public disclosure under Government Code sections 6253.5, 6254, 6254.3, 6254.7, 6254.15, 6254.16, or 6254.22.

### 1. Call to Order and Roll Call

### 2. Public Comment

In this time period, anyone may address the Board of Directors regarding any subject over which the Board has jurisdiction but which is not on today's posted agenda. In order to provide all interested parties an opportunity to speak, time limitations shall be at the discretion of the President. As required by Government Code, no action or discussion will be undertaken on any item raised during this Public Comment period.

### 3. Set Matters

- 2:05 p.m.. Presentation by Napa County Tobacco Advisory Board regarding smoking in District parks. (Jim Tennant jim@tennantgroup.com 603-6902, cell 287-1311)
- 2:30 pm Presentation by Bob Russell on behalf of the Napa County Transportation Planning Agency regarding the draft climate action plan for Napa County

### 4. Administrative Items

- A. Consideration of and potential approval of Minutes of Board of Directors' meeting of March 8, 2010.
- B. Public Hearing to receive comments on and consideration and potential actions on the District's proposed Moore Creek Park comprised of 673 acres owned by the District and 970 acres owned by the City of Napa on the north side of Lake Hennessey, including:
  - a. authorization for General Manager to apply for a County Use Permit
  - b. adoption of a Mitigated Negative Declaration pursuant to the California Environmental Quality Act.
- C. Consideration and potential approval of the acceptance of a non-motorized public access easement from VCC-Napa LLC, and authorization for the Board President to execute a Certificate of Acceptance pursuant to California Government Code Section 27281, for a section of the Napa River and Bay Trail within the Napa Valley Corporate Park (APN# 046-630-007).
- D. Consideration and potential action on Segments 7 and 8 of the Napa River and Bay Trail between Anselmo Court and Soscol Ferry Road, including:
  - a. Receipt of report on professional services contract for preparation of engineering specifications and bid documents and
  - b. Approval of Resolution authorizing application for and receipt of grant funds.
- E. Consideration of and potential authorization for Board President to execute agreement with the California Department of Fish and Game for the construction and operation of the Napa River and Bay Trail along the eastern perimeter of the former salt plant site to the north and south of Green Island Road.
- F. Receipt of report and potential direction to staff regarding budget projections for FY 2009-10 and FY 2010-11.

- G. Consideration of and potential action on the State Parks and Wildlife Conservation Trust Fund Act of 2010.
- H. Consideration of and potential adoption of position on AB 2279 (Evans) authorizing the sale of Skyline Park from the State to the County of Napa.
- I. Review of the District Projects Status Report.
- J. Receipt of report on expenditures, encumbrances, donations and grants approved by the General Manager
- 5. Announcements by Board and Staff

In this time period, members of the Board of Directors and staff will announce meetings, events and other matters of interest. No action will be taken by the Board on any announcements.

6. Agenda Planning

In this time period, members of the Board of Directors and staff will discuss matters for possible consideration at future meetings. No action will be taken by the Board other than whether and when to agendize such matters, unless specifically noted otherwise.

7. Adjournment



Harold Kelly Director Ward One

Tony Norris Director Ward Two Guy Kay Director Ward Three Dave Finigan Director Ward Four Myrna Abramowicz Director Ward Five

# MINUTES

## BOARD OF DIRECTORS SPECIAL MEETING

Monday March 8, 2010 2:00 P.M. 1195 Third Street, Third Floor, Napa, CA 94559

1. Call to Order and Roll Call

Meeting was called to order by President Myrna Abramowicz. Directors Harold Kelly, Tony Norris, Guy Kay, and Dave Finigan also present.

- 2. <u>Public Comment</u> None.
- 3. <u>Set Matters</u> None.

## 4. Administrative Items

- A. Consideration of and potential approval of Minutes of Board of Directors' meeting of February 8, 2010.
   Minutes were approved as corrected.
   GK-TN-HK-DF-MA
- B. Consideration and potential adoption of a Categorical Exemption under the California Environmental Quality Act and authorization for the Lake Berryessa Estates Resort Improvement District to deposit fill material on District property at Lake Berryessa Estates (APN#016-221-001). Directors voted to:

  (1) Adopt a Categorical Exemption under the California Environmental Quality Act for the proposed project (Exemption Class 4--Section 15304: Minor Alterations to Land).
  (2) Authorize the placement of fill material on District property at Lake Berryessa Estates (APN#016-221-001), subject to those conditions which the General Manager determines to be appropriate. TN-GK-HK-DF-MA
- C. Consideration and potential approval of Operation and Management Plan for the Ahmann easement on the Berryessa Peak Trail.

Directors voted to Authorize the General Manager to execute an Operation and Management Plan. HK-DF-TN-GK-MA

D. Consideration and potential adoption of a Negative Declaration under the California Environmental Quality Act for Sections 7 and 8 of the Napa River and Bay Trail, authorization for the Board President and/or General Manager to execute those documents and take those actions necessary to complete construction and begin operation of the trail, and approval of related budget amendments for FY 2009-10. Directors voted to:

(1) Adopt a Negative Declaration under the California Environmental Quality Act for Sections 7 and 8 of the Napa River and Bay Trail. TN-DF-HK-GK-MA

(2) Authorize the Board President and/or General Manager to (a) apply to the City of Napa for a Use Permit for the trail, (b) accept trail easements where the trail crosses through the Napa Valley Corporate Park, (c) obtain permission from the California Department of Transportation to construct and operate the section of the trail crossing state land, (d) amend Napa County Agreement No 6782 to allow the District to construct and operate the trail where it utilizes the Soscol Ferry Road right-of-way, (e) execute a grant funding agreement to pay for construction of the trail, (f) enter into a professional services contract to prepare construction and bid documents, and (g) take any and all other actions necessary to complete construction and begin operation of the trail. DF-HK-GK-TN-MA

(3) Amend the FY 2009-10 budget to increase the Napa River and Bay Trail project account by \$30,000 and decrease the Contingency/Special Projects account by an equivalent amount.

HK-GK-TN-DF-MA

E. Report on professional services contract for habitat assessment and biological survey work related to the Napa River and Bay Trail, and consideration and potential approval of related budget amendments for FY 2009-10.

Directors voted to:

(1) Cancel the contract with Land Conservation Associates, and unobliate the remaining fund balance in the contract of an estimated \$33,960.26. DF-GK-TN-HK-MA

(2) Amend the District FY 2009-10 District Budget by increasing the budget for the Napa River and Bay Trail project by \$21,500 and decreasing the PSS:Other (Professional Services) budget category by an equal amount. DF-TN-HK-GK-MA

F. Consideration and potential approval of amendment to District By-Laws authorizing General Manager to file Notices of Completion for construction projects pursuant to California Civil Code 3093. Directors voted to Amend District By-Laws to authorize the General Manager to file Notices of Completion for construction projects pursuant to California Civil Code 3093. GK-TN-HK-DF-MA G. Review of the District Projects Status Report.

John Woodbury gave the report with discussions on the Napa River and Bay Trail, Berryessa Estates, Blue Ridge Berryessa, Camp Berryessa, Moore Creek, Oat Hill Mine Trail, Napa River Ecological Reserve, Rector Ridge, the Vine Trail, Lake Hennessey, and the South Napa Wetlands.

 H. Receipt of report on expenditures, encumbrances, donations and grants approved by the General Manager John Woodbury gave the report.

Directors received invoices from the State Department of General Services covering their costs for the lot line adjustment and trail easement relocation.

- 5. Announcements by Board and Staff
  - John Woodbury announced that the potential tax default sale at Lake Berryessa did not happen as the owner did pay the back taxes at the last minute.
  - John Woodbury announced that Assemblymember Evans introduced a bill to authorize the State to sell Skyline Park to the County at fair market value.
  - ▶ John Woodbury announced that the Healthy People Healthy Planet Faire will be held this year on May 1, 2010 in American Canyon.
  - Dave Finigan announced that he gave a presentation on the Board to SIRS.
  - Tony Norris announced that he attended a conference of the Bay Area Early Detection Network and received updates from the National Park Service on weed management, mapping and elimination of exotic weeds.
- 6. Agenda Planning
  - Dave Finigan reminded the Board that the 3 year Status Report will need to be started soon.
- 7. Adjournment

Meeting was adjourned to the Regular Park & Open Space District Meeting of April 12, 2010.

MYRNA ABRAMOWICZ, Board President

## ATTEST:

MELISSA GRAY District Secretary

<u>Key</u>

Vote: HK = Harold Kelly; TN = Tony Norris; GK = Guy Kay; DF = David Finigan; MA = Myrna Abramowicz The maker of the motion and second are reflected respectively in the order of the recorded vote. Notations under vote: N = No; A = Abstain; X = Excused

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Date: May 10, 2010

Agenda Item: 4.B

- Subject:
  - Public Hearing to receive comments on and consideration and potential actions on the District's proposed Moore Creek Park comprised of 673 acres owned by the District and 970 acres owned by the City of Napa on the north side of Lake Hennessey, including:
    - a. authorization for General Manager to apply for a County Use Permit
    - b. adoption of a Mitigated Negative Declaration pursuant to the California Environmental Quality Act.

## **Recommendation**

- 1. Open public hearing and take comments on the proposed Mitigated Negative Declaration and Use Permit application.
- 2. Close public hearing and adopt a Mitigated Negative Declaration pursuant to the California Environmental Quality Act.
- 3. Authorize application to Napa County for a Use Permit to develop and operate Moore Creek Park.

## **Background**

The District acquired 673 acres in the Moore Creek watershed in December 2008. Since that time staff has been learning about the property, developing plans and performing a variety of maintenance tasks and basic improvements. The research has included frequent visits to the property during season and in all types of conditions, three inventories of birds at different seasons conducted by Napa County Audubon Society volunteers, three inventories of plants at different seasons conducted by Jake Ryugt (twice as a volunteer, once as a paid consultant).

Meanwhile, in September of 2009 Napa County approved a variety of amendments to the park and recreation provisions within the County Zoning Code to implement a variety of policies in the County General Plan which was updated in 2008. These amendments provided important clarifications regarding the standards for public recreation generally and for camping in particular.

On a separate track, the District has been in discussions with the City of Napa regarding allowing the District to improve and operate public non-motorized trails on the City's Lake Hennessey and Milliken properties. As a result of those discussions, the City Council on November 3, 2009 gave conceptual approval for this type of partnership, with initial focus to be on the Lake Hennessey watershed.

On May 10, 2010 the District General Manager issued a Notice of Intent to Adopt a Mitigated Negative Declaration pursuant to the California Environmental Quality Act. Public comments must

be received in writing by 2 pm on Monday, May 10, 2010, or submitted to the District Board as part of the public hearing for this item.

If the District Board adopts the Mitigated Negative Declaration and authorizes the Use Permit application, the County Planning Commission will hold a public hearing on the proposed Use Permit, consider acceptance of the Mitigated Negative Declaration, and then consider the Use Permit. Commission action is tentatively scheduled for June 2, 2010.

Once a Use Permit is approved by the County Planning Commission, the District Board will be asked to approve a draft management agreement with the City for use of the City's property on the north side of Lake Hennessey. This draft management agreement will then be forwarded to the Napa City Council for its consideration.

Attachment:

(1) Notice of Intent to Adopt a Mitigated Negative Declaration (includes project description, CEQA Checklist and background documents.



Date:May 10, 2010Agenda Item:4.CSubject:Consideration and potential approval of the acceptance of a non-motorized public<br/>access easement from VCC-Napa LLC, and authorization for the Board President to<br/>execute a Certificate of Acceptance pursuant to California Government Code Section<br/>27281, for a section of the Napa River and Bay Trail within the Napa Valley<br/>Corporate Park (APN# 046-630-007)

## Recommendation

Authorize Board President to execute a Certificate of Acceptance for a public access easement on parcel APN# 046-630-007.

## **Background**

The Board of Directors at its March 8, 2010 meeting authorized several actions related to the construction and operation of segments 7 & 8 of the Napa River and Bay Trail between Soscol Ferry Road and Anselmo Court. Subsequent to that date, VCC-Napa LLC, the owner of one of the affected parcels (APN # 046-630-007) agreed to donate a public access easement to the District to accommodate a section of the proposed trail.

California Government Code Section 27281 requires a specific Board action authorizing acceptance of this interest in real property.



Date: April 12, 2010

Agenda Item: 4.D

Subject: Report on professional services contract for preparation of engineering specifications and bid documents for segments 7 and 8 of the Napa River and Bay Trail between Anselmo Court and Soscol Ferry Road.

Recommendation

Accept this report.

## Background

The Board of Directors at its March 8, 2010 meeting authorized the General Manager to secure professional services to prepare construction specifications and bid documents for segments 7 and 8 of the Napa River and Bay Trail. The Board authorized the contract in advance of knowing the specific contractor due to the need to complete the work quickly to meet a funding deadline.

The Request for Proposals (RFP) was sent to 11 firms, one of which is a business that acts as a RFP clearinghouse for professional service firms. The District received five responses. Three of the five were from long-established local firms, one was from Sonoma County, and one (Questa Engineering) has its headquarters in Point Richmond but recently opened a branch office in American Canyon. After evaluation of the proposals, the General Manager awarded the contract to Questa Engineering. Questa was selected because of its excellent understanding of the project, its experience with the type of trail surfacing technology proposed for this project, and because of the four firms who were judged to have comprehensive proposals, Questa proposed the lowest price. Questa's proposal was for a price not to exceed \$20,715 for labor and \$600 for expenses.

It should be noted that one of the proposers who was not awarded the contact (Chaudary) has complained that the contract should have been awarded to a local firm (and that Questa doesn't truly qualify as a local firm). However, while local preference policies are permissible under State law, at this time the District does not have any policy granting preference to local firms.

Should the District wish to consider a local preference policy for future contracts, an appropriate time would be when the District considers adoption of a District Purchasing Manual. A draft Manual is expected to be brought to the Board for consideration at its May meeting.

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Date:May 10, 2010Agenda Item:4.ESubject:Consideration of and potential authorization for Board President to execute agreement<br/>with the California Department of Fish and Game for the construction and operation<br/>of the Napa River and Bay Trail along the eastern perimeter of the former salt plant<br/>site to the north and south of Green Island Road.

## **Recommendation**

Authorize Board President to execute an agreement with the California Department of Fish and Game for the construction and operation of the Napa River and Bay Trail between City of American Canyon property west of Eucalyptus Drive and Fagan Marsh north of Green Island Road.

## Background

This is the final agreement which the District needs to complete with other agencies in order to construct the first section of the Napa River and Bay Trail heading north from American Canyon. The agreement provides the District the authority it needs to construct and operate the section of trail which is already funded (the section south of Green Island Road) as well as the section of the trail which crosses the railroad tracks and skirts the southern and eastern levees of ponds 9 & 10 just north of Green Island Road.

With this agreement in place, the District will now be able to complete construction documents. Based on the status of the levee reconstruction being done by DFG, actual construction will be timed for late spring and summer of 2011.



Date:May 10, 2010Agenda Item:4.FSubject:Receipt of report and potential direction to staff regarding budget projections for FY<br/>2009-10 and FY 2010-11.

## Recommendation

Receive the report, and potentially provide direction to staff regarding the budget for FY 2010-11.

## Background

This report is intended to provide the Board with background information about budget projections for next year and staff's approach to developing the District's budget. No action by the Board is needed unless the Board wishes to pursue an alternative approach.

Although the District's overall budget for next year will be substantially higher than the current year due to project grants from non-county sources (primarily the Napa River and Bay Trail, Phase I), the amount of funding available from Napa County for next fiscal year will be uniquely tight for several reasons. The budget projections are discussed in the attached memo from the County, and summarized below:

- The downturn in the economy will result in a 20% reduction in the amount of funding available to the District from the County's Special Project Fund for FY 2010-11.
- Revenues projections for the Special Project Fund made by the County three years ago have proven to be unrealistically high because of the economic downturn, meaning that for the County to provide funding for the third year of capital projects that were awarded by the County in January of 2008 under a three-year contact, it would need to cancel a portion of the setaside for potential purchase of Skyline Park from the State.
- The final \$250,000 installment payment by the County to the District for Moore Creek must be paid to the District in FY 2010-11. Meeting basic operating expenses for next year plus this Moore Creek commitment requires cancelling about \$50,000 of the funds currently designated for Skyline Park acquisition.
- Passage of legislation by the State late last year exempting the sale of surplus state land from CEQA review appears to have resolved the issue blocking local purchase of Skyline Park from the State, and so legislation to authorize this sale and purchase is once again pending in the legislature. Should it pass, the County needs to have sufficient funding on hand to complete the purchase. Preliminary research indicates the Skyline park property is worth in the range of \$1 million. Funds currently designated for the Skyline purpose total \$986,336.

The District has three projects which are still due grant funding pursuant to the District's three-year capital grant agreement with the County, as follows:

- Oat Hill Mine Trail (\$39,423 remaining). This has been delayed due to litigation, which is now scheduld for trail in early June. Staff believes it is important to keep this funding in place in the expectation that, assuming a favorable legal ruling, the District needs to complete erosion control and related improvements as quickly as possible.
- Napa River and Bay Trail (\$111,185 remaining). This funding was intended as local match to leverage other grant funds. While in the ideal world it would be nice to keep this money designated for this purpose, it may be some time before it could be needed.
- Camp Berryessa (\$109,436 remaining). This funding was intended as local match to leverage other grant funds. While in the ideal world it would be nice to keep this money designated for this purpose, it may be some time before it could be needed.

The existing capital grants agreement expires December 31, 2010. Because of the continuing problems with the State budget and grant funding programs, it is unlikely that the Napa River and Bay Trail and Camp Berryessa remaining funds could be used effectively before the grant agreement expires. In addition, District and County staff agree it is important to have sufficient funding to complete the purchase of Skyline Park.

Even if these two projects are slowed down, and with a \$50,000 reduction in the Skyline Park setaside, the amount of operating funds available to the District for next year is approximately \$336,650. This is sufficient for projected District operating expenses, but not potential election costs.

Election costs are highly speculative at this point, and could end up being nothing, or as much at about \$65,000. In addition, given the speculative nature of his potential cost, it doesn't make a lot of sense to undesignate a portion to the Skyline set-aside in order to put election costs into the budget, or to redesignate those funds to Skyline if they end up not being needed for election costs. Therefore, County staff is recommending that election costs not be budgeted at this time, but rather that a budget amendment request be submitted to the Board of Supervisors early in 2011 if there are contested races and after we find out the actual costs.

For these reasons, District and County staff agree that it would be prudent to not rush to try and expend the remainder of the funds for the Napa River and Bay Trail and Camp Berryessa projects before the three-year agreement expires, but instead retain those savings as part of the set-aside for Skyline Park. This should leave sufficient funds to complete the purchase if the legislation passes. If the legislation doesn't pass, the funds can then be re-programmed as matching funds for these or other high priority projects.

### County Executive Office

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Nancy Watt County Executive Officer



A Tradition of Stewardship A Commitment to Service

## MEMORANDUM

То:	John Woodbury, Parks and Open Space General Manager	From:	Larry Florin, Community and Intergovernmental Affairs Manager
Date:	March 10, 2010	Re:	Special Projects Fund for Fiscal Year 2010- 11Budget

As you are aware, the Board of Supervisors voted to transfer, in each fiscal year, starting with FY2007-08, an amount of General Fund money to the Special Projects Fund that is equal to 12.5% of the prior calendar year's Transient Occupancy Tax (TOT) revenue. For calendar year 2009, \$7,740,152 of TOT revenue was collected. Based on the Board's policy, 12.5%, \$967,519 will be transferred to the Special Projects Fund in FY 2010-11. Due to the economic downturn, this amount is approximately \$223,000 lower than what was projected back in 2007 when the County began the current funding cycle of the Special Projects Fund. The current funding cycle will end on December 31, 2010. The Board has expressed its intent to continue to allocate the Special Projects Fund to the three areas: Parks and Open Space, Visitor Management and Arts and Culture.

The Board has not made a decision on the allocation distribution between the three different areas for the next funding cycle which is to commence on January 1, 2011. Therefore, for the purpose of budgeting, our plan is to use the same allocation distribution as called for in the current policy: 60% for Parks and Open Space, 30% for Visitor Management and 10% for Arts and Culture. This results in the following:

_	FY07/08 Actual		FY08/09 Actual		FY09/10 Actual		FY10/11 Estimate	
TR GF	\$	999,705	\$	1,124,000	\$	1,184,750	\$	967,519
OMB A87 and ITS cost	\$	124	\$	2,489	\$	2,990	\$	7,375
60% POS	\$	599,749	\$	672,907	\$	709,056	\$	576,086
30% VM	\$	299,874	\$	336,453	\$	354,528	\$	288,043
10% AC	\$	99,958	\$	112,151	\$	118,176	\$	96,014
Total	\$	999,705	\$	1,124,000	\$	1,184,750	\$	967,519

As you are aware, the Parks and Open Space District (POS) has two contracts with the County, one for District operations and the other for Capital Projects. The operations agreement has automatic renewal for an additional year at the end of each fiscal year and the funding level is approved as part of the annual budget process. The Capital Projects agreement on the other hand went through a competitive process and has a term date of December 31, 2010. The general principle of the contract is that the money needs to be spent the specific year it is earmarked for. At the end of the year the remainder that is left over, is designated for Skyline Park. Based on this principle in Fiscal Year 2007-08, \$1,121,336 was put into the Skyline Park Designation.

That amount represented what remained in the Special Projects Fund from fiscal years 2005-06 and 20**16**-07. In fiscal year 2008-09, \$50,000 was cancelled from the designation to fund Skyline Park Master Plan, and in fiscal year 2009-10, \$35,000 was cancelled to fund TBID legal services and \$50,000 to fund a loan to Cinema Napa Valley. As a result, Skyline Park Designation has a current balance of \$986,336.

Since fiscal year 2007-08 when all the remaining balance in the Special Projects Fund was designated to the Skyline Park Designation, it's been communicated to us by you that there have been significant delays to the projects due to unanticipated circumstances such as a delay in the State funding and litigation issues. Shown below are the capital budgets for each Calendar Year and how they were spent/projected to be spent in each calendar year.

Calendar Year	POS Capital Budget	POS Capital Spent (2010 spent first two quarters)	Remaining Amount on the Contract
2008	\$ 150.000	\$ 9,813	\$ 140.187
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2009	\$ 27,700	\$ 67,527	\$ (39,827)
2010	\$ 182,000	\$ 55,000	\$ 127,000
Total	\$ 359,700	\$ 132,340	\$ 227,360

With the TOT revenues decreasing due to the economic downturn, we are all aware that there will be less funding available in the Special Projects Fund, including the funding for POS. With that in mid, on March 8<sup>th</sup>, it was communicated to us by you that of the three capital projects, you would like to recommend to the POS Board to amend the contract to discontinue two of the projects (Napa River Trail and Camp Berryessa) and only continue the Oat Hill Mine Trail project in the amount of \$39,423.60 in order to have enough funding for the Moore Creek Park purchase and for the operation of POS, and not cut into the Skyline Park Designation.

If the County Board of Supervisors approves the amendment of the contract, as you have proposed, the available funding for POS in fiscal year 2010-2011 will be \$626,086, consisting of: \$576,086 which represents 60% of the FY2010-11 allocation from the General Fund, and \$50,000 in funding from the cancellation of the Skyline Park Designation to fund the third year obligation of the Moore Creek Park purchase. Of that \$626,086 available funding for POS in Fiscal Year 2010-11, you will have an obligation to fund \$250,000 towards the Moore Creek Park and \$39,423.60 towards Oat Hill Mine Trail capital project. That leaves \$336,662.40 for the District's operational costs, including any election costs you may incur.

As of March 9, 2010, there is \$986,336 in Skyline Park designation. With \$50,000 cancellation towards Moore Creek Park, the beginning balance on Skyline Park Designation will be \$936,336 at the beginning of fiscal year 2010-11.

This recommendation will be reflected in fiscal year 2010-11 budget for the Special Projects Fund which is scheduled to be approved by the Board of Supervisors in June 2010. However, as you know there are many things that could change how the Board allocated Special Projects Fund money in FY2010-11, including any decisions the Board makes about changing the Allocation Principles and Priorities and whether the Board actually authorizes the purchase of Skyline Park in the upcoming fiscal year. With regard to the latter, it now appears more likely than not that the Legislature will authorize the sale of the property to the County and it is not certain that the \$936, 336 in the Skyline Park Designation will be sufficient to cover the cost of that purchase. Staff will work to make that determination in next few months and make appropriate recommendation to the Board of Supervisors.



Date:May 10, 2010Agenda Item:4.GSubject:Consideration of and potential support for the State Parks and Wildlife Conservation<br/>Trust Fund Act of 2010.

Recommendation

Approve motion to support the California State Parks Initiative.

## Background

California State Parks has long been the poor cousin in the State budget, and over the past few decades has suffered huge reductions in bad economic times and typically modest increases in good times. The past two years have been particularly hard on the State Parks budget.

These cuts have had serious adverse impacts on State Parks' ability to properly steward the natural resources for which it is reponsible and to provide a high quality outdoor experience for the public. The two state parks in Napa County have seen significant cutbacks in staffing and service.

The success of the Napa County Regional Park and Open Space District is dependent on it having effective partners with whom it can work. It is therefore important to the District, and of course to the constituents served by both the District and State Parks, to stabilize State Parks' budget at an adequate funding level.

A coalition of organizations, led by the non-profit California State Parks Association, has successfully placed on the November ballot an initiative to provide dedicated funding for State Parks. The proposal is to add an \$18 annual fee to motor vehicle registration costs. Revenues would be dedicated solely for State Park purposes. In exchange for the annual fee, day use fees for State Parks would be eliminated. Early polling suggests a slim majority of likely voters support the initiative at this time. More information about the initiative can be found at www.YESforStateParks.com.

As a public agency, the District may endorse or oppose ballot measures, but that is the extent of what the District may do. It may not use public funds to support or oppose such measures.



Date:May 10, 2010Agenda Item:4.HSubject:Consideration of and potential action on AB 2279 (Evans) authorizing the sale of<br/>Skyline Park from the State to the County of Napa.

## **Recommendation**

Adopt a motion of support for AB 2279 (Evans) declaring as surplus the property containing Skyline Wilderness park and authoring its sale to the County of Napa.

### Background

Skyline Wilderness Park is located on approximately 850 acres of State land which has been leased to the County until the year 2030 for use as a public park. The State has previously on at least two occassions attempted to sell the property on the open market; the County opposed those attempts. After the most recent attempt, the County decided to seek legislative authorization to purchase the property from the State at fair market value to prevent its sale for development purposes. Three legislative attempts have been made; each failed due to unrelated disagreements in Sacramento related to whether the sale of surplus land should be subject to CEQA review. At the end of the last legislative session, legislation was passed and signed by the Governor that appears to have resolved that debate. As a result, the County has decided to again sponsor a legislative effort to get authorization to purchase the property. If this legislative effort is successful, the County will likely work with the District on the long-term ownership and oversight of the park (the Skyline Park Citizen's Association has a concessionaire agreement which runs until the year 2030, and this would presumably continue in effect).

INTRODUCED BY Assembly Member Evans

FEBRUARY 18, 2010

An act to add Section 11011.24 to the Government Code, relating to state property, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

AB 2279, as introduced, Evans. Surplus state property: County of Napa.

Existing law authorizes the Director of General Services to dispose of state surplus property, subject to specified conditions, including authorization by the Legislature.

This bill would authorize the director to sell or exchange, at current fair market value, all or part of a specified parcel of state property to the County of Napa upon those terms, conditions, reservations and exceptions the director determines are in the best interest of the state, by January 1, 2015. The bill would require any agreement for the sale or exchange of the property to include a provision that requires the County of Napa to retain title to the property for use as a park or wilderness preserve, or in the event of a future sale of that property by the county, require the county, by recorded easement, to limit future uses of the property to a park or wilderness preserve. The bill would also require reimbursement of the Department of General Services for any cost or expense incurred in the disposition of the property from the proceeds of the disposition of the property. The bill would require the net proceeds of any moneys received from the disposition of the property to be paid into the Deficit Recovery Bond Retirement Sinking Fund Subaccount, a continuously appropriated fund, thereby resulting in an appropriation. The bill would permit the County of Napa to enter an agreement with a nonprofit land trust or nonprofit conservation entity for the purpose of sharing the cost associated with the sale or exchange authorized by this bill, provided all its other requirements are met.

This bill would make legislative findings and declarations as to the necessity of a special statute for the County of Napa.

Vote: majority. Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

### THE PEOPLE OF THE STATE OF CALIFORNIA DO ENACT AS FOLLOWS:

SECTION 1. Section 11011.24 is added to the Government Code, to read:

11011.24. (a) Except as provided in subdivisions (b) and (c), the Director of General Services may sell or exchange at current fair market value to the County of Napa, upon those terms and conditions and subject to those reservations and exceptions the director determines are in the best interests of the state, all or any part of the following real property, by January 1, 2015, after which date, if not sold or exchanged, the property is no longer surplus:

Approximately 850 acres of property, located at the Napa State Hospital, 2100 Napa Vallejo Highway, Napa, Napa County. (b) Notwithstanding the terms and conditions negotiated pursuant to subdivision (a), in no event may the director sell or exchange the property identified in subdivision (a) at a value less than current fair market value.

(c) An agreement for the sale or exchange of the property identified in subdivision (a), pursuant to subdivisions (a) and (b), shall require the County of Napa to retain title to the entire property sold or exchanged for use as a park or wilderness preserve, or in the event of the future sale or exchange of that property by the County of Napa, shall require the County of Napa, by recorded easement, to limit future uses of the property to a park or wilderness preserve.

(d) The Department of General Services shall be reimbursed for any cost or expense incurred in the disposition of the property described in subdivision (a) from the proceeds of the disposition. The net proceeds of any moneys received from the disposition of the property shall be paid into the Deficit Recovery Bond Retirement Sinking Fund Subaccount, as established by subdivision (f) of Section 20 of Article XVI of the California Constitution.

(e) The County of Napa may enter into an agreement with a nonprofit land trust or nonprofit conservation entity for the purpose of sharing the costs associated with making the sale or exchange authorized by this section, provided that all the requirements of this section, including, but not limited to, those of subdivision (c), are met.

SEC. 2. The Legislature finds and declares that, because of the unique circumstances applicable to the County of Napa, a statute of general applicability cannot be enacted within the meaning of subdivision (b) of Section 16 of Article IV of the California Constitution. Therefore, this special statute is necessary.

Open Space Park trail system.

Plan	of	Proj	jects
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Status Report for May 10, 2010

Agenda Item 4.I

Name of Project Description Status Bay Area Ridge Trail Realignment Amendment to the proposed alignment of the Bay Area Ridge Trail Board has approved evaluating the amended alignment. District staff is working with the Ridge Trail and other partners to prepare the Ridge Trail extend north to the Oat Hill Mine Trail evaluation. Sonoma County agency staff have prepared an initial analysis of trail alignments on the Sonoma side of the Napa-Sonoma border. Bay/River Trail -- American Canyon to Napa An 8+ mile recreational trail between the cities of American Canyon and Napa generally following the Napa River and interior levees of associated wetlands. Feasibility study completed. Phase one (American Canyon to Green Island Rd) CEQA review and Use Permit done. The contract for a Phase One--Euclyptus Drive to Green Island Road \$1,032,300 California River Parkway Grant has been signed. Agreements between the Waste Management Authority, City of American Canyon and the District for the landfill loop have been signed. The District-DFG Agreement has been signed by DFG and is before the District Board on May 10, 2010 Phase Two--Green Island Road to Soscol Ferry Road Questa is preparing the PUC permit application for a public crossing of the SMART tracks. DFG has agreed, subject to further environmental review, to allow the trail to run along the eastern edge of Fagan Marsh. LSA Associates in early March began biological survey work for this segment Phase Three--Soscol Ferry Road to Napa Pipe The City of Napa staff have agreed to transfer their easement to the District. The owners of the Napa Valley Corporate Park have granted an easement in the correct location A District application for federal Transportation Enhancements funds for this section was turned down in November 2009, but it now appears a partial grant of \$183,000 may be awarded. A Negative Declaration for this trail segment was adopted by the Board on March 8, 2010. An Encroachment Permit from Caltrans for the undercrossing of the Butler Bridge has been approved by Caltrans. Berryessa Estates The District has applied to BLM for the no-fee transfer of this property. CDF and the Pope Valley Volunteer Fire Department have added a proposal to construct a fire substation on a corner of the property. A community meeting with about two dozen attendees was held March 10, Acquire 480 acres next to Berryessa Estates from BLM at 2009 at the Pope Valley Farm Center to get input from and determine level of support in the community. The District has completed the donation no fee through their Recreation and Public Purpose Act to the District of a small. 0.2 acre property that provides critical access to the northeast corner of the property. The District has agreed to allow procedure. Would serve as a wilderness park for local excess soil from a nearby public project to be disposed of on this property, which will save money and facilitate the eventual construction of the residentseventually be the northern trailhead for a trail fire substation. CDF crews did extensive fire break work in 2009 to protect the residences next to the BLM land. It appears CDF crews will be between Berryess Estates and Pope Canyon. available again in 2010 and will clear brush along the main ridgeline where the future trail alignment is proposed. Berryessa Vista Volunteers working with the District have completed detailed GIS mapping showing all existing roads, creek crossings, vista points and potential Planning and stewardship of this 224 acre wilderness park. campsites. Continuing damage by off-road vehicles trespassing on the property was noted. No further work is anticipated until Lake Berryessa Trail planning is completed by Berryessa Trails and Conservation. Blue Ridge/Berryess Peak Trail Obtained donated trail easement from the Ahmann family to close gaps between existing public lands on Blue Ridge. Undertook a reconnaissance of the trail route in December 2008. Based on this reconaissance, a revised easement description was drafted, approved by the Obtain right of way and construct trail to provide public landowner and recorded. Botanical surveys field work needed for CEQA review is complete. At Negative Declaration and Use Permit hearing access to extensive federal lands on Blue Ridge and to was approved December 16, 2009 by the County Planning Commission. An Operations and Management Plan has been approved by the Berryessa Peak property owner and the District. District staff and volunteers have flagged the route of the trail through the Ahmann property. Camp Berryessa MOU with Bureau of Reclamation gave the District an 18 month period to develop a feasibility study for the camp. BOR has completed its cultural survey of the site. The District has completed the feasibility report, and BOR has reviewed and supports the conclusions. The District Redevelopment of former Boy Scout Camp into a has prepared a draft land use agreement, which is undergoing review by BOR. group/environmental education camp. District Non-profit Foundation The District Board has approved the goals, objectives and basic structure for a non-profit foundation to assist the District with fundraising. Board Organize a non-profit foundation to raise funds for District members are contacting potential future members of the foundation governing board. projects Lake Hennessey North Shore Trails This project is being combined with the Milliken Ridge Trail project for purposes of seeking City of Napa approvals to construct and operate trails Would open up several miles of existing dirt access road, on their property, the Napa City Council in November, 2009 directed city staff to work with the District to finalize an agreement for the proposed and construct approximately 1 mile of new single track Hennessey trails. A plant survey of the new section of trail was completed on April 3, 2010. trail, into a loop trail system on the north side of Lake Hennessey, and connecting to the planned Moore Creek

Milliken Reservoir Tra		The feasibility study has been completed, and accepted by the Board of Directors. The Napa City Council in November, 2009 approved city staff recommendation to hold off on the Miliken Reservoir trails project until the Hennessey trail project is up and running.
Moore Creek Open S	pace Park Development Development of open space park on 673 acres acquired by the District adacent to City of Napa watershed lands at Lake Hennessey to protect habitat, provide recreational trails, and overnight camping facilities.	The gatehouse well has been drilled, pump installed, well flushed, water quality tested, and bids for installing water treatment system are being sought; the ranch house well has been drilled and pump installed. Unfortunately, the water is excessively salty and probably not usable. An agreement for surveying the boundary between the District property and adjacent private property to the east has been signed, but the survey is going slowly. Volunteers have demolished a large old shed in early September, constructed a new boundary/pool fence at the ranch house in October, in November planted 250 willows, oaks and buckeyes to stabilize a section of creek bank; in February demolished 3 additional decrepid structures and removed French broom, and in March constructed most of the security fence for the ranch house pool and removed French broom. Temporary irrigation for the creek bank restoration will be installed in early May.
Napa River Ecologica	Il Reserve Restoration Remove invasive plants and restore native vegetaion in the entryway meadow, replace damaged signage and information panels, restorate the interior trail and interpretive elements, and if feasible install a seasonal bridge.	The Coastal Conservancy has approved a \$100,000 grant for restoration, environmental education and signage. CEQA review is complete, the grant contract has been signed. DFG has signed the project agreement, and the CCC began work the last week of March 2010. Audubon has obtained a small grant which will help the District work with volunteers to do some invasive plant removal on the northeast side of the river.
Oat Hill Mine Trail	Improvements to first 1/2 mile of trail next to Calistoga	The project is on hold pending resolution of litigation. The judge hearing the legal challenge to the trail in December 2008 denied the substance of the issues raised by the plaintiff. The plaintiff in late April 2009 selected new legal counsel to represent him; this was the third legal counsel he has used on this case. The court case was scheduled to be heard on December 16, 2009, was postponed until February due to the judge's illness, was postponed until March due to plaintiff's illness, and on March 1st in the courtroom the plaintiff fired his attorney and obtained a continuance until June.
Oat Hill Mine Trail	Transfer of 40 acre parcel from BLM	The District in 2008 applied to BLM for a non-fee transfer to the District of a 40 acre parcel at Maple Springs on the Oat Hill Mine Trail; this application is pending.
Rector Ridge/Stags L	eap Ridge Trail Construction of staging area and 6+ miles of Ridge Trail climbing east from Silverado Trail near Rector Creek.	CEQA on this project was completed several years agostaff is preparing an update to the Negative Declation due to the passage of time since the original approval. The project concept has been approved by the District Board, and is being positively viewed by the Veterans Home administration. District and Veterans Home staff met on June 30, 2009 to develop a strategy to allow the project to go forward. In late February 2010 the Veterans Home staff indicated they may have a revised strategy for moving forward: but after discussion this did not appear like the way to go, so discussions are continuing.
River to Ridge Trail	Lot line adjustment to legalize River to Ridge Trail as constructed (it curently encroaches on private property in two locations)	Lot line adjustment approved by Syar Properties. However, the California Department of General Services decided it cannot do a lot line adjustment without legislative authorization; County-sponsored legislation carried by Assemblymember Evans to grant the necessary authority was approved by the legislature but vetoed by the Governor. In response to efforts by our state legislators, DGS has now determined they are able to process the lot line adjustment, and it is proceeding. The District is paying for DGS's costs to process the lot line adjustment and easement relocation. Updated lot line and easement legal documents have been prepared and forwarded to DGS in late February 2010. In late April DGS decided it could not pursue the solution it had proposed, but has now come up with a revised approach which it believes can be completed fairly quickly.
River to Ridge Trail	Correct drainage problems to trail can be used year-round	. Two volunteer work weekends in March and April were organized by the District, and two more are planned in May, to clear brush, improve drainage, and surface about 300 feet of the trail with quarry fines to control problems with mud.
Skyline Park Improve	ments Partner-sponsored improvement include a second greenhouse and a covered equestrian arena.	The proposals for a second greenhouse and a covered arena were approved by the Department of General Services and by the County Board of Supervisors. The sponsors of these projects are now raising funds for implementation.
South Napa Wetlands		Transfer approved in concept by the flood control district. Park District staff has prepared the first draft of a transfer agreement. The Flood District and staff are continuing to research details related to completing the transaction.
Vallejo Lakes	Possible purchase of 1100 acres of surplus Vallejo Water District lands, of which 200 acres are located in Napa County	Staff-level discussions between the District, the Land Trust of Napa County, the County of Solano and the Solano Land Trust indicate a common desire to work together to purchase this property adjacent to Skyline Park. The City Council of the City of Vallejo has officially authorized staff to pursue surplusing of the property. District staff and our partners are continuing to research issues related to the property, including potential public access locations, potential trail alignments, and easements and other encumbrances which affect the property. The State Coastal Conservancy has indicated an interest in assisting with the funding necessary to purchase the property. We are now waiting for the City to complete title research for the property so that an appraisal can be prepared. The surplusing process has slowed down due to new discussions between the City and residents of Green Valley over overall water supply arrangements. The District is working with the American Land Conservancy to find funding for the acquisition.

Vine Trail	A Class I bicycle/pedestrian path extending from Calistoga to the Vallejo Ferry Terminal	a The District has entered into an MOU with the Vine Trail Coalition to provide assistance as requested by the Coalition in receiving funds, preparing plans and environmental documents, constructing and operating the trail. The District on May 1st submitted a request to Congressman Thompson to include the Vine Trail as an authorized project within the next federal surface transportation program. A similar request was submitted to Senators Feinstein and Boxer in July 2009. The District, the Bay Area Ridge Trail, the San Francisco Bay Trail and the Vine Trail Coalition have prepared a joint Case Statement for the combined trail network for fundraising purposes. The District on February 5, 2010 subitted an appropriations request for FY 2011 to Senator Feinstein, and a similar request to Congressman Thompson on February 26, 2010 at the request of the Vine Trail Coalition.
Wild Lake Ranch	Possible joint management of trails, camping and picnic areas through agreement between the Land Trust, the District and State Parks	The District is participating in the development of a strategic plan for the property, together with other public lands in the area, that is being led by the Land Trust of Napa County. The advisory committee has met once, and completed a field trip to inspect the property. The planning process was put on hold due to the freeze in the state bond-funded grant; however, the freeze was mostly lifted in August and the planning process has restarted. A community input meeting was held on March 24, 2010.

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### **Completed Projects**

#### Berryessa Vista Acquisition

Purchase of 224 acres from the Land Trust of Napa County for use as a public park completed in early 2008 using State Prop 12 funds.

#### Connolly Ranch

Construction of patio, restrooms and cooking facilities completed in 2008 using State Prop 12 funds.

Oat Hill Mine Trai The Oat Hill Mine Trail was formally opened in May 0f 2008, after a major volunteer work party doing signage installation, brush removal and erosion control.

#### Linda Falls

Conservation easement accepted in spring 2008 from Land Trust of Napa County to provide additional protection for this 39 acre property, which is owned by the land trust

#### Master Plan Development

The Master Plan for 2008-2013 was approved in January 2009

#### Moore Creek Open Space Park

Acquisition of 673 acres in the Moore Creek Watershed completed in December 2008. Trail reroute to remove two stream crossings mostly completed in May 2009. New heater installed in gatehouse in

#### Napa River Ecological Reserve Improvements

Parking area paved, and rock barrier installed to control vehicular access in 2007. Trash enclosure constructed and entry signs restored by volunteers in 2008. Deteriorated kiosk removed in 2008. The District in July 2008 assumed the County's role in managing the preserve under the joint management agreement with DFG. A new maintenance contract with the non-profit organization Options 3 was started in January 2009. The old deteriorated information kiosk, which had become a serious eyesore, was removed in November 2008.

#### Napa River Flood Control Easement

Conservation easement accepted by District in 2007 to facilitate Flood District project and grant funding

Newell Preserve Improvements As part of the arrangement with the land trust on the District's purchase of Berryessa Vista, the land trust was willing to use some of the proceeds Provide on-site water supply for group campground and so from the transaction to fund a well pump and distribution system at the Preserve. However, the first well drilled by the City of American Canyon cattle can be restricted from access to riparian areas. came up dry. The City has dropped plans for digging any more test wells.

#### River to Ridge Trail Enhancements

Installation of animal silouettes along the entryway fence illustrating the types of birds and mammals that can be found in the area completed by Eagle Scout candidate in 2008. In November 2008 five Valley Oak trees were planted at the Highway 221 entrance to the trail with the assistance of a volunteer from CNPS.

#### River to Ridge Trail Entrace Enhancements

A new information kiosk was installed at the entrance in December 2008 as part of a Boy Scout project. Several Live Oak seedlings were donated by CNPS and have been planted at the entrance to improve its appearance.

#### Skyline Park Improvements Phase I

Erosion control work on Lake Marie Road, and paving of campground loop road, completed in 2007 using State Prop 12 funds.

#### Skyline Park Protection

Three past legislative efforts to authorize sale to the County failed due to unrelated disagreements between the state legislature and administration. Separately, the County in September 2009 approved a new park overlay zone and an updated Master Plan for Skyline Park.

#### Skyline Park Concessionaire Agreement Renewal

District staff negotiated renewal of concessionaire agreement on behalf of the County. The renewal involved changes to the fee schedule and amendments to and approval of subagreements with three non-profit partner oranizations.



Date: May 10, 2010

Agenda Item: 4.J.

Subject: Receipt of report on expenditures, encumbrances, donations and grants approved by the General Manager, and potential authorization for General Manager to approve future invoices from the State Department of General Services related to the lot line adjustment and relocation of easement for the River to Ridge Trail

**Recommendation** 

Receive the report, and authorize the General Manager to approve future invoices from the State Department of General Services covering their costs for the lot line adjustment and trail easement relocation.

## **Background**

Section III.A (7) authorizes the General Manager to bind the district for supplies, materials, labor and other valuable consideration, in accordance with board policy and the adopted District budget, up to \$10,000 for non-construction purposes and up to \$25,000 for construction purposes, provided that all such expenditures are subsequently reported to the Board of Directors. Section III.A(8) of the By-Laws authorizes the General Manager to apply for grants and receive donations, subject to reporting such actions to the Board of Directors. Pursuant to this authorization, the following information is provided to the Board.

In addition to an initial invoice from the Department of General Services as noted below, staff expects further invoices of an unknown amount to complete the lot line adjustment and relocation of the trail easement to correct an encroachment problem with the River to Ridge Trail. Although the River to Ridge Trail, like the rest of Skyline Park, is legally a County facility rather than a District facility, the District has a clear interest in correcting the enroachment problem, and there is no money in this year's County budget to pay for DGS to process the application. There should be sufficient funds within the District budget as recommended by Agenda Item 4.F under Contingencies/Special Projects to more than cover likely expenses.

Date	Purpose	Source / Recipient	Amount
		I	ı — — — — — — — — — — — — — — — — — — —
3/9/2010	Filing Fee – Napa River Trail Segments 7 & 8	Department of Fish and Game	\$2,010.25
3/25/2010	Filing Fee—Lake Berryessa Estates	County Clerk-recorder	\$50.00
3/29/2010	Lot Line Adjustment Processing Fee—River to Ridge Trail	Department of General Services	\$3,105.00
3/30/2010	Supplies and travel reimbursement	John Woodbury	\$32.50
3/15/2010	Moore Creek expenses reimbursement	CJ YIP & ASSOCIATES	\$433.95
3/15/2010	Moore Creek pump installation gate house	Oakville Pump Service	\$7,122.20
3/30/2010	Supplies and travel reimbursement—Moore Creek	John Woodbury	\$1,474.49
	Moore Creek expenses reimbursement	CJ YIP & ASSOCIATES	\$751.32
4/27/2010	Moore Creek Ranch House pump installation	Oakville Pump Service	\$5,769.96